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**Tony Kershaw** 

Director of Law and Assurance

If calling please ask for:

Rob Castle on 033 022 22546 Email: rob.castle@westsussex.gov.uk

www.westsussex.gov.uk

County Hall Chichester West Sussex PO19 1RQ Switchboard Tel no (01243) 777100



18 November 2022

### **Performance and Finance Scrutiny Committee**

A meeting of the Committee will be held at 10.30 am on Monday, 28 November 2022 at County Hall, Chichester, PO19 1RQ.

# The meeting will be available to watch live via the Internet at this address:

http://www.westsussex.public-i.tv/core/portal/home.

#### **Tony Kershaw**

Director of Law and Assurance

## **Agenda**

### 10.30 am 1. **Declarations of Interest**

Members and officers must declare any pecuniary or personal interest in any business on the agenda. They should also make declarations at any stage such an interest becomes apparent during the meeting. Consideration should be given to leaving the meeting if the nature of the interest warrants it. If in doubt please contact Democratic Services before the meeting.

2. **Minutes of the last meeting of the Committee** (Pages 5 - 12)

The Committee is asked to agree the minutes of the meeting held on 26 September 2022 (cream paper).

#### 3. Urgent Matters

Items not on the agenda which the Chairman of the meeting is of the opinion should be considered as a matter of urgency by reason of special circumstances, including cases where the Committee needs to be informed of budgetary or performance issues affecting matters within its terms of reference, which have emerged since the publication of the agenda.

#### 4. **Responses to Recommendations** (Pages 13 - 20)

The Committee is asked to note the responses to recommendations made at the 26 September 2022 meeting.

# 10.35 am 5. End of September 2022 (Quarter 2) Quarterly Performance and Resources Report (Pages 21 - 164)

A report by the Chief Executive and Director of Finance and Support Services setting out the corporate performance, finance, workforce, risk and capital programme positions as at the end of September 2022.

The Committee is asked to examine the data and supporting commentary for the Performance and Resources report and make any recommendations for action to the relevant Cabinet Member or Scrutiny Committee.

# 11.50 am 6. **Council Plan and Medium Term Financial Strategy** (Pages 165 - 182)

A report by the Interim Director of Finance and Support Services outlining the Council's integrated council planning, refresh of the Council Plan and the financial position of the Council and issues to be considered in order to set a balanced budget for 2023/24.

The Committee is asked to consider and comment on the report and make any recommendations to the relevant Cabinet Member.

#### Lunch

The Committee will break for lunch for 30 minutes.

# 1.00 pm 7. **Update after first year of Joint Venture in Property Development** (Pages 183 - 204)

A report by the Assistant Director Property and Assets setting out the progress made and governance arrangements in establishing the Joint Venture.

The committee is asked to review the report and make any comments to the Cabinet Member for Finance and Property.

# 1.40 pm 8. Multi-Disciplinary Consultant - Plans for the New Contract (Pages 205 - 208)

A report by the Assistant Director Property and Assets setting out the new working arrangements established with the consultant as a result of the recent re-procurement exercise.

The committee is asked to review the report and make any comments to the Cabinet Member for Finance and Property.

# 2.20 pm 9. **Work Programme Planning and possible items for future scrutiny**

The Committee is asked to review its current draft work programme taking into account the Forward Plan of Key Decisions and any suggestions from its members for possible items for future scrutiny.

If any member puts forward such an item, the Committee's role at this meeting is to assess, briefly, whether to refer the matter to its Business Planning Group to consider in detail.

## (a) Forward Plan of Key Decisions (Pages 209 - 216)

Extract from the Forward Plan dated 10 November 2022 – attached.

An extract from any Forward Plan published between the date of despatch of the agenda and the date of the meeting will be tabled at the meeting.

The Committee is asked to consider whether it wishes to enquire into any of the forthcoming decisions within its portfolio.

#### (b) **Work Programme** (Pages 217 - 224)

The Committee to review its draft work programme taking into consideration the checklist at Appendix A.

#### 10. **Requests for Call-in**

There have been no requests for call-in to the scrutiny committee within its constitutional remit since the date of the last meeting. The Director of Law and Assurance will report any requests since the publication of the agenda papers.

#### 11. Date of next meeting

The next meeting of the Committee will be at 10.30am on 25 January 2023 at County Hall, Chichester. Probable agenda items include: -

Council Plan and Budget 2023/24

Any member wishing to place an item on the agenda for the meeting must notify the Director of Law and Assurance by 10 January 2023.

### To all members of the Performance and Finance Scrutiny Committee

## Webcasting

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Generally the public gallery is not filmed. However, by entering the meeting room and using the public seating area you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes.

#### **Performance and Finance Scrutiny Committee**

26 September 2022 – At a meeting of the Performance and Finance Scrutiny Committee held at 10.30 am at County Hall, Chichester, PO19 1RQ.

Present: Cllr Montyn (Chairman)

Cllr BurrettCllr CondieCllr McKnightCllr BaldwinCllr GibsonCllr SparkesCllr BoramCllr LinehanCllr Bence

Cllr Britton Cllr McDonald

Apologies were received from Cllr Elkins, Cllr Kerry-Bedell, Cllr Turley and Cllr Wall

Also in attendance: Cllr Hunt, Cllr Marshall and Cllr Waight

#### Part I

#### 21. Declarations of Interest

- 21.1 In accordance with the code of conduct, the following personal interests were declared: -
  - Cllr Bence in respect of item 6, End of June 2022 (Quarter 1)
     Quarterly Performance and Resources Report as the proposed alternative route for the A29 goes through his division
  - Cllr Boram in respect of item 6, End of June 2022 (Quarter 1)
     Quarterly Performance and Resources Report as a member of Adur District Council
  - Cllr Sparkes in respect of item 6, End of June 2022 (Quarter 1)
     Quarterly Performance and Resources Report as a member of Worthing Borough Council
  - Cllr Waight in respect of item 9a, Forward Plan of Key Decisions (Endorsement of design and procurement process: Worthing Public Realm Improvements programme: Railway Approach Scheme) – as a member of Worthing Borough Council

#### **22.** Minutes from **17** June **2022**

22.1 Resolved – That the minutes of the meeting held on 17 June 2022 be approved as a correct record and that they be signed by the Chairman.

### 23. Part I minutes from 13 July 2022

23.1 Resolved – That the Part I minutes of the meeting held on 13 July 2022 be approved as a correct record and that they be signed by the Chairman.

#### 24. Responses to Recommendations

24.1 Resolved – That the Committee notes the responses to recommendations made at the 17 June and 13 July 2022 meetings.

# 25. End of June 2022 (Quarter 1) Quarterly Performance and Resources Report

- 25.1 The Committee scrutinised a report by the Director of Finance and Support Services (copy appended to the signed minutes).
- 25.2 Summary of responses to committee members' questions and comments: -
  - The increase from £5.5m underspend to more than £7m overspend may get bigger due to a number of challenges and inflationary pressures the Council will continue to monitor the situation closely, look for ways to provide services in a more efficient manner and use contingency budgets if necessary, in order to keep the pressures under control.
  - The Council estimates that the National Joint Council pay offer will cost an extra £4.5m, which has been budgeted for
  - The Council has always paid above the minimum wage, but it is important to offer good, competitive packages for staff to encourage recruitment and retention
  - Some Covid grants had been carried forward and will cover the lagging impact of Covid – it was assumed that if Covid worsened, more grants would be made available
  - The Council is expected to meet inflationary pressures from contingency and reserves. If budget management reserves were to be used, they would have to be replenished, but it is thought this won't be necessary as fuel prices are expected to decrease
  - There was a query as to whether the A2300 improvement scheme had led to active/sustainable travel choices –
     ACTION: Head of Performance & Intelligence to investigate
  - £20m was added to the Capital Programme for High Needs Capital Funding, but a grant for £21.050m has now become available to cover this expenditure. Cabinet will be briefed on possible ways to utilise this capital budget going forwards
  - There was a query about the end date of the Crawley Schools Private Finance Initiative contract –
    - **ACTION**: Deputy Chief Finance Officer, to investigate
  - The Dedicated Schools Grant deficit is likely to have to come out of budget management reserves from 2023/24 but awaiting Government guidance around this
  - The Council is aware of the inflationary pressures on the Capital Programme and expects inflation of 24% over the next five years. The Programme is being closely monitored and analysis is taking place to model the inflationary impact across a range of materials. The impact will be built into the budget review of the Capital Programme and could be mitigated by use of contingency reserves or, if necessary, borrowing
  - Corporate Risk 11 (skills shortage) is a big challenge for the Council as workforce recruitment and retention problems are

- being faced across all services. Work is underway to better understand the issues and develop competitive packages.
- Corporate risk 68 is still valid as the Covid-19 pandemic is ongoing, but it may be reviewed and combined with corporate risk 70
- The Human Resources and Organisational Development Directorate's salary benchmarking target has been achieved and the policy was working. More information will be included in the Ouarter 2 report
- Significant changes are taking place in Adult Social Care to build flexible capacity around assessments and budgets
- The Council would welcome a countywide rollout of the food wate collection trial in Arun, but this was unlikely until the Government announces funding for it
- The figure of £655,996 for Waste New Service Model (Recycling Credits) was not in the previous performance and resources report – **ACTION**: Cabinet Member for Finance and Property to investigate
- The joint initiative with district and borough councils to support small businesses with their carbon journey was part of the Council's economic strategy – a target to assist 1,760 had been surpassed
- The development of Pond Road in Adur was part of One Public Estate but could not be advanced as the NHS was unable to provide its share of the capital required
- In the Worthing Public Realm Improvements programme, the Portland Road scheme had been delivered and well received, design work was being carried out on the Station Road scheme and the first part of the Montague Place scheme was complete, but a complicated Traffic Road Order was required to complete the final part
- The Pulse Survey had a 53% response rate providing a good temperature check of the organisation
- A Key Performance Indicator (KPI) for vacancy levels was not thought to be a good idea in case it encouraged taking on people just to meet a target – more useful would be looking at the number of vacancies and the time they took to fill
- The data around staff sickness was unclear ACTION: Director of Human Resources and Organisational Development to investigate
- The options being considered to mitigate cost pressures on the A29 scheme in the Capital Programme to be raised at the next meeting of the Communities, Highways and Environment Scrutiny Committee
- Concerns over obtaining a balanced budget for Adults' Services by realising savings should be raised at the next meeting of the Health & Adult Social Care Scrutiny Committee

#### 25.3 Resolved - that the Committee: -

- i. Has concerns over the continuing impact of increasing inflation on the Council's finances, both on revenue and capital
- ii. Has concerns over the level of the Dedicated Schools Grant and any on-going implications on the Council's finances

- iii. Recognises the pressures in Adult Services to balance the budget and the reliance on meeting savings targets
- iv. Recognises the continuing impact and relevance of the Covid-19 pandemic
- v. Requests more information in the Quarter 2 Performance and Resources Report on Corporate Risk 11 in terms of controls and actions
- vi. Recognises the need to refresh the Pulse Survey
- vii. Has concerns over the recruitment and retention situation reported through the risk register (Corporate Risk 11) and supported the need for the Committee to keep a watchful eye on this
- viii. Requests that consideration be given to inclusion of a Key Performance Indicator on vacancy rates

## 26. Workforce and organisational culture - update

- 26.1 The Committee scrutinised a report by the Director of Human Resources and Organisational Development (copy appended to the signed minutes).
- 26.2 Summary of responses to committee members' questions and comments: -
  - To improve equality and diversity, the Council needs to better understand the experience of staff with protected characteristics and make reasonable adjustments to working arrangements where necessary
  - The Fire & Rescue Service is trying to attract people from various backgrounds by highlighting different aspects of the role e.g. the leadership and managerial aspects of the role over the purely physical requirements
  - The Key Performance Indicators used by the Council were its own, but were similar to those used by other local authorities
  - The Council is starting to promote careers in local government by going to schools/colleges and run its own careers fairs. Also need to promote careers with the long term unemployed.
  - Weekly recruitment meetings are held to review vacancies in Children's Services due to pressures in that area
  - Apart from surveys, staff feedback comes from managers, weekly meetings with UNISON and exit interviews
  - Planned reduction in office space was based on team feedback through the Smarter Working Project
  - It was expected that more people might work from offices during the cold months
  - The Council will be cautious about reducing the available accommodation until the situation settles in case more people decide to work from offices
  - Most staff are comfortable with webinars to gather views and feedback though face to face events also take place
  - Managers are asked to talk to staff regularly about smarter working arrangements
  - It was normal practice that existing staff can take up apprenticeships within the Council. Development opportunities like this also helps with staff retention

- The unregistered workforce is people who don't necessarily need a specific qualification to undertake their roles
- Human Resources and Organisational Development is on target to meet £100k savings this year – next year's savings are on hold
- Looking at why people join the Council could be investigated to better understand what attracts people to work for the Council. This could help to develop recruitment and retention strategies
- It is unknown how many people leave and rejoin the Council, but some take early retirement and come back part time
- Staff coming back to the Council from CAPITA will have a clear induction programme and be asked to complete a pulse survey after three months
- The Branch Secretary of UNISON attended the meeting and reported that UNISON feels: -
  - ➤ The pulse survey is essential and that some questions should be kept for historical comparison
  - Work around recruitment and retention is essential, especially in social work (where there have been some good initiatives) and schools
  - Human Resources carries a lot of risk for the Council and needs investment as much as any other directorate
  - ➤ UNISON will work with Human Resources on integrating CAPITA staff back into the Council

#### 26.3 Resolved - that the Committee: -

- i. Recognises the need to understand the workforce with more clarity in terms of protected characteristics
- ii. Asks that consideration be given to developing the relationships with schools, and other groups, in terms of career fairs or other means to attract people into local government and public services
- iii. Supports strengthening the process around exit interviews and further staff engagement to gather and understand better workforce issues and concerns
- iv. Asks that consideration be given to gaining an understanding of why people join the organisation

#### 27. SMARTCORE programme completion and funding

- 27.1 The Committee scrutinised a report by the Director of Finance and Support Services and the Director of Human Resources and Organisational Development (copy appended to the signed minutes).
- 27.2 Summary of responses to committee members' questions and comments: -
  - The project is on course to meet the new delivery date of April 2023
  - Updates to the system are planned in November 2022 and February 2023 – testing of these has been factored into the programme

- The Council has bought support from its delivery partner, DXC, to help with any issues that arise around hypercare after go-live and will train its own staff to deal with these in the future
- Checkpoints have now been built into the programme so that if the Council is not happy with the quality of data the programme can be suspended until issues are resolved
- The length of the delay due to Covid was unknown, so the team working on the project was not stood down as this may have meant not being able to continue the project – it would have cost more to relaunch the project than the extra costs incurred due to keeping the team in post
- Since January 2022, the Council has been nailing down the scope of the project via change control notices to avoid drift and meet delivery requirements
- The contingency of £1.25m is a realistic amount and costs will be monitored closely as the project progresses
- When the Council uses its own staff on projects this is generally not included in costs as they are already being paid

#### 27.3 Resolved - that the Committee: -

- i. Supports training in-house staff to take forwards the system after implementation to reduce reliance on external experts
- ii. Has concerns about the programme delay and change to project scope and stressed the importance of learning lessons around this for future projects
- iii. Asks that consideration be given to whether the internal governance process should be reviewed to be more timely and pro-active with fast moving projects of this nature

### 28. Forward Plan of Key Decisions

- 29.1 The Committee considered the Forward Plan of Key Decisions (copy appended to the signed minutes) and learned that in regard to the decision, 'Endorsement of design and procurement process: Worthing Public Realm Improvements Programme: Railway Approach Scheme', the Cabinet Member for Support Services and Economic Development has been asked by Worthing Borough Council to suspend the programme whilst it is looked at in more detail the decision will therefore come out of the Forward Plan for a while
- 29.2 Resolved that the Committee notes the Forward Plan of Key Decisions.

# 29. Work Programme

30.1 Resolved – that the Committee notes its Work Programme.

#### 30. Date of next meeting

30.1 The Committee notes that its next meeting will take place on 28 November 2022, commencing at 10.30am.

# 31. Part II Minutes from 13 July 2022

33.1 Resolved – That the Part II minutes of the meeting held on 13 July 2022 be approved as a correct record and that they be signed by the Chairman.

The meeting ended at 2.20 pm

Chairman



#### Action and recommendations tracker

The recommendations tracker allows scrutiny committees to monitor responses, actions and outcomes against their recommendations or requests for further action. The tracker is updated following each meeting. Once an action has been completed, it will be removed from the tracker at the next meeting.

### Recommendations

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Concerns raised over the continuing impact of increasing inflation on the Council's finances, both on revenue and capital	Director of Finance and Support Services /Cabinet Member for Finance & Property	Qtrly PRR	Within the 2023/24 budget there is just under £5m set aside for additional inflationary pressures but this remains a risk. Detailed monitoring of the impact in the current year is considered each month and reported through the quarterly PRR. In addition, detailed analysis of contracts has taken place and their inflation indices to estimate the impact for next year's budget and inflation allocation required. This will be considered against the latest OBR inflation forecasts expected to	On-going

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
					be published on 17 November and then agreed as part of the 2023/24 budget agreed by Council in February.	
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Concerns over the level of the Dedicated Schools Grant and any on-going implications on the Council's finances	Director of Finance and Support Services /Cabinet Member for Finance & Property	Qtrly PRR	The pressures on the high needs block of the Dedicated Schools Grant is impacting many local authorities across the country. The County will continue to lobby Government for the right level of funding to establish a sustainable education sector but also the continuation of the statutory override which could be removed from April 2023. This removal would result in the deficit bring brought onto the County's balance sheet. This will continue to be monitored and	On-going

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
					reported through the PRR.	
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Recognises the pressures in Adult Services to balance the budget and the reliance on meeting savings targets	Director of Finance and Support Services /Cabinet Member for Finance & Property	Qtrly PRR	Adult Services continues to be an area of financial pressure for the County – both in terms of current costs but also challenges to deliver previously approved savings. For savings not delivered in 2022/23, mitigations have been identified but further work is being undertaken for developing next year's budget to determine scope to deliver in future years and any potential risks. These are monitored monthly and will be reported quarterly through the PRR. The planning for the 2023/24 budget currently assumes all savings will be delivered no later than 2023/24.	On-going

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Recognises the continuing impact and relevance of the Covid-19 pandemic	Director of Finance and Support Services /Cabinet Member for Finance & Property	Qtrly PRR	Some services continue to face pressures from the pandemic and it is likely that some may be long term. Within the current year, these will be monitored through the PRR and are expected to be funded from the remaining Covid grant. No further Government funding is expected and therefore any longer-term pressures will need to be funded from County Council resources and will be addressed as part of future budget setting.	On-going
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Requests more information in the Quarter 2 Performance and Resources Report on Corporate Risk 11 (skills shortage) in terms of controls and actions	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	Nov 2022	Some additional information has been included in consultation with the Head of Risk.	Complete

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Recognises the need to refresh the Pulse Survey	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	Qtrly PRR	Initial meeting has now taken place to review Pulse Survey questions and frequency of undertaking it.	On-going
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Concerns raised over the recruitment and retention situation reported through the risk register (Corporate Risk 11) and supported the need for the Committee to keep a watchful eye on this	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	Qtrly PRR	To be monitored through the quarterly Performance and Resources Report and, if appropriate, more detailed reports to the committee.	On-going
End of June 2022 (Quarter 1) Quarterly Performance and Resources Report	26 September 2022	Requests that consideration be given to inclusion of a Key Performance Indicator on vacancy rates	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	Council Plan and Budget scrutiny – January 2023	Currently considering this as part of the Council's KPI refresh	On-going
Workforce and organisational culture - update	26 September 2022	Recognises the need to understand the workforce with more clarity in terms of protected characteristics	Director of Human Resources & Organisational Development/Cabinet Member for Support	Qtrly PRR	Equality & Diversity plan now developed and being presented to ELT on 17/11/22	On-going

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
			Services and Economic Development			
Workforce and organisational culture - update	26 September 2022	Asks that consideration be given to developing the relationships with schools, and other groups, in terms of career fairs or other means to attract people into local government and public services	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	None	This is now taking place	Complete
Workforce and organisational culture - update	26 September 2022	Supports strengthening the process around exit interviews and further staff engagement to gather and understand better workforce issues and concerns	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	Qtrly PRR	Revised exit interview process drafted and also a mechanism for undertaking "Stay" conversations.	Complete
Workforce and organisational culture - update	26 September 2022	Asks that consideration be given to gaining an understanding of why people join the organisation	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	Qtrly PRR	Work in progress	On-going

Topic	Meeting (date raised)	Recommendation	Responsible Officer/ Member	Follow up	Response/Progress/ Deadlines	Status
SMARTCORE programme completion and funding	26 September 2022	Supports training in-house staff to take forwards the system after implementation to reduce reliance on external experts	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	June 2023	This is now being considered as part of the overall implementation plan	On-going
SMARTCORE programme completion and funding	26 September 2022	Sought assurance that lessons have been learnt for future projects in terms of the programme delay and change to project scope	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	June 2023	Lessons learned have been reviewed and included as part of change of governance approach. On going lessons will be regularly monitored.	On-going
SMARTCORE programme completion and funding	26 September 2022	Asks that consideration be given to whether the internal governance process should be reviewed to be more timely and pro-active with fast moving projects of this nature	Director of Human Resources & Organisational Development/Cabinet Member for Support Services and Economic Development	June 2023	Revised governance arrangements implemented with weekly "sponsors" meeting and monthly Smartcore Programme Board. Regular updates also provided to the Lead Member	Complete

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## **Report to Performance and Finance Scrutiny Committee**

#### **28 November 2022**

# End of September 2022 (Quarter 2) Performance and Resources Report – Focus for Scrutiny

### Report by Director of Law and Assurance

### **Summary**

The Quarterly Performance and Resources Report (PRR) is the Council's reporting mechanism for corporate performance, finance, savings delivery, risk and workforce. It has been designed to reflect the priorities, outcomes and measures included in Our Council Plan. The report is available to each scrutiny committee on a quarterly basis and each committee will consider how it wishes to monitor and scrutinise performance relevant to their area of business.

The report (Annex B) reflects the position at the end of September 2022 and reports the Quarter 2 2022/23 position.

Of the 53 performance measures, 51% of measures are reporting as 'green', 38% as 'amber' and 11% as 'red'.

The projected outturn forecast for 2022/23 is a £9.490m overspend.

The PRR also includes information which is specifically relevant to the portfolio responsibilities of the scrutiny committee including service transformation and workforce. The service transformation section (Appendix 2) includes updates on the key projects currently being managed and the workforce statistics, (Appendix 5) provides quarterly information on Key Performance Indicators (KPIs).

The current Risk Register (Appendix 4) is included to give a holistic understanding of the Council's current performance reflecting the need to manage risk proactively.

The Cabinet meeting on 29 November will approve the Quarter 2 Performance and Resources Report.

# **Focus for scrutiny**

The Committee is asked to consider the PRR (the Annex report attached). Key lines of enquiry for scrutiny include:

 Whether the report provides all the information necessary to enable effective and efficient scrutiny and addresses the concerns raised at previous meetings of the Committee; progress of the Horsham Enterprise Park and Broadbridge Heath Retail Scheme and Corporate Risk 11 the recruitment and retention of key officers.

- Assess the performance indicators and measures identified as most critical to the focus of the committee and whether the narrative provides assurance about the position presented and likely outcomes. Issues recognised previously by the committee as priorities to monitor include cyber security, the Capital Programme, Economy Plan, climate change and staff recruitment
- The continuing impact of the Covid-19 emergency situation on the Council's performance and financial resilience
- Identify any areas of concern in relation to the Risk Register and assess plans in place to mitigate key corporate risks, particularly in relation to Corporate Risk (CR) 11 recruitment and retention and CR 22 financial sustainability
- The effectiveness of measures taken to manage the Council's financial position and any non-delivery of identified savings
- Any areas of concern in relation to the workforce indicators
- Using all the information presented to the committee, identify any issues needing further in-depth scrutiny relevant to the committee's portfolio area of responsibility (where there are outcomes scrutiny may influence/add value)
- Identification of:
  - a) Any specific areas for action or response by the relevant Cabinet Member
  - b) Any issues for further scrutiny by one of the other scrutiny committees as appropriate

The Chairman will summarise the output of the debate for consideration by the Committee.

#### 1. Background and context

- 1.1 The Performance and Resources Report (PRR) is designed to be used by all scrutiny committees as the main source of the County Council's performance information.
- 1.2 Annex A How to Read the Performance and Resources Report, provides some key highlights on the structure, content and a detailed matrix of the sections of the report which are expected to be reviewed by the different scrutiny committees.
- 1.3 The County Council is focused on delivering the four priorities as set out in Our Council Plan: keeping people safe from vulnerable situations, a sustainable and prosperous economy, helping people and communities fulfil their potential and making the best use of resources, all underpinned by tackling climate change. In the second quarter, the measures reported:
  - 51% (27 measures) as 'Green'
  - 38% (20 measures) as 'Amber'
  - 11% (6 measures) as 'Red'
- 1.4 Appendix 8 includes 3 proposed changes to KPIs for approval by Cabinet on 29 November. The details as to why the changes are proposed are outlined in the Annex. These have been presented to the appropriate service scrutiny committee for discussion and agreement.

- 1.5 The **forecast outturn position** for 2022/23 is a £9.490m overspend. This is an increase in the forecast overspend of £1.936m from the end of June PRR. This projection assumes all Covid related costs will be funded by Government grants and excludes the use of the general contingency budget which is held separately. The contingency budget held for 2022/23 is £9.156m to assist with unplanned pressures. This includes £2.9m earmarked for inflation. An Inflation Contingency Budget has also been established of £4.969m to cover inflationary pressures.
- 1.6 The report highlights the non-delivery and delay in achieving the **savings target**. There are £23.4m savings to be achieved in 2022/23 which includes £12.4m undelivered savings from 2020/21 and 2021/22. £8.5m of the target is judged to be red rated with no expectation of delivery. This has been reflected in the outturn position forecast.
- 1.7 The main **financial risks** from across the portfolios include:
  - Increasing inflation price rises on energy, goods and services,
  - Increases in the cost of adult lifelong services provision,
  - The mix between internal and external placements for children,
  - The cost of children in need of secure or specialist placements,
  - The rising numbers of children requiring high needs education,
  - The non-delivery and delays of savings.
- 1.8 The impact of increasing costs within the **capital programme** continues to be monitored on a project-by project basis. The Capital Programme for 2022/23 is currently £113m with an expected spend of £127.6m due to the acceleration of a number of projects. The capital programme monitor is detailed in Appendix 3.
- 1.9 In relation to **corporate risks**, there are 4 corporate risks with severity above the tolerance threshold, more detail can be found in Appendix 4:
  - Recruitment and retention,
  - Cyber-security,
  - Failure of social care provisions,
  - Financial sustainability.
- 1.10 There are no **Workforce Key Performance Indicators** rated as 'red' this quarter, which is an improvement on previous quarterly reports, the detail is included in Appendix 5.
- 1.11 The background and context to this item for scrutiny are set out in the attached appendices (listed below). As it is a report dealing with internal or procedural matters only the Equality, Human Rights, Social Value,

Sustainability, and Crime and Disorder Reduction Assessments are not required.

## **Tony Kershaw**

Director of Law and Assurance

#### **Contact Officer**

Susanne Sanger, Senior Advisor (Democratic Services), 033 022 22550

### **Appendices**

Annex A – How to read this report

Annex B - Performance and Resources Report

Annex B Section 1 – Adults Services

Annex B Section 2 - Children and Young People's Services

Annex B Section 3 – Learning and Skills

Annex B Section 4 – Community Support Fire and Rescue

Annex B Section 5 – Environment and Climate Change

Annex B Section 6 – Finance and Property

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Annex B Section 8 - Leader

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Appendix 1 – Budget Monitor and Reserves

Appendix 2 – Services Transformation

Appendix 3 – Capital Monitor

Appendix 4 – Risk Register Summary

Appendix 5 - Workforce

Appendix 6 - Children First Improvement Plan

Appendix 7 - Fire and Rescue Improvement Plan

Appendix 8 - Proposed Amendments to KPIs on the Council Plan

#### **Background Papers**

None

# **How to Read the Performance and Resources Report**

The Performance and Resources Report is separated into three sections:

- a. **Summary Report** This is an overall summary of the County Council's performance for the latest quarter, including:
  - Performance highlights of the County Council's priorities,
  - Overview of the revenue and capital financial outlook across the organisation,
  - Key corporate risks with a severity graded above the set tolerance level,
  - The latest workforce overview.
- b. Sections by Portfolio (Sections 1-10) There is a separate section for each Portfolio:
  - Section 1 Adults Services
  - Section 2 Children's and Young People
  - Section 3 Learning and Skills
  - Section 4 Community Support, Fire and Rescue
  - Section 5 Environment and Climate Change
  - Section 6 Finance and Property
  - Section 7 Highways and Transport
  - Section 8 Leader
  - Section 9 Public Health and Wellbeing
  - Section 10 Support Services and Economic Development

Each Portfolio covers the following aspects in detail which enables the Section to be viewed as a stand-alone report:

- Updates of the performance KPIs agreed in Our Council Plan and the action taking place, including Climate Change performance measures.
- The KPI measures compare the last three periods this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.
- The arrows on the KPI measures represent the direction of travel compared to the previous quarter:
  - A green upward arrow <sup>7</sup> shows that performance is improving,
  - A red downward arrow > shows performance is worsening, and,
  - An amber horizontal arrow → shows no change to performance.
- Overview of the revenue financial position, risks and issues and savings update.
- Overview of the capital financial position and latest capital performance.
- Details of the corporate risks which have a direct impact on the specific portfolio.

### c. **Supporting Appendices** – Other documents within the report include:

- Appendix 1 Revenue Budget Monitor and Reserves
- Appendix 2 Service Transformation
- Appendix 3 Capital Monitor
- Appendix 4 Corporate Risk Register Summary
- Appendix 5 Workforce
- Appendix 6 Children First Improvement Plan
- Appendix 7 Fire and Rescue Improvement Plan

# **Scrutiny Committee Documents**

The relevant elements of the Performance and Resources Report will be made available to Scrutiny Committees prior to being considered by Public Cabinet.

A detailed matrix of the Performance and Resources Report's Sections and Appendices by Scrutiny Committee responsibility is shown below.

The areas in 'dark green' indicate the Scrutiny Committees areas of responsibility and the areas in 'light green' denote areas of the report which should be included in the Committee papers for context and consideration where appropriate.

### **PRR Matrix - Documents for Scrutiny Committees**

		CYPSSC	HASC	CHESC	FRSSC	PFSC
Summary Repor	t					~
Section 1	Adults Services Portfolio		V			~
Section 2	Children and Young People Portfolio	~				~
Section 3	Learning and Skills Portfolio	~				~
Section 4	Community Support, Fire and Rescue Portfolio			~	~	~
Section 5	Environment and Climate Change Portfolio			~		~
Section 6	Finance and Property Portfolio					~
Section 7	Highways and Transport Portfolio			~		~
Section 8	Leader Portfolio					~
Section 9	Public Health and Wellbeing Portfolio		V			~
Section 10	Support Services and Economic Development Portfolio					~
Appendix 1	Revenue Budget Monitor and Reserves					~
Appendix 2	Service Transformation					~
Appendix 3	Capital Monitor					~
Appendix 4	Corporate Risk Register Summary	~	~	~	~	~
Appendix 5	Workforce					~
Appendix 6	Children First Improvement Plan Update	~				~
Appendix 7	Fire and Rescue Improvement Plan Update				V	~

KEY:	
	Specific Committee Responsibility
	To Be Included In Committee Papers

# Performance and Resources Report - September 2022

The County Council's business performance, financial performance (revenue and capital), savings delivery, workforce and risk are monitored through the Quarterly Performance and Resources Report produced for consideration by senior officers, Cabinet and all members including Scrutiny Committee members.

#### Introduction

1. This report provides an overview of the performance across West Sussex County Council for the second quarter of 2022/23 (July - September). It brings together information on performance, finance, workforce and risk management, all of which are reported on an outturn forecast basis and describes how the County Council is delivering on our Council Plan - as refreshed in February 2022. The Council Plan sets out four priorities: keeping people safe from vulnerable situations, a sustainable and prosperous economy, helping people and communities fulfil their potential and making the best use of resources, all underpinned by tackling climate change.

#### **National Context**

- 2. Following the death of her Majesty Queen Elizabeth II on the 8<sup>th</sup> September, the Government announced a period of ten days National Mourning. Public services continued as usual during this time, however an additional Bank Holiday on the 19<sup>th</sup> September was declared for the State Funeral. The Proclamation of the Accession of King Charles III was made on the steps of County Hall on the 11<sup>th</sup> September.
- Liz Truss became the Leader of the Conservative Party and Prime Minister in 3. September, resigning in October. It is unclear yet how significantly the changes in Prime Minister and government will impact on central government's priorities and funding. Early announcements have included funding in response to energy price increases for consumers, public sector organisations as well as schools and a £500 million Adult Social Care Discharge Fund. The proposed reversal of the National Insurance rise has been confirmed. The government had announced it will be working with local government to deliver the 'cap and means test' reforms by October 2023, that the NI raise was due to fund, but more recent indications are that a delay maybe being considered. The then Chancellor delivered a "mini budget" on 23 September setting out the government's plans for growth and announced a number of changes to tax rates, many of which have subsequently been reversed by his successor. A further financial statement is anticipated on 31 October which will set out details of the government's Medium Term Financial Plans, where tax rises and slowing of public spending is expected to be announced.
- 4. The government launched a review of Net Zero, chaired by Chris Skidmore MP which is focusing on ensuring that delivering the 2050 target does not unduly impact on businesses, consumers or economic growth; the report is due by the end of 2022. It remains to be seen if this review will continue under the new Prime Minister.

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- 5. The Levelling Up White Paper announced earlier in 2022 set expectations about a move towards County Deals for most counties by 2030, as well as signalling a range of challenges for our county as government focus and funding is deliberately shifted away from the South East. Two of the first wave of County Deals have been agreed (in York and North Yorkshire and Nottinghamshire and Derbyshire) and others are understood to be close to agreement. It remains to be seen how evolving national political and public finance changes will impact on the levelling up agenda. The September Growth Plan, initiated a new Investment Zones programme for which West Sussex County Council, working with District and Borough Council partners and MPs, submitted three expressions of interest relating to Burgess Hill Town Centre, Burgess Hill Science and Technology Park and Shoreham Port.
- 6. Global inflationary pressures have persisted during the quarter. The unrelenting increasing energy prices, which is also affecting the cost of general goods and services, is fuelling rises in inflation; although there has been some small relief in petrol and diesel prices, which remain volatile. This is alongside the continuing supply and demand pressures caused by the conflict in Ukraine and continued impact of the Covid-19 pandemic around the world. These global events are contributing to rising cost-of-living pressures which is increasing household expenses for families and the deterioration in the outlook for UK growth. The Government's Energy Price Guarantee for households, businesses and public services was announced in response to this, together with a further round of the Household Support Fund for October 2022 to March 2023, in addition to the previously announced Cost of Living payments for people in receipt of certain benefits and additional £300 Winter Fuel Payment for pensioners.
- 7. The first quarterly estimate in UK gross domestic product (GDP) by the Office for National Statistics, shows an estimated rise of 0.2% between April June 2022, upwardly revised from a first estimated 0.1% fall. However, the GDP is estimated to have fallen by 0.3% in August after growth of 0.1% in July.
- 8. The UK's unemployment rate for June to August, decreased to 3.5%, the lowest unemployment rate since 1974. In West Sussex, the unemployment rate in August remained 2.8%, the same as the South East average.
- 9. The Bank of England's Monetary Policy Committee (MPC) sets its monetary policy to meet a 2% inflation target. The Committee has raised interest rates from 1.25% in June to 1.75% in August and 2.25% in September to help curb inflation. The Bank has warned that consumer spending is likely to have peaked this quarter and that there have been some early indications that the demand for labour is weakening.
- 10. The latest figures from the Office for National Statistics (ONS) on the Consumer Price Index (CPI) and Retail Price Index (RPI) shows that the level of inflation has remained static during the quarter with CPI and RPI rates around 10% and 12% respectively. The monthly rates are reported in **Table 1** below.

Table 1 - Inflation Table - CPI and RPI Rates

	April 2022	May 2022	June 2022	July 2022	Aug 2022	Sept 2022
Consumer Price Index (CPI)	9.0%	9.1%	9.4%	10.1%	9.9%	10.1%
Retail Price Index (RPI)	11.1%	11.7%	11.8%	12.3%	12.3%	12.6%

- 11. Inflation places significant pressure on the County Council's finances, as well as on residents, businesses and the local economy as money does not go as far as costs rise. The County Council continues to focus spend on those areas that contribute to the delivery of the County Council's priority outcomes as set out in the Council Plan.
- 12. Growing recruitment and retention challenges over recent years are expected to continue and may be further exacerbated by the wider job market conditions. Particular areas of pressure include social workers, care workers and occupational therapists; planners, property, transport and development experts; and lawyers. Cost of living pressures and the tighter job market means that there is significant competition in roles across services, which is having an impact on our ability to recruit and retain staff, and we expect this will only get more challenging in the short to medium term.

# **Performance Summary - Our Council Plan**

13. This section reports the latest performance position against Our Council Plan measures. **Table 2** displays the performance by priority with details of each measure reported in each respective Portfolio Section. The values within the table refer to the number of KPI measures included within each portfolio.

**Table 2 - Performance by Portfolio/ Priority** 

Portfolio / Priority	RAG Status	Keeping People Safe from Vulnerable Situations	A Sustainable and Prosperous Economy	Helping People and Communities to Fulfil Their Potential	Making the Best Use of Resources
	R	1	0	2	0
Adults Services	Α	1	0	3	0
	G	2	0	0	0
	R	1	0	0	0
Children and Young People	Α	3	0	0	0
- '	G	1	0	0	0
	R	0	0	0	0
Learning and Skills	Α	0	0	3	0
_	G	0	1	3	0
Company with Supposed Fine and	R	0	0	1	0
Community Support, Fire and	Α	1	0	0	0
Rescue	G	2	0	4	0
	R	0	0	0	0
Environment and Climate Change	Α	0	1	0	0
	G	0	1	0	0

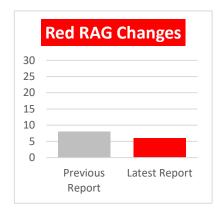
Portfolio / Priority	RAG Status	Keeping People Safe from Vulnerable Situations	A Sustainable and Prosperous Economy	Helping People and Communities to Fulfil Their Potential	Making the Best Use of Resources
	R	0	0	0	1
Finance and Property	Α	0	1	0	0
	G	0	0	0	2
	R	0	0	0	0
Highways and Transport	Α	0	1	1	0
	G	0	2	0	0
	R	0	0	0	0
Leader	Α	0	0	0	0
	G	0	3	0	0
	R	0	0	0	0
Public Health and Wellbeing	Α	0	0	3	0
	G	3	0	0	0
Commant Complete and Food	R	0	0	0	0
Support Services and Economic	Α	0	0	0	2
Development	G	0	0	0	3

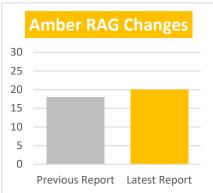
Key:

Cells highlighted in blue indicate the KPIs which include a **Climate Change** (CC) measure. Overall, there are three Climate Change measures.

14. **Table 3** and **Graph 1** below provides a comparison of the latest RAG status on the 53 measures with the previous reporting period.

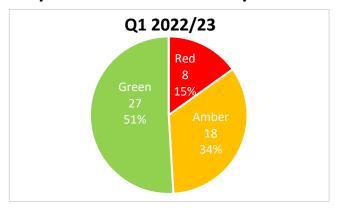
**Table 3 – Performance Comparison With Previous Reporting Period** 

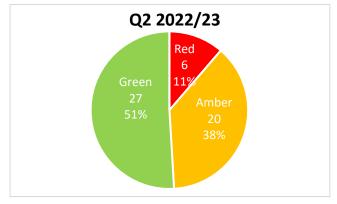






**Graph 1 - Performance Comparison With Previous Reporting Period** 





- 15. The quarter two performance position reports the following:
  - 51% (27 of 53) met target (Green). The same number of measures as the previous quarter.
  - 38% (20 of 53) close to meeting their target (Amber). A net increase of two measures from the previous quarter
  - 11% (6 of 53) target not met (Red). A net decrease by two measure from the previous quarter.

# **Performance Summary by Priority**

16. During this period, the key focus has been on the ongoing global energy crisis, cost of living and inflation which is impacting operations across the council. The County Council has no additional resources to address the impact and is anticipating additional cost and demand pressures in many services. The County Council with focus on partnership working continues to help those most in need to access the range of support that is available.

## **Keeping People Safe from Vulnerable Situations**

- 17. The Ofsted Monitoring visit in September 2022 confirmed that the Children First Transformation Programme remains on track and is continuing to improve our services to children and families, and thereby their outcomes.
- 18. The implementation of the second phase of the Family Safeguarding model, introducing dedicated adult services workers, is continuing following the stabilisation of the service after the phase one implementation earlier in the year. Phase two of the Fostercare Service redesign is also progressing. Alongside these projects, we are continuing to progress our Practice Improvement Plan, with quality assurance activity and performance reporting helping us to understand where there are issues and implement improvement activity immediately, ensuring we continue to make progress as we prepare for a full inspection in early 2023.
- 19. It continues to be a period of high demand within the areas of Early Help and Children's Social Care; therefore, the service has undertaken a range of recruitment and retention activities, which have included the successful recruitment of 36 qualified social workers from South Africa who will join the organisation in early 2023.
- 20. Teams across the council continue to work together to respond to the 'Homes for Ukraine' scheme and the Community Hub continues working closely with internal teams, partners and District and Borough Councils distributing the Household Support Fund, as well as providing information and signposting to wider sources of support for people impacted by the cost-of-living pressures.
- 21. As a response to cost-of-living pressures, it was announced that the Household Support Fund would be extended and will provide support between 1<sup>st</sup> October 2022 31<sup>st</sup> March 2023. The County Council has been allocated £4.8m, the same funding allocation as previous rounds to distribute across the county. This funding

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will enable the County Council to continue to provide £15 per week supermarket vouchers during the holidays for children eligible for term-time free school meals. Household Support Funds will also be available through a range of different distribution methods including via the County Council's Community Hub, District and Borough Councils and also other partnership organisations including Citizens Advice and Food and Fuel Banks.

- 22. In July, a report by Her Majesty's Inspectorate of Constabulary and Fire and Rescue Service (HMICFRS) following the inspection of our Fire and Rescue Service in November 2021 was published. It highlighted marked improvement in the service, though noted more work to do. This independent and externally validated progress supports, the now embedded, working arrangements to manage service performance and effectiveness. The report provides evidence that we have completed the Fire and Rescue Service Improvement Programme but will be taking forward follow-up actions from the inspection as part of our regular management of performance and continuous improvement.
- 23. During the period of high temperatures in the summer, firefighters dealt with a number of wildfire outbreaks, attending 32 grassland fires since July. A third of those incidents took place between 1<sup>st</sup> August and 9<sup>th</sup> August.

## A Sustainable and Prosperous Economy

- 24. Work continues to help boost our economy including projects underway for the provision of freely accessible outdoor public Wi-Fi at six popular visitor areas in West Sussex. They will provide Wi-Fi for visitors, businesses, event traders and live streaming events.
- 25. Development continues on our infrastructure including the successful completion of the £9.0m Eastern Gateway scheme which has improved links between Crawley town and key nearby development sites. Construction of a 2km-long shared cycleway/ walkway route, connecting Findon Valley with the South Downs National Park gateway of Findon Village, started in August to provide a link for those wanting to opt for a more active way of travelling and links with an existing cycleway south of the Findon Valley shops, towards the A27 and a signed route into Worthing town centre.
- 26. A key focus of the Council's Economy Plan is working with Districts and Boroughs to initiate various programmes to support businesses and enterprises. Initiatives include:
  - The Track -a creative digital hub in Bognor Regis that supports the start-up and growth of creative digital businesses;
  - Experience West Sussex partnership (EWS) supporting tourism and the visitor economy;
  - The Business Hot House a University of Chichester led EU funded programme of support to pre-start and growing businesses in Coast to Capital area;
  - RISE (Research and Innovation in Sussex Excellence) helping to accelerate business innovation and investment in research and development; and
  - LoCASE (Low Carbon Across the South and East) helps green businesses and advances energy efficiency across sectors.

Despite the continuing economic challenges, these initiatives are progressing well and their programmes are on track.

# **Helping People and Communities Fulfil Their Potential**

- 27. Work continues to ensure that all children are able to access 'Good' or 'Outstanding' provision in schools through tackling weaknesses and support schools to improve. This has led to over 90% of West Sussex children and young people attending 'Good' or 'Outstanding' provision which is the highest seen in West Sussex over a long period. A key focus of activity is on implementing a new Education and Learning Strategy which continues to have SEND and Inclusion at the core. This involves continuing to ensure that the County has sufficient high-quality provision to meet children's needs in mainstream schools and also creating additional specialist provision to cover increasing demand.
- 28. Following Covid-19, West Sussex has seen a surge in requests for Education, Health and Care Needs Assessments (EHCNAs). The number of new requests for Plans has grown considerably (+16.5%) compared to the previous academic year and there has been a 32.5% increase in the number of plans agreed. Whilst this has challenged the process of completing Education, Health and Care Plans (EHCPs) within the twenty-week deadline, work is being undertaken to manage this process, reduce the timelines and also to signpost schools, early years providers and parents to ordinarily available inclusive practice where needs of children can be met without the need for an EHCP.

# Making the Best Use of Resources

- 29. The County Council's ten-year contract with Capita for internal support services ended on 30<sup>th</sup> September 2022, with Accounts Payable, Business Services Administration, Operational Procurement, Online Service Delivery and the Customer Service function moving to the Council. The induction of over 300 staff is well underway with a focus on maintaining service continuity.
- 30. Following the period of prolonged hot dry weather over the summer, staff from the County Council's grass cutting contractor were redeployed to other highway-related tasks, including clearing vegetation from signs and tending 450-plus young trees, which had become stressed in the extreme heat and would otherwise be at very high risk of not surviving these exceptionally dry conditions.
- 31. Work to implement the new SmartCore enterprise business information management system has continued through the summer. The system is due to go live in April 2023 for all computer-users across the Council. Once launched, SmartCore will replace the current SAP system and deliver a wide range of benefits across all departments, helping to transform the Council's business processes and operations and providing long-term benefits for the future.
- 32. The Smarter Working Programme is continuing to develop tools, guidance and support for our teams to enable them to operate in the most effective location that prioritises services whilst providing flexibility for staff. This flexibility will also increase our attractiveness as an employer and our retention of staff. In parallel we have enlisted a partner to redesign the floor layout at County Hall, building on

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the success of the Bridge House interior refit and industry best practice to provide a space that meets the needs of our staff and provides an inspiring workspace. The revised floor layout will allow the Council to move staff from our Northleigh and The Grange buildings, allowing us to mothball both buildings. This is on course to be completed by the end of 2023.

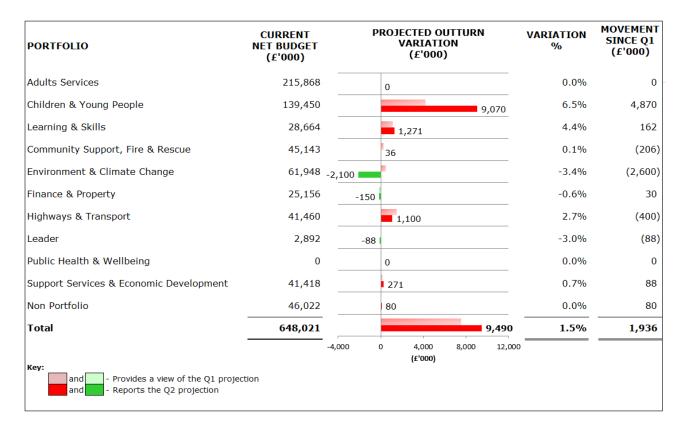
## Responding to the Challenges Posed by Climate Change

- 33. The County Council's bid to the Government's Low Carbon Skills Fund (Phase 3) for a further £277,000 to deliver 40 Heat Decarbonisation Plans has been successful. The new Heat Decarbonisation Plans will cover more of the county's schools and corporate sites and add to the 50 already completed following a successful bid into an earlier round of Government funding. The plans, which will be completed by March 2023, will show where heating systems powered by fossils fuels could be replaced by low carbon alternatives, complementing improvements to the energy efficiency of the buildings.
- 34. The Energy Services Team have provided advice and guidance to schools and academies across the county regarding how to mitigate and manage the high energy prices being offered in the gas and electricity markets. The team have supported some schools to join the council's buying basket administered by the LASER Energy Buying Group (Kent County Council's Commercial Services). For one school, this has reduced their expected annual cost of energy by approximately £88,000.

# **Finance Summary**

- 35. The forecast outturn position for 2022/23, as at the end of September, is currently **projecting a net £9.490m overspend**, an increase of £1.936m when compared to June. This overall position assumes that any in-year costs related to the Covid-19 pandemic will be fully funded from government grants received. Also, this position excludes the use of the general contingency budget which is held separately.
- 36. **Table 4** details the revenue outturn position by Portfolio.

Table 4 -Year End Outturn Position and Variation



# **Inflationary Pressures and Staffing Pay Award**

- 37. Within the net revenue overspend position, there is a net £7.0m of identified service specific inflationary pressures, largely in relation to energy prices and contract inflation increases.
- 38. The annual inflationary increase for in-house foster care, special guardianship and adoption allowances, have historically been allocated at the same value as NJC staffing pay awards. Although the NJC pay award is not formally resolved for 2022/23, the employer has offered an uplift rate of £1,925, which would equate to 6.4% increase for an average annual fostering allowance. Within the Children's and Young Peoples portfolio, there is currently an inflation provision available of 3.75% for these allowances. If it is decided that a link to the NJC pay award should be maintained in 2022/23 and the £1,925 NJC pay award is agreed; this would equate to an additional £0.3m in-year pressure on allowances.
- 39. **Table 5** details the specific items for closer review. Please note, some portfolios are not reporting an overall overspend projection because other mitigation opportunities have been identified to offset the pressure.

Table 5 – Projected Inflation Costs Over and Above Budgeted Assumption (Excluding Pay)

Estimated Additional Inflationary Pressures 2022/23 (Revenue)		Overspend Reported
Various Portfolios	Previously reported inflation - Q1 Performance and Resources Report	£7.791m
Children and Young People	Potential net inflation increase above the set 2022/23 budget for Fostercare Rates and Adoption, Residence and Special Guardianship Allowances – Projection based on proposed NJC increase (equates to 6.4%)	£0.300m
Environment and Climate Change	Solar Energy – Forecast additional income generated from forecast energy price rise	(£1.600m)
Environment and Climate Change	Corporate Utilities – Forecast energy price rise	£0.300m
Learning and Skills	SEND Home to School Transport – Inflation pressure on running costs	£0.100m
Highways and Transport	In-House Transport – Inflation pressure on running costs	£0.100m
Total Additional Inflation Pressures Identified (Revenue)		£6.991m

- 40. At this time, we are awaiting the outcome of recent union member ballots following the local government national employers final pay offer announcement for NJC staff. Also, other national unions, including the Fire Brigade Union and the National Education Union are currently negotiating pay and conditions with the government.
- 41. Following the government's confirmation on the  $17^{th}$  October that the 1.25% NI reduction will continue to take place; it is estimated that this will result in an inyear saving of £0.580m. Due to the uncertainties around the in-year pay award settlements, it is proposed that this NI underspend is added to the initial 2022/23 pay award funding estimate of £4.5m, therefore the funding earmarked to cover staffing pay awards in 2022/23 is £5.1m. The actual value required will be dependent on the outcome of the current pay negotiations taking place and number of staff within each cohort.

#### **Contingency Budget Overview**

- 42. The County Council's Contingency Budget is reported within the Non-Portfolio Budget section of the accounts. For 2022/23, a £9.156m Contingency Budget is available to assist with unplanned in-year pressures, including £2.9m earmarked for inflation.
- 43. Following the increasing uncertainty with regard to inflation, a Decision was taken within the 2021/22 Outturn Performance and Resources Report to create an **Inflation Contingency Reserve** using £4.969m of unspent 2021/22 Contingency funds.

44. **Table 6** details the total available contingency funds for 2022/23 alongside the current projected overspend position and the estimated additional funding which may be required for the 2022/23 staffing pay award.

**Table 6 – Projected Impact of Contingency** 

Contingency Budgets in 2022/23	Funding Available 2022/23
Contingency Budget 2022/23 (Including £2.9m earmarked for inflation)	£9.156m
Inflation Contingency Reserve	£4.969m
Total Contingency/ Inflation Funding Available	£14.125m
<b>Less</b> - Estimated funding required to cover proposed NJC offer (assumes inclusion of HAY) plus funding requirements for other pay bodies at 4%. A further £0.580m of NI savings are also available towards the required funding for staff pay awards	£4.500m
Subtotal – Remaining Contingency	£9.625m
Less – Current projected revenue outturn overspend – as at September 2022	£9.490m
Remaining Uncommitted Contingency Funding	£0.135m

#### **Covid-19 Grant Overview**

- 45. The cost of the Covid-19 pandemic to the County Council continues to be monitored separately from the portfolio budgets agreed by County Council. It is expected that all the costs of the pandemic incurred in 2022/23 will be funded from existing government grants.
- 46. **Table 7** details the remaining Covid-19 grants carried forward into 2022/23 and includes the value of known commitments. The majority of the remaining grants are expected to be fully utilised in 2022/23. Details on planned expenditure are reported in each portfolio section.

Table 7 - Listing of Revenue Covid-19 Grants Transferred into 2022/23 and Current Known Commitments.

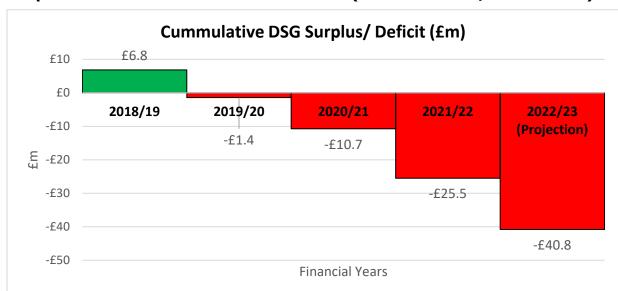
Covid-19 Grant	Details	Grant Carried Forward 2022/23 (£)	Current Known Commitments (£)
Local Authority Non- Ringfenced Grant	Non-Ringfenced Grant – Supporting pressures created by the pandemic	£12.976m	£5.073m
Local Council Tax Support	Non-Ringfenced Grant – To support the continuation of the local council tax hardship scheme	£3.000m	£3.000m
Contain Outbreak Management Fund	Ringfenced Grant – To help reduce the spread of coronavirus and support local public health.	£3.651m	£3.651m
Emergency Active Travel Fund	Ringfenced Grant – To protect and increase travel services.	£0.170m	£0.170m
Travel Demand Management	Ringfenced Grant – Support in developing travel demand management programme.	£0.021m	£0.021m
Total		£19.818m	£11.915m

### Financial Outturn - Portfolio Risks

- 47. The individual portfolio sections within the report explain the key movements which have occurred during the year, however the main areas which have arisen within and across portfolios include:
  - Increasing inflation price rises on energy, goods and services,
  - Increases in the cost of adult lifelong services provision,
  - The mix between internal and external placements for children,
  - The cost of children in need of secure or specialist placements,
  - The rising numbers of children requiring high needs education,
  - The non-delivery and delays of savings.
- 48. Taken at face value, the **Adults Services Portfolio** budget continues to appear stable. Within the Older People service, there is evidence to support that the cost of care packages has been reducing in real terms, which is a lead indicator of the good outcomes being produced by the savings target for community care reviews.
- 49. However, there remains an underlying overspending risk of £10.7m, an increase of £2.3m when compared to June; although the overall forecast remains a balanced budget due to a number of one-off opportunities to cover this overspending position. It should be noted that this forecast includes £7.6m of delayed savings which are no longer expected to be achieved this financial year. Further information on the Adults Services Portfolio is detailed within **Section 1**.
- 50. The **Children and Young People's Portfolio** is projecting a £9.1m overspend, an increase of £4.9m when compared to the June position. This increase is largely due

to the mix of placement types, with more external placements, which are more expensive, being required than internal provision. There are also a small number of unique high-cost care and support arrangements which are adding financial pressure.

- 51. The **Dedicated Schools Grant (DSG)** Reserve is currently reporting a £25.5m deficit, with a further £15.3m projected overspend in 2022/23 currently forecast. This will increase the overall DSG overspending position to £40.8m by the end of the financial year.
- 52. **Graph 2** shows the cumulative DSG surplus and deficit which has amounted over the last five years. Further details are reported within **Section 3**.



Graph 2 - Five Year DSG Reserve Balance (Included 2022/23 Estimate).

53. Within the **Environment and Climate Change Portfolio,** it is projected that £2.6m of additional income will be achieved in-year due to the elevated solar energy unit cost price increases. This additional income has offset a projected £2.0m corporate utilities overspend which has arisen from the higher energy rates.

#### Savings Update

- 54. The 2022/23 savings target across all portfolios is £11.0m. In addition to these planned savings, there remains £12.4m of 2020/21 and 2021/22 savings which were not delivered on an on-going basis; largely due to the Covid-19 pandemic. Therefore, the **overall savings to be achieved in 2022/23 totals £23.4m**.
- Table 8 has amalgamated all the savings which need to be delivered; including a number of savings within the Adults Services Portfolio which have been re-cast to reflect revised saving plans. These amended plans have been created and supported by an external service provider, and have been developed for each individual workstream, however delivery of savings to date has been limited.

## Agenda Item 5 Annex B

- 56. Of the total £23.4m savings:
  - £7.8m (34%) is currently judged as on track and has either been delivered as originally envisaged or the saving has been achieved via a different mechanism,
  - £7.1m (30%) is judged as amber where further work is required to ensure the saving can be achieved, and
  - £8.5m (36%) is judged as red with no expectation of delivery in year. Red savings are reflected within the forecast outturn position.
- 57. The savings area of highest concern relates to Adult Services where £7.6m of savings are no longer expected to be achieved in year and a further £5.0m are judged as 'at risk' due to setbacks in the ability to instigate saving plans to deliver a full year effect.
- 58. **Table 8** summarises the savings position by Portfolio. Details of each saving is included in the separate portfolio sections.

**Table 8 – Savings by Portfolio** 

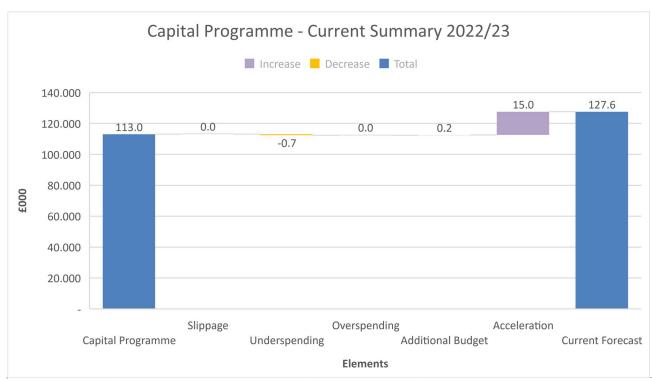
	RED	AMBER	GREEN	BLUE	
Total Savings 2022/23	Significant Risk Not Delivered (£000)	At Risk (£000)	On Track Delivery In Year (£000)	Delivered On an On- Going Basis (£000)	Total (£000)
Adults Services	7,593	4,954	2,401	890	15,838
Children & Young People	400	1,700	800	300	3,200
Learning & Skills	150	0	25	725	900
Community Support, Fire & rescue	0	70	0	0	70
Environment & Climate Change	0	20	1,550	0	1,570
Finance & Property	150	0	0	0	150
Highways & Transport	0	376	50	0	426
Leader	0	0	0	0	0
Public Health & Wellbeing	0	0	0	0	0
Support Services & Economic Development	200	0	500	338	1,038
Non-Portfolio	0	0	250	0	250
TOTAL	8,493	7,120	5,576	2,253	23,442



## **Capital Programme Summary**

- 59. The Capital Programme; as approved by County Council in February 2022, agreed a programme totalling £120.3m for 2022/23. £7.3m of this expenditure, originally profiled to spend in 2022/23, was accelerated into 2021/22, revising the capital programme to £113.0m.
- 60. Since this time, profiled spend has increased overall by £14.6m, to give a forecast spend for 2022/23 of £127.6m. **Graph 3** demonstrates movements from the revised capital programme to the current forecast.

#### **Graph 3 - Capital Programme**



#### Key:

Capital Programme – The revised planned expenditure for 2022/23 as at 1st April 2022.

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years. Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget. Additional Budget – Additional external funding that has entered the capital programme for the first time. Acceleration – Agreed funding which has been brought forward from future years. Current Forecast – Latest 2022/23 financial year capital programme forecast.

## **Capital Programme Inflation Risk**

61. Inflationary pressures are also impacting on the Capital Programme; however, the impact varies by project and is dependent on the stage of each scheme and the type of material required. The Department of Business, Energy and Industrial Strategy (BEIS) publish monthly statistics on the cost of key areas of business, including the cost of building materials and components. The BEIS reported material price index for 'All Work' increased by 17.8% in August compared to the same month the previous year.

- 62. Some in-flight projects have contingency or inflation provision built-in to their agreed funding allocation. Also, block maintenance and annual works programmes could be managed through delivering less schemes in the short-term, but this is likely to compound the problem in future years and would require funding at a later date.
- 63. Any projects which require additional funding to cover inflation will continue to go through the County Council's set governance procedure which ensures all aspects are assessed on a case-by-case basis. The Capital Programme contains a £7m inflation budget, earmarked to specifically support inflation pressures.
- 64. The impact of inflation on the Capital Programme will be considered during the budget process for 2023/24.
- 65. The Capital Programme Budget Monitor, as at September 2022, is presented in **Appendix 3**.

## **Corporate Risk**

- 66. The County Council's risks are reviewed regularly to ensure risks are understood and appropriate mitigation takes place. Risks are scored considering their likelihood and impact.
- 67. There have been no overall score changes to the Corporate Risk Register during the quarter, however **Table 11** provides details of two risks which have been removed from the Corporate Risk Register:

Table 11 -Risks Removed from the Corporate Risk Register

Risk Number	Risk	Reason for Risk Closure						
CR60	There is a risk of failing to deliver the <b>HMICFRS improvement plan</b> , leading to an adverse effect on service delivery; which may result in failing any subsequent inspection.	The Fire and Rescue Improvement Plan is now completed. On-going service improvements will continue to be managed within the Community Risk Management Plan.						
CR65	The review of corporate leadership, governance and culture recommended in the Children's Commissioner's report is not fully undertaken or effectively implemented leading to a lack of necessary improvement and further service failures or external intervention.	Recommendations have been carried out. CR7 sufficiently addresses governance and compliance.						
CR70	There is an increasing demand placed on the senior officers due to the ongoing threat of Covid-19 and additional burdens due to devolved responsibilities. This may lead to a continued lack of capacity to deal with strategic/organisational issues, leading to poor decision making.	This risk has been at a tolerable level for some time and no significant impact has been realised. Covid-19 planning and response is embedded within business-as-usual activity.						

68. There are four corporate risks with severity above the tolerance threshold reported in **Table 12**:

Table 12 - Corporate Risks with Severity Above Tolerance Threshold

Risk Number	Risk	Previous Quarter Score	<b>Current Score</b>
CR11	Recruitment and Retention	25	25
CR58	Failure of Social Care Provisions	25	25
CR39a	Cyber-security	25	25
CR22	Financial Sustainability	20	20

69. The latest Corporate Risk Register can be found in **Appendix 4.** 

#### Workforce

- 70. The Workforce Key Performance Indicators, detailed in **Appendix 5**, reports that of the 12 KPIs with a RAG status indicator, nine are green and three are amber.
- 71. The amber measures relate to:
  - A continuing high-level of sickness recorded on the rolling 12-month average calendar days lost to sickness,
  - Lower staff induction completion rates, and
  - Lower than targeted employee declaration rate.

# **Sections and Appendices**

Section 1: Adults Services Portfolio

Section 2: Children and Young People Portfolio

Section 3: Learning and Skills Portfolio

Section 4: Community Support, Fire and Rescue Portfolio

Section 5: Environment and Climate Change Portfolio

Section 6: Finance and Property Portfolio

Section 7: Highways and Transport Portfolio

Section 8: Leader (including Economy) Portfolio

Section 9: Public Health and Wellbeing Portfolio

Section 10: Support Services and Economic Development Portfolio

Appendix 1: Revenue Budget Monitor and Reserves

Appendix 2: Service Transformation and Flexible Use of Capital Receipts Summary

Appendix 3: Capital Monitor

Appendix 4: Corporate Risk Register Summary

Appendix 5: Workforce Information

Appendix 6: Children First Improvement Plan Update

Appendix 7: Fire and Rescue Improvement Plan Update



# **Adults Services Portfolio – Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this quarter:
  - Like other parts of the country, the health and social care system in West Sussex continues to experience significant pressure. The reasons for this are complex but include high demand from our partners and residents, workforce shortages and continuing to support and recover from the Covid-19 pandemic. The County Council's priority is to support individuals who need critical and urgent care or where there are urgent safeguarding concerns, ensuring people are contacted immediately or within 24-48 hours. The service continues to do everything it can to reduce the delay people may be experiencing and are working closely with partners to ensure that vulnerable people are kept safe and well, in line with the commitment set out in Our Council Plan. Even with this pressure the County Council is continuing to stay within target in respect of the percentage of contacts to adult social care that progress to a social care assessment; reflecting the impact of interventions throughout the customer journey to meet people's needs through information and advice as well as the provision of preventative services.
  - Adult Social Care in West Sussex continues to embed a strength-based approach to practice, which emphasises people's right to self-determination and strengths, being customer-led, with a focus on future outcomes and strengths that people bring; and reflects the priorities as set out in Our West Sussex Plan and the Adult Social Care Strategy 2022-25. The ongoing focussed review of existing social care packages has allowed teams to work with customers and their families to reduce and, in some cases, remove packages of care. Customers have reported that this has significantly improved their quality of life and sense of independence.
  - Adult Social Care staff and customers held a Directly Provided Services Co-Production Event in support of people and organisations working together to share influence, skills and experience to design, deliver and monitor care services and projects. This event provided an opportunity to showcase and celebrate many of the Social Care co-production projects over the last year as well as facilitate networking and future planning, including a newly designed co-production toolkit for staff to utilise.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Adults Services	2022/23 Target	Performance	Over The Last 3	Periods	DoT	Year End Forecast		
	<b>Measure:</b> Outcomes of safeguarding risk – where a risk was identified, the outcome/expected		2021/22	Jun-22	Sep-22	2			
	outcome when the case was concluded for Section 42 enquires (% where risk remains).  Reporting Frequency: Quarterly	7.0%	8.4%	7.4%	9.5%	7	G		
13	Performance Analysis: Sep-22: There is a 2.07% increase on the Q1 data. This figure is likely to be inflated as a result of focussed safeguarding work on reviewing and closing safeguarding enquiries which have been open for longer than 60 days. A number of these enquiries will continue to have "risk remains" as people are able to choose to live with risk and no further action required from Adult Social care.  Actions: We will undertake some random sampling to seek further assurance that when safeguarding risk is identified, this is being appropriately mitigated within the safeguarding plan.								
	Measure: Percentage of contacts to adult social care that progress to a		Mar-22	Jun-22	Sep-22	2			
	social care assessment  Reporting Frequency: Quarterly	20% -30%	24.7%	23.2%	22.0%	7	G		
	presented at the front door, to ensure								
	Actions: The Access Review Program	me is onaoina	and will provide a p						
	presented at the front door, to ensure resolution within the community.  Measure: Percentage of adults that					pportur			
	presented at the front door, to ensure resolution within the community.		performance agains	st this measure and	maximising o	pportur			
36	presented at the front door, to ensure resolution within the community.  Measure: Percentage of adults that did not receive long term support after a period of reablement support	85.5%  ncil data is not porting a rolling contributed to the esses continue adult social care	Mar-21  85.5%  available this quarily year average of 7: the latest performant to be reviewed for e programme, which	Jun-21  85.4%  ter due to ongoing 1% and their latest nce.  reablement due to h is unlikely to be r	Sep-2: 81.3% system issues recruitment dan ongoing in esolved by Q3	that ar	A e impacting well as		
36	presented at the front door, to ensure resolution within the community.  Measure: Percentage of adults that did not receive long term support after a period of reablement support Reporting Frequency: Quarterly  Performance Analysis: Sep-22: Coureporting, however, our provider is repworking to an Improvement Plan has a Actions: Pathway and recording procissue. The review is part of the wider as	85.5%  ncil data is not porting a rolling contributed to the esses continue adult social care	Mar-21  85.5%  available this quarily year average of 7: the latest performant to be reviewed for e programme, which	Jun-21  85.4%  ter due to ongoing 1% and their latest nce.  reablement due to h is unlikely to be r	Sep-2: 81.3% system issues recruitment dan ongoing in esolved by Q3	that ar lrive as -year d.	A e impacting well as		
36	presented at the front door, to ensure resolution within the community.  Measure: Percentage of adults that did not receive long term support after a period of reablement support Reporting Frequency: Quarterly  Performance Analysis: Sep-22: Coureporting, however, our provider is regworking to an Improvement Plan has consistent. Pathway and recording proceissue. The review is part of the wider a reablement provider continues to under the measure: Percentage of adult social	85.5%  ncil data is not porting a rolling contributed to the esses continue adult social care	Mar-21  85.5%  available this quaring year average of 7: the latest performant to be reviewed for e programme, which e recruitment drives	Jun-21  85.4%  ter due to ongoing 1% and their latest nce.  reablement due to h is unlikely to be r s to improve perfor	Sep-2:  81.3%  system issues recruitment dan ongoing in esolved by Q3 mance.	that ar lrive as -year d.	A e impacting well as		
36	presented at the front door, to ensure resolution within the community.  Measure: Percentage of adults that did not receive long term support after a period of reablement support.  Reporting Frequency: Quarterly  Performance Analysis: Sep-22: Coureporting, however, our provider is regworking to an Improvement Plan has consistent. Pathway and recording proceissue. The review is part of the wider a reablement provider continues to under the measure: Percentage of adult social care assessments that result in a support plan	85.5%  ncil data is not corting a rolling contributed to the contributed to the contributed to the contributed contributed contributed contributed contributed to the contributed contribu	Mar-21  85.5%  available this quart gyear average of 7: the latest performant to be reviewed for e programme, which e recruitment drives  Dec-21  76.3%  rted is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs	Jun-21  85.4%  ter due to ongoing 1% and their latest reablement due to h is unlikely to be resto improve perfor  Mar-22  65.3%  ata for this measure olan have been compared to the second compared to the se	Sep-2:  81.3%  system issues recruitment dan ongoing in esolved by Q3 mance.  Jun-22  62.0%  e is retrospectapleted. Perform	that ar lrive as . Howe	A e impacting well as ata quality ver, our  G dated, to for Q1 is		
	presented at the front door, to ensure resolution within the community.  Measure: Percentage of adults that did not receive long term support after a period of reablement support Reporting Frequency: Quarterly  Performance Analysis: Sep-22: Coureporting, however, our provider is repworking to an Improvement Plan has consisted. The review is part of the wider a reablement provider continues to under the support plan  Measure: Percentage of adult social care assessments that result in a support plan  Reporting Frequency: Quarterly  Performance Analysis: Sep-22: Per ensure that the outcome of the assess slightly below the target range.  Actions: This measure will be continuation.	85.5%  ncil data is not corting a rolling contributed to the contributed to the contributed to the contributed contributed contributed contributed contributed to the contributed contribu	Mar-21  85.5%  available this quart gyear average of 7: the latest performant to be reviewed for e programme, which e recruitment drives  Dec-21  76.3%  rted is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs  red is for Q1, as danced for a support programs	Jun-21  85.4%  ter due to ongoing 1% and their latest reablement due to h is unlikely to be resto improve perfor  Mar-22  65.3%  ata for this measure olan have been compared to the second compared to the se	Sep-2:  81.3%  system issues recruitment dan ongoing in esolved by Q3 mance.  Jun-22  62.0%  e is retrospectapleted. Perform	that ar lrive as -year d. B. Howe	A e impacting well as ata quality ver, our  G dated, to for Q1 is		

Year End 2022/23 **Adults Services Performance Over The Last 3 Periods** DoT Target **Forecast** Performance Analysis: Sep-22: Performance is marginally below target, so intervention is not required at this stage. Actions: This measure will be monitored by the Adults Directorate Leadership Team and via the Performance, Quality and Practice Board, both chaired by the Director for Adults and Health. Measure: Percentage of users of adult services and their carers that Mar-22 Jun-22 Sep-22 are reviewed and/or assessed in the 77.0% last 12 months 54.2% 60.0% 52.5% Reporting Frequency: Quarterly Performance Analysis: Sep-22: It is still expected that the percentage of reviews undertaken within a 12-month period 38 will improve over 2022/23. A dedicated project is in place to manage reviews for older people and Lifelong Services customers with a focus on embedding a strength-based approach. Performance has slightly deteriorated from Q1 due to a reset of the project in Lifelong Services. Actions: The project continues to be monitored on a monthly basis with a project management approach by the Adults Directorate Leadership Team and via the Performance, Quality and Practice Board, both chaired by the Director for Adults and Health, with an expectation that the ongoing work throughout the year will improve the performance of this measure. **Measure:** The percentage of adults Sep-21 Dec-21 Mar-22 with a learning disability in paid employment 3.8% R 0.4% 0.6% 1.1% Reporting Frequency: Quarterly Performance Analysis: Sep-22: Performance is expected to improve to around 3% due to a recent data check that identified an additional 50 eligible individuals in paid employment, however this cannot be confirmed until the system 39 upgrade issues have been resolved. An increase in eligible referrals is required to maintain this improvement, which will be supported by officers within commissioning. Actions: There is an exercise to understand the data collection methodology used by comparative local authorities, to ensure that the County Council is collecting data to accurately measure this performance indicator is ongoing and a project continues to focus on completing reviews/assessments throughout 2022/23, which is expected to see an increase in performance over the coming year. Work is also underway to establish better ways of working with the market and other stakeholders to increase the number of people in employment and/or engaged in meaningful activities. Measure: The percentage of adults Mar-22 Jun-22 Sep-22 in contact with secondary mental health services living independently 71.0% with or without support 69.0% 69.0% 68.0% Reporting Frequency: Quarterly 40 Performance Analysis: Sep-22: Performance remains stable, even though it has dipped slightly from Q1 but remains close Actions: Work will continue to promote a strength-based approach and reducing new admissions to residential care for customers with a mental illness. This is primarily an NHS measure, so social care have limited ability to influence the performance. Measure: Time to complete Dec-21 Mar-22 Jun-22 outstanding 'deprivation of liberty' 4.4 Months G cases 4.1 3.4 Months 3.4 Months **Months** Reporting Frequency: Quarterly Performance Analysis: Sep-22: During this guarter, cases which would normally have been closed within the Adult Social 14 Care client database system (Mosaic) have remained open due to linked internal processing issues. This has caused reported performance to appear to have deteriorate. However, run rate has remained the same. Actions: This processing issue will be rectified and cases closed on the Mosaic system at an earlier stage therefore performance results will become available in Q3.

Adults Services	2022/23 Target	Perf	ormance Over T	he Last 3 Perio	ods Do	١T	Year End Forecast
<b>Measure:</b> Percentage of people domestic violence and abuse who	,		Mar-22	Jun-22	Sep-2	2	
upon leaving the service  Reporting Frequency: Quarterly		85.0%	91%		86%	7	G

**Performance Analysis:** Sep-22: In the last reporting quarter, the Domestic Abuse Service has seen 69 clients closed following a period of full engagement with the service. The percentage of clients who reported feeling safer following engagement was 86%. Within the remaining 14%, most of these clients had disengaged from support, so we were unable to ask this question. In addition to the 69-clients closed in this period, we submitted 12 "other contact" forms, clients who received a short-term intervention but whom were all provided with safety planning advice.

In addition to 86% of clients feeling safer, it is important to recognise that our data evidenced that clients exiting the service have also reported the following:

75% reported improved wellbeing.

44

- 76% reported their quality of life improved.
- 76% were optimistic about the future.
- 80% reported feeling more confident.

**Actions:** We have made progress in this last quarter to achieving this KPI target. We have promoted the recording of the evaluation data and provided refresher training to the team, to help ensure the team are consistently completing the Insights forms. This is not only to assist with evidencing this KPI, but also to highlight the positive impact the service is having on the clients who are accessing the support, and the difference they are making to people's lives in West Sussex. In this reporting period 51 out of the 69 clients exiting the service were subject of the closing questionnaire. In the last three months there have been an additional 114 client intake forms completed and I predict an increase in both Insights Intake forms as well as client closures in the next reporting quarter. This will reflect closures that are expected for clients who entered the service since July 2022.

## **Finance Summary**

## **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Older People – Delays in delivering savings due to timing and capacity restraints, less one-off in-year saving on reablement contract (£0.355m)	£3.000m	Staffing vacancies within the service.	(£1.200m)	
Lifelong Services – Delays in delivering savings due to timing and capacity restraints	£4.238m	In year staffing budget surplus generated from the implementation of the new pay grades for social workers and occupation therapists	(£1.400m)	
Lifelong Services – Underlying overspending pressure	£3.462m	Deferral of the use of the Market Management Fund	(£2.200m)	
		Reduction in the reablement block contract – lower level of service than sought is being delivered	(£0.700m)	
		Use of Improved Better Care Fund	(£2.100m)	
		Other funding opportunities – including additional Better Care Funding	(£3.100m)	
Adults Services Portfolio - Total	£10.700m		(£10.700m)	(£0.000m)

### **Significant Financial Issues and Risks Arising**

Narrative	Cost Driver	Q1	Q1 Q2			Action	Traject ory
	No. of older people with a care package	4,391	7	4,415	7	Despite being higher than the first quarter, customer numbers remain around 300 lower than September 2021. Allowing for population growth, this means that proportionately fewer people are	
Key cost driver data influencing the trajectory of the Older People's care budget	% increase in the average gross weekly cost of a care package for older people	5.4%	7	5.4%	<b>⇔</b>	receiving care.  Although average costs are rising, the rate is lower than the uplifts agreed for providers in 2022/23, which is inline with the savings target for	7
	% increase in the average net weekly cost of a care package for older people	8.4%	7	8.5%	7	customer reviews. The increase in the net cost is expected to reduce once backlogs in financial assessments have cleared.	

#### Key:

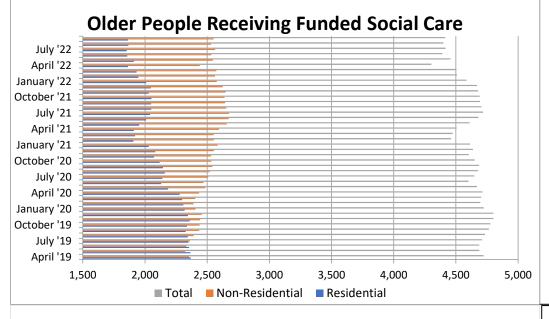
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Colour:	Improving		Worsening		Static	

#### Financial Narrative on the Portfolio's Position

- 3. Taken at face value, the Adults budget continues to appear stable. The trajectory of average gross weekly costs for older people is particularly positive to note. At £534, it is 5.7% higher than in March 2022 (£505). In contrast, the County Council agreed average uplifts in April for providers of care for older people of approximately 9%. This means that the cost of packages has been reducing in real terms, which is a lead indicator of the good outcomes being produced by the savings target for community care reviews.
- 4. Despite outward appearances, the Adults budget is becoming increasingly challenging to forecast. Part of this is a reflection of the extent of changes that are taking place in the service as well as the consequences of staff vacancy rates which remain at 30% in some key areas. Amongst the implications of this are the following:
  - Processing backlogs in connection with the purchasing of care packages are increasing.
  - Delays in financial assessments.
  - Within Lifelong Services there are a number of disputes with third parties about financial responsibility for customers, which are subject to legal processes. All of these are expensive placements and so the resolution will have the capacity to make the Lifelong Services budget either more or less overspent.

- 5. The lack of certainty about issues such as these requires assumptions to be included in the forecast.
- 6. Progress in delivery of savings is slowing. In conjunction with Cabinet, a decision has recently been taken to pursue a target of £0.5m within Lifelong Services through an approach that defers its realisation until next financial year. Alongside this the level of activity in connection with community reviews and Shaw was below profile in September. Even if some of this can be recovered, the part-year implications will reduce the benefit that falls in 2022/23. The result is that net £7.2m of savings are no longer expected to be achieved this financial year. However, in all cases plans have been prepared which should still enable the target sums to be secured in the fullness of time.
- 7. The outcome is that the underlying overspending risk on care costs has increased by £2.3m from £8.4m to £10.7m since June. Of this, £3m relates to Older People and £7.7m to Lifelong Services. When combined with the risk factors described above, it follows that care costs need to be seen as existing over an overspending range, which stretches to around £14m in a worst-case scenario.
- 8. Nevertheless, the overall forecast remains a balanced budget, because the pressure is still expected to be mitigated. £8.6m of this will arise from a mix of largely one-off opportunities available elsewhere in the budget. These include:
  - £1.2m. Vacancy savings. Within parts of the social work teams and occupational therapy, turnover is currently running at up to 30%. In addition, in-house day services are still operating below pre-Covid activity levels.
  - £2.2m. Market management fund created as part of the fees uplift decision report. Use of this is being deferred until 2023/24.
  - £1.4m. New pay grades for social workers and occupational therapy. The budget recognises the potential full cost of arrangements that were introduced in May. Since staff will reach the top of their new pay scales over time, there will be underspending during the intervening years.
  - £0.7m. Reduction in the reablement block contract because a lower level of service than was sought is being delivered by the provider.
  - £3.1m. Other funding opportunities, including in relation to the Better Care Fund where there has been an increase in the County Council's allocation for protection of social care.
- 9. The increase in the overspending forecast now also requires £2.1m to be drawn from the £6m of uncommitted resources carried forward from 2021/22 in the Improved Better Care Fund. This will make for second best use of funding that otherwise would be available for transformational purposes. In so doing it will substantially deplete that safety net, thereby adding to the importance of savings plans being brought to the point where they are ready to deliver in full from 1<sup>st</sup> April.

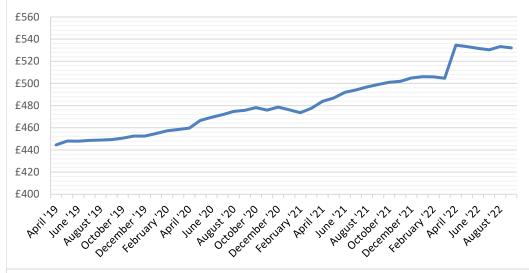
#### **Cost Driver Information**



This graph shows the number of older people receiving funded social care and the type of care package.

As at September 2022, there are 4,415 customers receiving funded social care; 279 fewer than June 2022.

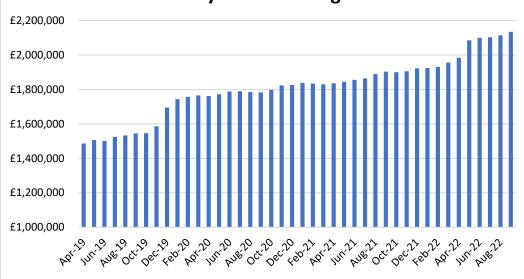
# **Average Gross Weekly Cost - Older People**



This graph shows the average gross weekly cost of older people since April 2019.

The average amount being paid in September 2022 was £534; 5.7% higher than in March (£505). In contrast, the County Council agreed average uplifts in April for providers of care for older people of approximately 9%. This means that the cost of packages has been reducing in real terms.

# **Net Weekly Cost-Lifelong Services**



This graph shows the net weekly cost of Lifelong Services care packages since April 2019.

## **Savings Delivery Update**

- 10. Since 2020/21, a number of planned savings within the Adults and Health Portfolio have been significantly impacted by the pandemic. As part of the budget setting process for 2022/23, £9.0m of previously unachieved on-going savings were reviewed to ensure realistic savings plans were incorporated.
- 11. This review led to the £9.0m of the unachieved 2020/21 and 2021/22 savings being re-cast, with new plans developed for each of the individual saving workstreams. These savings, along with the £6.8m 2022/23 planned savings means that the Portfolio has an overall savings target of £15.8m.
- 12. However, delivery to date has been limited with £7.6m currently reported as 'At Significant Risk' and a further £5.0m reported as 'At Risk'.

Saving Activity	Saving to be Delivered in 2022/23 (£000)	September 2022		Narrative					
Review of in-house residential services	640	640	В	A decision to close Marjorie Cobby House was made by Cabinet in November 2021 and has now been implemented.					
Review of Shaw day services	250	250	В	A decision to close Shaw day services was made by Cabinet in November 2021 and has now been implemented.					
Increase supply and use of shared lives carers	448	448	G	Recruitment and training of additional shared lives carers has taken place, which should be the trigger for the delivery of the saving.					
		1,000	G	Benefits from activity to date.					
Community Care	7,200	7,200	7,200	7,200	7,200	7,200	1,508	А	Expected savings during the remainder of 2022/23 once financial benefits are received from all reviews undertaken to date and from activity that is planned between October and March.
		4,692	R	Savings that will not be delivered in 2022/23 because of timing reasons.					
Redirecting residential customers to home-based care	1,000	1,000	А	Saving combined with Community Care for delivery purposes.					
Non-residential customers to remain at home with reduced	1,990	953	G	Benefits reported by the County Council's reablement provider for the year to date.					
package	1,550	213	А	Expected savings during the remainder of 2022/23.					

Saving Activity	Saving to be Delivered in 2022/23 (£000)	Septemb	er 2022	Narrative				
		824	R	Savings that will not be delivered in 2022/23. Capacity constraints due to provider staff shortages will result in fewer additional hours of reablement being delivered than the County Council has procured. £0.355m of this will be mitigated through a reduction in the contract price, meaning that the actual shortfall is £0.469m.				
Continuing Healthcare	2,060	1,730	А	Discussions over the eligibility of customers for Continuing Healthcare are taking place with the Sussex Integrated Care Board. It is expected that this will result in some cost recovery during the third quarter.				
G G	,	330	R	Savings that will not be delivered in 2022/23 because of timing reasons.				
Placement costs	1,000	1,000	R	Savings that will not be delivered in 2022/23 because of timing reasons.				
Occupancy of Shaw contract	1 250	503	А	Occupancy of Shaw contract has increased significantly towards its target figure, but limited financial benefits have accrued to date because of processing reasons.				
occupancy of Snaw contract	ncy of Shaw contract 1,250		R	Savings that will not be delivered in 2022/23 because of timing reasons.				
Savings Key:  R Significant Risk A At Risk G On Track B Delivered								

## **Capital Programme**

# **Performance Summary - Capital**

13. There are four schemes within this portfolio which are all in within their final retention phase.

## **Finance Summary - Capital**

14. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £0.127m for 2021/22. As at the end of September, the profiled spend has remained the same.



Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years.

Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget.

Additional Budget - Additional external funding that has entered the capital programme for the first time.

Acceleration – Agreed funding which has been brought forward from future years.

Current Forecast - Latest 2022/23 financial year capital programme forecast.

15. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

#### Risk

16. The following table summarises the risks within the corporate risk register that would have a direct impact on the portfolio. Risks to other portfolios are specified within the respective portfolio sections.

Risk No.	Risk Description	Previous Quarter Score	Current Score
CR58	The care market is experiencing an unprecedented period of fragility, particularly due to staff shortages and increasing demand. This has been further exacerbated by Covid-19, including the mandatory requirement for care staff to have a vaccination; however, this also extends to WSCC staff requiring access to these facilities (i.e., Social Workers, Occupational Therapists), and contractors. If the current and future commercial/economic viability of providers is not identified and supported, there is a risk of failure of social care provision which will result in funded and self-funded residents of West Sussex left without suitable care.	25	25

Risk No.	Risk Description	Previous Quarter Score	Current Score
CR74	The overdue re-procurement of care and support at home services has been further postponed, meaning the contractual arrangements are non-compliant, inefficient to manage, difficult to enforce and present a risk of challenge and CQC criticism. The delay is to enable more time for the market to stabilise, to complete service reviews and to allow imminent legislative changes to take effect.	15	15

17. Further details on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.



## Children and Young People Portfolio – Summary

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this quarter:
- The service completed its final Ofsted Monitoring visit in September which demonstrated that it continues to improve. The senior leadership team have maintained a strong focus on the key indicators that will evidence ongoing and consistent progress as we prepare for a full inspection in early 2023.
- The service continues with the implementation of the Family Safeguarding model (Phase 2). The service has stabilised since the initial implementation phase and performance remains within acceptable parameters. The new service model is being embedded and plans are well underway to implement Phase 2 of the model which will introduce dedicated adult service workers (mental health, substance misuse and domestic violence) into the teams.
- There continues to be a strong focus on improvement and the Director will undertake further a 'deep dive' performance those to support progress in those teams that require it. The quality assurance activity and performance reporting ensures that senior managers are able to understand where there are issues in performance and to implement improvement activity immediately.
- Staff turnover and difficulties in recruitment at a time of service change, coupled with a period of high demand, have put significant pressures on the service. Last quarter we reported on the plans for a range of recruitment activity (both permanent and interim) to provide immediate staff where required whilst a longer-term approach is being implemented. This has resulted in 36 qualified social workers being recruited from our overseas project who will be starting in the service in January 2023.
- The quality assurance and performance frameworks remain fully embedded and provide evidence that our social workers are child focused and the quality of practice continues to improve. This work is enhanced and support by our partners in improvement (Hampshire County Council) who continue to provide independent oversight and quality assurance work within the service.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Children and Young People	2022/23 Target	Perform	ance Over The Last	3 Periods	DoT	Year End Forecast
	Measure: Percentage of re-referrals to Children's Social Care within 12 months		Mar-22	Jun-22	Sep-22	<u>)</u>	
	of the previous referral  Reporting Frequency: Quarterly	22.0%	23.0%	25.0%	24.0%	7	G
1	<b>Performance Analysis</b> : Sep-22: Re-refe work to achieve our target.	ı errals have d	ecreased further in th	ne last month and rer	nains an area	of scru	tiny as we
	<b>Actions:</b> There will always be a level of fi increase will be identified quickly, and rem			er close scrutiny will	ensure that ar	ny signi	ficant
	Measure: Percentage of Early Help Plans closed with outcomes met		Mar-22	Jun-22	Sep-22	2	_
2	Reporting Frequency: Quarterly	74.0%	68.0%	69.3%	69.2%	1	Α
	Performance Analysis: Sep-22: Slight i		-				
	<b>Actions:</b> Supporting Families Criteria chat target in the short term but have put train			e anticipate that this	may have an	impact	on this
	Measure: Stability of children looked after placements – (3 or more placements during the year) - WSCC	10.00/	Mar-22	Jun-22	Sep-22	2	Α
	position in national stability index  Reporting Frequency: Quarterly	10.0%	10.6%	10.5%	10.1%	7	A
7	Performance Analysis: Sep-22: This fig scrutinising at Entry to Care Panel that chi new Solutions Service will go live in Nover (a cohort more prone to multiple moves) a Actions: Placement sufficiency is an ongo address challenge in the system including	ildren are in mber, workin and those at ping challeng	the right placements g across a number of risk of placement dis ge locally and nationa	with the right support cohorts including tear ruption or who could	t in place. It is enagers at risk return home. very plan has	s planne c of ententententententententententententente	ed that the ering care
	<b>Measure:</b> Support for care leavers to achieve their aspirations – Percentage of care-leavers aged 17-21 who are in			Mar-22	Jun-22	2	
	Employment, Education or Training  Reporting Frequency: Quarterly in	64.0%	No Data Available	63.0%	64.0%	7	Α
8	Performance Analysis: Jun-22: We have education, employment or training.	e seen a slig	ht percentage increa	se because 12 more y	young people	are now	<i>i</i> in
	Actions: Positively we have also recruited setting up a working group to look at supplied and employment in light of some geograph	orting our s	pecific cohort of asylu				
	<b>Measure:</b> Positive outcomes on child protection in 12 months - percentage of Child Protection Plans that result in		Mar-22	Jun-22	Sep-22	2	
9	'step-down' within 12 months  Reporting Frequency: Quarterly	83.0%	70.0%	57.0%	67.0%	7	R
	Performance Analysis: Sep-22: This me	l easure contin	ues to be an area of	improvement.			
	<b>Actions:</b> We continue to scrutinise this mimpact of this is evident in a significant im				te managemei	nt overs	sight. The

# **Finance Summary**

# **Portfolio in Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Placement costs for Children We Care For (mainstream)	£11.200m	In-house residential staffing underspend	(£1.350m)	
Homecare and transport costs for Children with Disabilities.	£1.400m	Early Help staffing underspend	(£1.200m)	
Delays in saving deliveries – Local House Project	£0.400m	Savings to be delivered through planned improved placement commissioning	(£1.170m)	
One-off implementation costs and part-year adult staffing costs for Family Safeguarding - DFE funding not awarded.	£0.460m	Reduction in Intentionally Homeless families requiring accommodation support	(£0.600m)	
Family Safeguarding –Section 17 and Children We Care For Non-Placement Costs	£0.680m	Review of child psychology arrangements	(£0.700m)	
Family Safeguarding – additional agency staffing	£0.185m	Delays in appointing to new posts within the Fostering Service redesign.	(£0.500m)	
Proposed fostering allowance increase to 6.4% - inflationary pressure	£0.300m	Other variations	(£0.185m)	
King's Counsel legal costs	£0.150m			
Children and Young People Portfolio - Total	£14.775m		(£5.705m)	£9.070m

# **Key Financial Issues and Risks Arising**

Narrative	Cost Driver	Baseline	Q1		Q2		Q2		Q2		Action	Traject ory
Despite the overall number of Children We Care For being lower than forecast during budget setting, there are more children than budgeted for in more costly external residential placements than budgeted for.  This is leading to a pressure on the placement budgets. Baseline shows the % upon which the budget was set.	% mainstream children in external residential placements	10.8%	14.3%	7	15.1%	7	At the end of September 2022, there were 27 more children placed in external residential than the number on which the budget was set. This alone adds a pressure of cf6m to the placement budgets, however when also taking into account the expenditure on external placements costing more than f9k per week, and the number of unique care and support arrangements which have had to be arranged, then the full scale of the budget pressure is projected to be cf11.2m.	7				

## Key:

Arrow:	Decreasing	7	Increasing	7	Static	$\leftrightarrow$
Colour:	Improving		Worsening		Static	

#### Financial Narrative on the Portfolio's Position

- 3. At the end of September 2022, the forecast for the Children's budget is a projected overspend of £9.1m which is an increase of £4.9m from the June 2022 position.
- 4. **Mainstream Placement Costs.** The total overspend against the mainstream placement budgets is £11.6m in total as at the end of September, which is an increase of £5.0m from the position reported at the end of June. £0.4m of this increased overspend is attributable to a forecast shortfall in savings for the Local House Project, where the first young people are anticipated to move into the new accommodation from November 2022. This is slightly later than originally estimated, hence the slippage in savings delivery.
- 5. The placement overspend position has been reduced by £1.2m of in-year mitigation actions which are expected to be delivered through initiatives to increase the number of children and young people stepping down to less expensive placements before the end of the year. However, given the majority of these mitigations are not profiled to take effect until the third quarter, there remains a risk that this mitigation may not be achieved in full.
- 6. The biggest issues within the placement budgets remain:
  - the placement mix;
  - placements costing more than twice the average; and
  - unique care and support arrangements which are not budgeted for.
- 7. At the end of September, the number of mainstream Children We Care For (CWCF) being looked after was 35 lower than the demand modelling upon which the budget was set.
- 8. In relation to the placement mix, the table below shows the difference between the budgeted and actual number of CWCF in key placement types.

Type of Placement (Excluding Asylum)	Budgeted Number of Children We Care For (CWCF)	Budgeted Average Weekly Cost (£)	Current Number of Children We Care For (CWCF)	Current Average Weekly Cost (£)	CWCF Variation	Projected Overspend (£) (Based on Budgeted Cost and CWCF Number)	
External Residential *	81	£4,474	108	£4,623	27	£5,986,000	
Independent Fostering	209	£963	192	£999	-17	(£851,000)	
Independent Parent & Child Fostering	5	£1,450	9	£1,525	4	£186,000	
In House Fostering	210	£386	204	£391	-6	(£104,000)	
In House Parent & Child Fostering	2	£731	3	£1,091	1	£85,000	
Kinship	97	£209	83	£217	-14	(£149,000)	
Placed for Adoption/Placed with Parents	60	£0	48	£0	-12	£0	
External Residential Family Unit	3	£3,958	2	£2,733	-1	(£95,000)	
Secure Unit	2	£7,211	4	£7,415	2	£773,000	
Other Placement Types	79	N/A	60	N/A	-19	N/A	
SUBTOTAL	748		713		-35	£5,831,000	
External Residential - Additional Costs. 12 of the External Residential cases (included in the table above), cost significantly more than the average placement rate. The extra cost of these placements over the average £4.6k per week is reported separately. The weekly cost of these 12 placements range from £9.3k to £14k.						£2,260,000	
Unique Cost and Support Arrangements for sp and £27.6k per week.	ecific CWCF. Co	sts range betwe	een £11.1k			£3,109,000	
TOTAL	OTAL						

#### Note:

- 9. Taking into account the average unit cost of these placement types, this differential in the placement mix is contributing £5.8m to the budget pressure.
- 10. Also shown in the table is the additional cost of 12 external residential placements where the cost is over £9k per week which is around twice the average weekly cost of £4.6k. Whilst some of these young people are expected to be able to step down to lower costing placements, and in fact some of the 12 have already ceased, even a part-year effect has a significant impact on the budget. The additional cost above the average rate of these placements is adding a pressure of £2.3m to the budget.
- 11. This month, this includes alternative placements for two young people who had to be moved at short notice after Ofsted closed their (external) residential home. The costs for these two placements are £22k and £29k per week respectively, compared to £10k per week previously. All such placements require Assistant Director oversight and approval before being made and the plans are then monitored by senior managers to ensure that costs are kept to a minimum and reduced as soon as possible.
- 12. The remaining pressure is due to the high cost of unique care and support arrangements put in place for a small number of children and young people whose needs have required an urgent response, and for whom searches for longer-term more appropriate arrangements are underway. These types of

<sup>\*</sup> There are 108 CWCF External Residential placements as at the end of September. This cohort includes 12 children whose placements cost in excess of £9k per week (statistical outliers). The £6.0m overspend reported as External Residential only includes up to £4.6k of these costs to demonstrate a comparable average unit cost against the budget set. The cost over the £4.6k for these 12 children (£2.3m), is shown separately to illustrate the financial impact of these specific cases.

placements are volatile by the very nature of the issues being managed and it is not possible to predict them. Where there is more certainty about the next arrangements, the financial projections have taken into account these planned moves and the associated change in cost. There has been an increase in these types of arrangements during September, following a rise also during the summer holiday period.

- 13. **Children With Disability Home Care and Transport Costs.** The projection for these budgets has increased by £0.6m since June, leading to an overspend of £1.4m now being forecast. The primary reason for this increase is a rise in the number of care at home packages being put in place, however it should be noted that some of these have health-related elements to them and hence contributions to the cost from Health are being sought. Should these contributions be agreed, then there is potential for this overspend to reduce. Equally if more of these arrangements are put into place then the projection could yet increase further still.
- 14. **Family Safeguarding Implementation and Adult Workers.** The initial projections for the one-off implementation costs and the in-year cost of the adult-facing workers have been revised in September to reflect the likely start dates of the adult workers. This has resulted in a reduction of £0.190m in the projection.
- 15. **Family Safeguarding Additional Agency Staff.** The initial projections for additional agency staff to support the transition to family safeguarding assumed that all agency positions would be able to be filled. Over the first half of the year, this has not transpired to be the case and hence a review of the projection has enabled a significant reduction in the forecast such that only a small overspend of £0.185m is now being forecast.
- 16. **Family Safeguarding Section 17/ Children We Care For non-placement costs.** The primary reason for the projected overspend of £0.680m is a number of care at home arrangements which have been put into place for children and young people who are not cared for, in order to try to stabilise their home situation.
- 17. **King's Counsel Legal Costs.** One particular court case has required the Council to engage the services of a King's Counsel. The cost is expected to be in the region of £0.150m and is not budgeted for either within the Children's budget or within that of Law and Assurance.
- 18. **Fostering Allowances Inflationary Pressure -** The annual inflation increase applying to in-house foster care, special guardianship and adoption allowances is linked to the staff pay awards for the NJC staff group, and in previous financial years these allowances have been uplifted by the same percentage as the staff pay award. The allowances were last increased from 1<sup>st</sup> April 2021 inline with the NJC pay award for that year. Although the NJC pay award is not yet formally resolved for 2022/23, indications are that it is likely to take the form of a flat rate uplift of £1,925.
- 19. For the average annual fostering allowance, this would equate to a 6.4% increase. Within the 2022/23 budget, there is an allowance of 3.75% built in for the allowances uplift.

20. Potentially, if it is decided that a link to the NJC pay award is maintained for 2022/23, and the £1,925 NJC award is agreed by unions, an additional £0.3m would be required from the Inflation Contingency budget to cover this additional cost.

#### **Mitigations**

- 21. **In-house Residential Staffing.** The projected underspend in relation to inhouse residential staffing has reduced by £0.350m since June and now stands at £1.350m. Recruitment is still actively taking place and proposals to extend the employee referral scheme to this service are currently being considered.
- 22. **Improved Commissioning In-year Mitigations Profiled To Be Delivered By Year End.** £1.170m of in-year mitigations are currently profiled to be delivered before 31<sup>st</sup> March 2023. These savings relate to the commissioning projects of 16+ step down from residential, Local House Project, and under-16 step down to fostering. For each of the strands, young people have been identified and dates for step downs or placement moves have been estimated, leading to the forecast of £1.170m being achieved before year end.
- 23. **Early Help Staffing.** The underspend against Early Help staffing has increased by £0.2m since June and now stands at £1.2m. Although there has been some recent success in recruiting to vacancies, some staff have been promoted from within Early Help, creating new vacancies within the structure. Recruitment is still actively taking place and proposals to extend the employee referral scheme to this service are currently being considered.
- 24. **Intentionally Homeless.** There has been no change to the projection for Intentionally Homeless since June, with the projected underspend remaining as £0.6m. A small increase in the number of families being supported has been experienced in September, but the future level of families requiring support still remains very uncertain.
- 25. **Review of Child Psychology Arrangements.** There has been no change to the projection for child psychology arrangements since June.
- 26. **Fostering Redesign.** The underspend on the fostering redesign which had been due to delays in recruiting to the new structure has reduced by £0.250m and now stands at £0.5m. The reason for the movement in the forecast is primarily that agency staff were employed to temporarily cover the vacancies, given the interdependency of the redesign and the delivery of savings in 2023/24.
- 27. **Conclusion.** The finance situation for the Children's portfolio remains very uncertain. Whilst there is clarity about the reasons for the projected overspend particularly against the placement budgets, being able to effect sufficient change to recover some or all of the current position in year remains a considerable challenge. Benchmarking with other local authorities reveals that West Sussex is a significant outlier for the proportion of children we care for placed in external residential homes. Excluding children with a disability or seeking asylum, 15% of Children We Care For are currently in such arrangements compared with 10% on average in the South East. However, that same benchmarking has also indicated that other local authorities are also

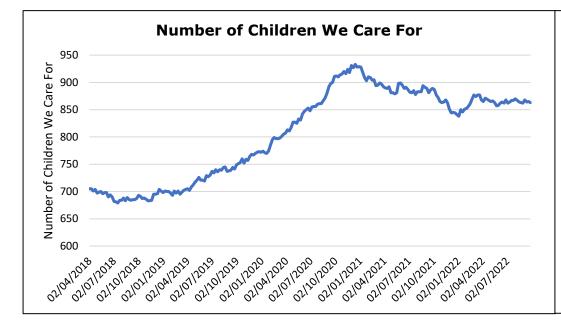
seeing an increase in the number of unique care and support arrangements that they are having to put into place at high cost.

28. This situation is a priority for the Children's Leadership Team, with monitoring of the effectiveness of the placement recovery plan taking place on a monthly basis and exceptions being reported weekly. The main ambition of the recovery plan is to reduce the proportion of children and young people in external residential placements to a level more in keeping with our neighbouring authorities, but this will take time to impact and is dependent on the sufficiency of other placement arrangements such as fostering, given that the number of children we care for per 10,000 population is in keeping with our statistical neighbours.

## **Covid-19 Expenditure Update**

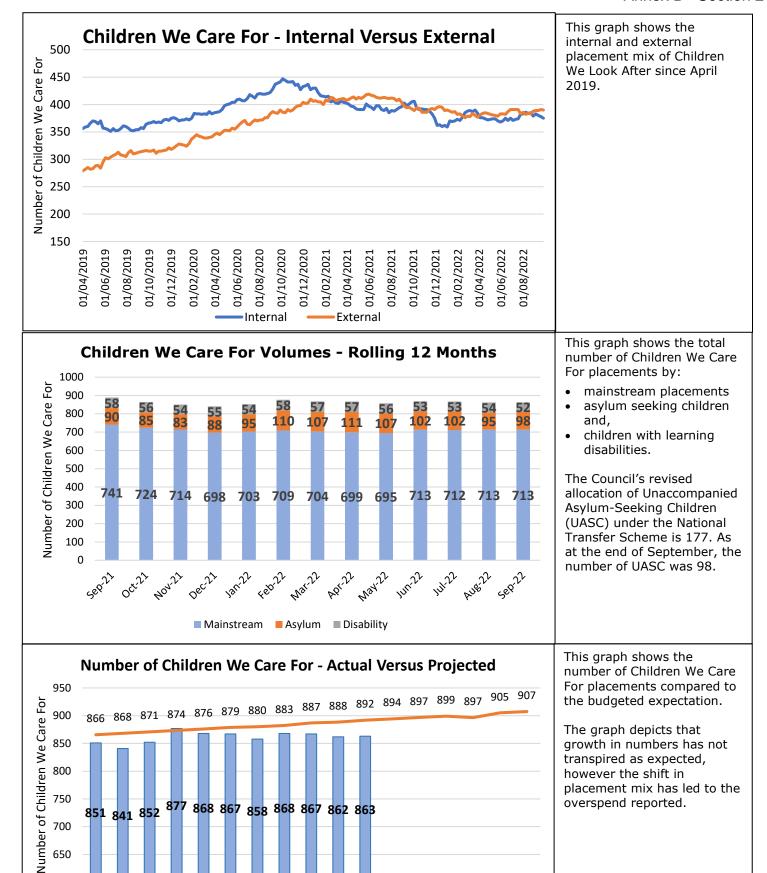
- 29. Within the Children's and Young Peoples Portfolio, a project to recruit qualified social workers from overseas to assist the recruitment and retention challenges within social care has commenced. Offers of employment and resettlement have been made to 36 workers, with the new staff expected to start to come onboard in January 2023.
- 30. Looking forward and reviewing likely future staffing vacancy levels, it is clear that a significant vacancy gap is likely to remain in 2023/24, therefore, the Children's Leadership Team are planning to repeat this exercise and attempt to recruit further overseas workers in January 2023 with an expectation of the second tranche of workers starting in the summer of 2023.
- 31. The project cost to recruit the first cohort of workers was £0.6m; with a further £0.6m estimated for the January 2023 scheme.
- 32. It is proposed that non-ringfenced Covid-19 grant is utilised to fund these oneoff project costs following the impact of the pandemic on the social work profession.

#### **Cost Drivers Information**



This graph shows the total number of Children We Care For placements since April 2018.

At the end of September 2022, the total Children We Care For numbers were 863. This compares with 889 at the same point last financial year.



11/22

Budget basis 2022/23

Actuals

650

600

## **Savings Delivery Update**

33. In addition to the £2.150m of 2022/23 planned savings, there remains £1.050m of savings from the 2021/22 financial year which were not delivered on an on-going basis. To ensure that these savings are monitored and delivered, all of these savings are detailed in the table below:

Saving Activity	Savings to be Delivered in 2022/23 £000	Septemb	er 2022	Narrative
National House Project	1,000	600	А	Based on the current plan, the first young person is expected to move into their tenancy in November 2022. Given this, it is unlikely that these savings will be delivered in full in 2022/23 and may slip to 2023/24.
400		R	Due to slippage from the originally estimated start date, £0.4m of savings will not be achieved in 2022/23 but is expected to be delivered in 2023/24.	
In-house Residential Programme: Reduced independent placement costs	300	300	G	Delays in re-opening Blue Cove (formerly May House) mean that the permanent delivery of this saving will be delayed and may even fall into 2023/24. The saving can be mitigated in year however, through underspending within the residential staffing budget given the current problems being experienced in recruiting sufficient staff to be able to safely re-open.
Improved Commissioning for Children's Social Care Service: Improved Joint Commissioning	400	It is understood that Health in pan-Sussex Resource Allocation continuing health care, the po		
Improved Commissioning for Children's Social Care Service: Under 16's Step Down to Fostering	700	700	А	17 young people have been identified as suitable for step-down, however, only two children have stepped down to date. The profiled dates for the cohort would indicate the saving can be achieved, however more certainty is required before the saving can be seen to be on track.
Improved Commissioning for Children's Social Care Service: Over 16's Step Down from Residential	500	500	G	Four young people have already been stepped down, which will lead to a saving of c£0.460m by the end of the financial year. A further two young people have been profiled to step down before the end of the financial year, meaning that this saving is on track to deliver as planned.
Improved Commissioning for Children's Social Care Service: Over 16's Recommissioning	100	100	В	Saving delivered by recommissioning of contracts for accommodation and support for young people aged 16+.
Early Help Restructure	200	100	В	Saving delivered.



## **Capital Programme**

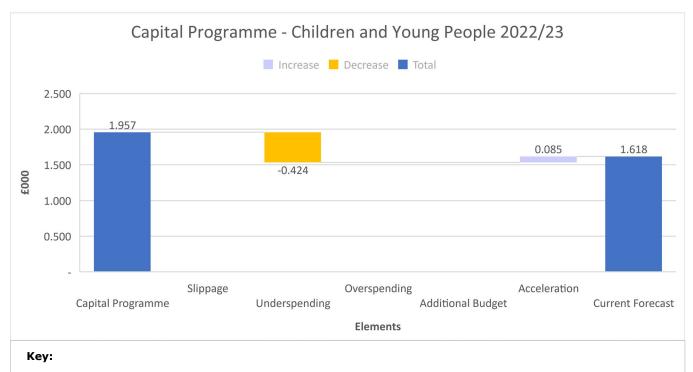
### **Performance Summary - Capital**

34. There are eight schemes within this portfolio. One scheme in delivery is rated green, indicating that the project is reporting to plan. Three schemes are rated as amber, indicating that there is an issue influencing the project, but that it can be dealt with by the project manager or project delivery team and four schemes are within their final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
Children's In-House Phase 2 – High Trees and 40 Teasel Close	AMBER	Higher than expected pre- tender estimates and timeline delays	AMBER	Service to draft a Change Request setting out options.
Children's In-House Phase 2 - 18 Teasel Close Design Stage	AMBER	Higher than expected pre- tender estimates and timeline delays	AMBER	Service to draft a Change Request setting out options.
Children's In-House Phase 2 – Orchard House	AMBER	Higher than expected pre- tender estimates and timeline delays	AMBER	Service to draft a Change Request setting out options.

## **Finance Summary - Capital**

- 35. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £5.230m for 2022/23. £3.273m of budget, originally profiled to spend in 2022/23, was accelerated into 2021/22, revising this year's capital programme to £1.957m.
- 36. Since this time, the profiled spend has decreased overall by £0.339m, to give a current year end projection for 2022/23 of £1.618m. Of this decrease, -£0.424m relates to underspending on schemes where funding will be returned to enable future projects and £0.085m relates to a project where funding has been accelerated from future years.



Capital Programme – The revised planned expenditure for 2022/23 as at 1st April 2022.

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years.

Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget.

Additional Budget – Additional external funding that has entered the capital programme for the first time.

Acceleration – Agreed funding which has been brought forward from future years.

Current Forecast – Latest 2022/23 financial year capital programme forecast.

37. There has been no changes to the financial profiling this quarter. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

#### Risk

38. The following table summarises the risks within the corporate risk register that would have a direct impact on the portfolio. Risks to other portfolios are specified within the respective portfolio sections.

Risk No.	Risk Description	Previous Quarter Score	Current Score
CR61	A 'serious incident' occurs resulting in the death or serious injury of a child where the Council is found to have failed in their duty to safeguard, prevent or protect the child from harm.	15	15
CR69	If the council fail to make the necessary improvements to progress from the previous 'inadequate' rating, there is a risk that children's services will fail to deliver an acceptable provision to the community.	15	15

Risk No.	Risk Description	Previous Quarter Score	<b>Current Score</b>
CR72	The government have stipulated that from 9th September 2021, children in care under 16 will not be allowed to be accommodated in unregulated placements. This has strengthened existing regulations that stipulate that all children and young people who require residential care must be placed within registered children's homes. Due to a local and nationwide shortage of registered provision there is a risk that these children and young people will not be cared for in settings that best meet their needs, which could lead to safeguarding concerns and enforcement action against the providers of unregistered homes and local authorities.	12	12

39. Further details on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.



# **Learning and Skills Portfolio - Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this guarter:
- Ofsted inspections of schools continue to provide positive outcomes leading to over 90% of West Sussex children attending Good or Outstanding schools.
   Work is being done using the new schools MIS system to better collate and analyse school attendance and to establish a multi-disciplinary attendance team to support schools in tackling persistent absence.
- The draft Education and Learning Strategy 2022-25 has now been shared among partners with the intent of co-creating detailed workstreams and action plans to drive forward key initiatives. Our focus on tackling disadvantage and supporting the achievement of our most vulnerable children including those with SEND, in care or subject to exploitation or involved in crime is a key priority. This involves improving provision with our schools, targeting additional support, and ensuring sufficient specialist support for those children with SEND either in our mainstream schools or those specialist settings meeting the needs of our more complex students.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

Learning and Skills	2022/23 Target	Performance	Over The Last 3	3 Periods	DoT	Year End Forecast
Measure: The percentage of young people attaining Grade 4 and above for Maths and		2019/20	2020/21	2021/2	22	
English GSCE by age of 16 years old	67.5%					G
Reporting Frequency: Annually (October)	67.5%	66.2%	72.2%	75.2%	7	

Performance Analysis: Mar 22: No new results are available until October 2022. Due to the Covid-19 pandemic, the summer exam series was cancelled in 2020 and 2021 and pupils were awarded either a centre assessment grade or a calculated grade using a model developed by Ofqual. Results show an increase since 2018-19 but this reflects the change to the way GCSE grades were awarded rather than improvements in pupil performance. As a result, the 2019/20 and 2020/21 data should not be directly compared to attainment data from previous years.

**Actions:** The local authority provides a programme of professional development for teachers and school leaders including work on curriculum, assessment and raising expectations. The annual conversation held with all schools identifies where schools may have underperformance and targeted visits and consultancy support is provided to those schools where performance and achievement is requiring improvement.

	Learning and Skills	2022/23 Target	Performance	Over The Last 3	3 Periods	Dot	Year End Forecast
25	Measure: Percentage of schools with OFSTED rating 'good' or 'outstanding'	90.0%	Mar-22	Jun-22	Sep-2	22	
			88.8%	89.1%	00.40/		G
	Reporting Frequency: Quarterly		(Target 88.5% in 2021/22)		88.4%	7	
	<b>Performance Analysis:</b> Sep-22: The total for West Sussex schools that are judged good or outstanding has fallen slightly, by 0.7%, to 88.4%. For September 2022, the percentage for each school phase is as follows:						
	Primary Schools = 87.2%; Secondary Schools = 92.3%; Special Schools = 100%.						
	The schools that became "Good" has a higher school cohort that those that went to "Requires Improvement", hence why the school's percentage has slightly fallen, and the pupil's percentage has slightly risen.						
	<b>Actions:</b> The local authority provides a programme of professional development for teachers and school leaders including work on curriculum, assessment and raising expectations. The annual conversation held with all schools identifies where schools may have underperformance and targeted visits and consultancy support is provided to those schools where performance and achievement is requiring improvement.						
	Measure: Percentage of pupils and students	89.0%	Mar-22	Jun22	Sep-2	2	
	accessing Ofsted 'good' or 'outstanding' schools						G
	Reporting Frequency: Quarterly		89.3%	90.1%	90.2%		
26	<b>Performance Analysis:</b> Sep-22: The total for West Sussex pupils in schools that are judged good or outstanding has increased slightly to an all-time high of 90.2%, from 90.1% in July. For September 2022, the percentage for each school phase is as follows:						
	Primary Schools = 87.9%; Secondary Schools = 93.1%; Special Schools = 100%.						
	The schools that became "Good" has a higher school cohort that those that went to "Requires Improvement", hence why the school's percentage has slightly fallen, and the pupil's percentage has slightly risen.						
	<b>Actions:</b> The local authority provides a programme of professional development for teachers and school leaders including work on curriculum, assessment and raising expectations. The annual conversation held with all schools identifies where schools may have underperformance and targeted visits and consultancy support is provided to those schools where performance and achievement is requiring improvement.						
	<b>Measure:</b> Percentage achieving expected standard in reading, writing and maths combined at the end of Key Stage 2	68.0%	2017/18	2018/19	2019/	20	A
	Reporting Frequency: Annually (October)		55.0%	61.8%	62.7%	7	~
27	Performance Analysis: Mar-22: No results collected for 2021 due to the pandemic.						
	<b>Actions:</b> The local authority provides a programme of professional development for teachers and school leaders including work on curriculum, assessment and raising expectations. The annual conversation held with all schools identifies where schools may have underperformance and targeted visits and consultancy support is provided to those schools where performance and achievement is requiring improvement. Additional school led improvement projects are used to support schools in difficulty, where teaching and leadership requires additional support to improve, and where outcomes for pupils are too low.						
28	<b>Measure:</b> Average attainment 8 score of students at Key Stage 4 including English and Maths	48.3	2019/20	2020/21	2021/	22	
20	Reporting Frequency: Annually (October)		46.9	50.3	51.6	7	G

Learning and Skills

2022/23
Target

Performance Over The Last 3 Periods

DoT

Year End
Forecast

**Performance Analysis:** Mar-22: Due to the Covid-19 pandemic, the summer exam series was cancelled in 2020 and in 2021. Pupils scheduled to sit GCSE and A/AS level exams in 2020 were awarded either a centre assessment grade (based on what the school or college believed the student would most likely have achieved had exams gone ahead) or their calculated grade using a model developed by Ofqual - whichever was the higher of the two. The DfE aimed to make sure that students had the greatest opportunity to show the full breadth of their knowledge and understanding based on what they had been taught.

**Actions:** The GCSE grades awarded to pupils in 2020 and 2021 will remain with them as they stay on in further and higher education or enter employment after leaving school. However, the cancellation of summer 2020 and 2021 GCSE exams and the new method of awarding grades has led to a set of pupil attainment statistics that are unlike previous years. Each of the pupil level attainment statistics have increased - more than would be expected in a typical year - between the 2018/19 to 2020/21 academic years. This reflects the change to the way GCSE grades were awarded rather than improvements in pupil performance. As a result, the 2019/20 and 2020/21 data should not be directly compared to attainment data from previous years for the purposes of measuring changes in student performance.

<b>Measure:</b> Percentage attainment gap of disadvantaged pupils compared with non-		2017/18	2018/19	2019/2	20	
disadvantaged peers at the end of Key Stage 2	20.0%				•	Α
Reporting Frequency: Annually (October)		23.3%	23.4%	25.3%	7	

**Performance Analysis**: Mar-22: No results collected for 2021 due to the pandemic.

Actions: Closing the gap that exists between disadvantaged students and their non disadvantaged peers remains a key priority nationally and for the local authority. As part of the Covid-19 recovery plan, the government have provided a national tutoring programme to provide additional support for children who may have fallen behind along with access to computers for those disadvantaged pupils who had more restricted access to technology at home. The local authority is not engaged in this directly as the relationship has been established directly between central government and schools. West Sussex County Council has provided a broad programme of professional development and support to schools which has included training courses, networks and a school to school led programme of training and support, targeted at those schools with a high differential between outcomes for disadvantaged and their non disadvantaged peers. This has involved an external partner.

<b>Measure:</b> Combined percentage of 16-17- year-olds that are Not in Education, Education and Training or whose activity is not known (3-		Dec-21	Jan-22	Feb-2	2	
month average Dec-Feb annually)  Reporting Frequency: Monthly for December - February only.	6.5%	6.6%	5.5%	6.0%	Ľ	G

**Performance Analysis:** Sep-22: Under the Education and Skills Act 2008 (ESA 2008) local authorities have a duty to track 16- and 17-years old's Education, Employment or Training (EET) status. The 3-month LA assessed figures are only comparable with other regions and Local Authorities in the 3-month assessed period of December-February in each cycle, as each LA has gone through the process at different stages for September through to November and also through the tracking process during the winter.

For July 2022 the team have working through the NEET and Not Knowns until the return is sent, with the combined figure being around 1.6% worse than the final return of July 2021. The latest validated data is from July 2022. NEET (Not in Employment, Education or Training) figure stands at 2.6% and the current "Not Known" figure is 6.3%. Note: This increase has occurred as the team are trying to ascertain the status of those that have left college/school at the end of May and June, ready for cycle to resume in September. The nationwide currency requirements set out mean that it is normal for the proportion of young people whose current activity is not known to rise sharply over the summer, especially where most provision is in further education rather than schools. DfE does not monitor 'not knowns' between June/July and September and LAs are advised not to benchmark their performance against others during this period.

Next update = December 2022 for period to November 2022.

30

**Actions:** Our team of careers advisors continue to offer support in a far more targeted way to help young people struggling to fulfil their career potential. Many are gradually re-engaging with education and training, many building up their confidence and skills by starting on short term employability courses before moving on to more full-time education, training or employment opportunities. There remains a number of young people with complex issues for whom we are working with our partners to ensure the right support is made available for them so that they can also progress.

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# **Finance Summary**

# Portfolio In Year Pressures and Mitigations (Local Authority)

Pressures	(£m)	Mitigations and Underspending	(£m)	Year End Budget Variation (£m)
Mainstream Home to School Transport costs- inflationary pressures on coach and public transport contracts.	£0.630m	Net staffing underspending - vacancies Educational Psychology Service, School Crossing Patrol and SEND and Inclusion Service.	(£0.353m)	
SEND Home to School Transport – including increasing Alternative Provision transport costs and internal escort provision	£0.356m	Minor variations	(£0.012m)	
Undelivered saving relating to traded services, following the DfE announcement that LA's will no longer be able to provide the role of Appropriate Body for Early Career Teachers and shortfall in Leadership and Governance income.	£0.150m			
Crawley Schools PFI – Inflation	£0.500m			
Learning and Skills Portfolio - Total	£1.636m		(£0.365m)	£1.271m

# **Dedicated Schools Grant - Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year End Budget Variation (£m)
Initial estimated budget deficit identified during 2022/23 budget setting	£6.000m	Staffing underspends within Early Years	(£0.253m)	
Independent and Non-maintained Sector Placements	£4.888m	Growth Fund balance	(£0.184m)	
Cost of temporary accommodation	£0.862m	Other minor underspends	(£0.087m)	
Post-16 Further Education Colleges	£1.502m			
Post-16 Independent Specialist Providers	£0.899m			
Exceptional Needs Funding and Top-Ups	£0.268m			
Specialist Support	£1.355m			
Dedicated Schools Grant - Total	£15.774m		(£0.524m)	£15.250m

# Significant Financial Issues and Risks Arising (Local Authority)

Narrative	Cost Driver	Baseline (March 2022)	Q1		Q2		Action	Traject ory
	No. of pupils with EHCP transported to a mainstream school / SSC	212 (10.1%)	211 (9.9%)	$\leftrightarrow$	208 (9.8%)	$\leftrightarrow$	The number of complex cases	
Destination mix of pupils with an Education, Health and Care Plan (EHCP) receiving transport	No. of pupils with EHCP transported to a special school	1,316 (62.8%)	1,328 (62.3%)	7	1,346 (63.3%)	7	continues to increase and current special school places have now reached full capacity	
Approximately one third of our children with an Education, Health	No. of pupils with EHCP transported to independent placements	549 (26.2%)	568 (26.7%)	7	571 (26.8%)	$\Leftrightarrow$	leading to increased places in independent sector. Increasing the number of children being	7
and Care Plan (EHCP) also receive transportation to their school.	No. of pupils with EHCP transported to other placements	18 (0.9%)	23 (1.1%)	$\leftrightarrow$	N/A		educated in the independent sector and away from their communities also increases the	
	Total no. of pupils with EHCP transported	2,095 (100%)	2,130 (100%)		2,125 (100%)		costs of transport.	
Transport type mix of pupils with an Education, Health and Care Plan (EHCP) receiving transport	No. of pupils with EHCP transported in an external taxi/minibus	1,421 (67.8%)	1,429 (67.1%)	7	1,346 (63.3%)	<b>\( \)</b>	The decision to have an internal fleet is a long-term	
Approximately one quarter of our children with an Education, Health and Care Plan (EHCP) who receive transport are transported on the County Council fleet. However, the	No. of pupils with EHCP transported on County Council fleet	563 (26.9%)	584 (27.4%)	7	643 (30.3%)	7	strategic one. It means that in areas with fewer suppliers or where prices are unsustainably high the Council can moderate the impact on our spending	7
majority are transported in an external taxi or minibus. This is an expensive option, and as a result, a parental mileage rate has been introduced to encourage parents to transport their own child to and	No. of pupils with EHCP transported by parents	111 (5.3%)	117 (5.5%)	₹	136 (6.4%)	7	and overall costs.  Whilst there are over 100 minibus routes, the insourcing last year focused on expensive accessible vehicle routes	
from school instead.	Total no. of pupils with EHCP transported	2,095 (100%)	2,130 (100%)		2,125 (100%)		and/or where the biggest cost reductions could be made.	
Total number of routes required to transport pupils with an Education, health and care Plan (EHCP).  The number of externally contracted routes being undertaken has been on the increase over the last few of years.	No. of transport routes	698	717	7	688	¥		7
Percentage of pupils with an Education, Health and Care Plan (EHCP) receiving transport requiring a solo taxi.  The biggest area of increased spend over the last couple of years has been in relation to solo taxis. Pupils receive solo taxi transport from home to school because of age, SEND or other circumstances e.g., behaviour. Analysis shows around 35% of the pupils travelling alone in a solo taxi is due to needs, whilst the remaining 65% are due to geography/only child at the school.	No. of single occupancy taxi routes	305	322	7	298	¥	A review of taxi provision for SEND pupils was undertaken in 2019/20. This review appeared to help moderate the overall pressure at the time but since then numbers have continued to rise. The Special Educational Needs Assessment Team (SENAT) have also reviewed the solo taxi approval process, and these now all go through scrutiny panel with transport representative invited to the meeting	7

# Key:

Arrow:	Decreasing	7	Increasing	7	Static	$\leftrightarrow$
Colour:	Improving		Worsening		Static	

# Significant Financial Issues and Risks Arising- Dedicated Schools Grant

Narrative	Cost Driver	Baseline (March 2022)	Q1		Q2		Action	Traject ory	
	No of pupils with EHCP in mainstream school	1,988 (30.5%)	2,073 (31.0%)	~	1,963 (28.9%)	7	West Sussex has significantly less learners with EHCPs in their mainstream secondary schools than the national picture. A small specialist outreach team has		
Placement mix of pupils with an Education, Health and Care Plan (EHCP)	No of pupils with EHCP in special school / SSC	2,273 (34.9%)	2,294 (34.3%)	7	2,286 (33.7%)	7	therefore been created as a two- year pilot to support the inclusion of these learners in their local mainstream school. Schools Forum		
Our High Needs expenditure within West Sussex is largely driven by the number of pupils with an Education and Health Care Plan (EHCP). The	No of pupils with EHCP in independent placements	715 (11.0%)	737 (11.0%)	<b>⇔</b>	729 (10.7%)	7	has also approved a £1.2m transfer from the DSG Schools block this year in order to pay for more temporary posts to increase capacity to support mainstream schools, support effective transition in early years and support annual reviews in post-16.	7	
22/23 budget has been set on the basis of a further 450 pupils this year. Overall growth so far this year is significantly above this, although	No of pupils with EHCP in post school placements	1,215 (18.7%)	1,192 (17.8%)	7	1,415 (20.8%)	7		schools, support effective transition in early years and support annual reviews in post-16.	schools, support effective transition in early years and
the proportion of these children being placed in more costly placements within the independent sector has remained the same.	No of pupils with EHCP in other placement type	319 (4.9%)	398 (5.9%)	7	394 (5.8%)	<b>⇔</b>	in the independent sector is largely due to lack of capacity in WSCC's settings. In the medium term, it is expected that the number of		
	Total no of pupils with EHCP	6.510 (100%)	6,694 (100%)		6,787 (100%)		independent sector placements will continue to rise at a faster rate.		

#### Key:

Arrow:	Decreasing	7	Increasing	7	Static	$\leftrightarrow$
Colour:	Improving		Worsening		Static	

# Financial Narrative on the Local Authority Portfolio's Position

- 3. As at September, the Learning and Skills Portfolio is projecting a £1.271m overspend, an increase of £0.162m when compared to June. The main variations within the portfolio are described below.
- 4. **Mainstream Home to School Transport**. This budget continues to project an overspend of £0.6m due to inflationary wage pressure as a result of:
  - increases in the minimum wage,
  - fuel costs,
  - insurance costs and maintenance costs for vehicles,
  - inflation rises for season tickets and coach contracts.
- 5. **SEND Home to School Transport**. This area is coming under increasing pressure as fuel costs continue to soar, resulting in a projected overspend of £0.356m. A number of taxi companies have already handed back a number of school routes and some retendering exercises are seeing cost increases in the region of 20%. As a result, the Transport Bureau have increased the fuel support payments to suppliers and also the mileage reimbursement rates paid to parents from 25 pence per mile to 30 pence from September 2022.

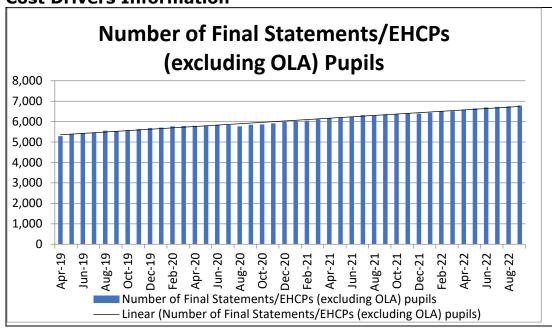
- 6. There is also an increasing demand for Alternative Provision transport due to increasing numbers of pupils requiring transport following the closure of the Worthing site at Northbrook College, and also increased costs for internal escort provision.
- 7. **Shortfall of Traded Income (Undelivered Savings).** Reduced traded income following the Department for Education's announcement that Local Authorities will no longer be able to provide the role of Appropriate Body for Early Career Teachers from September 2023. In view of this, the decision has been taken for the County Council not to offer the Appropriate Body role for new two-year registrations from September 2022 (unless the Early Career Teacher will complete before September 2023).
- 8. In addition, school trading income has not grown significantly following the Covid-19 pandemic, leading to a shortfall against income targets. Overall, the £0.150m planned savings from 2021/22 are no longer expected to be delivered.
- 9. **Crawley Schools PFI Inflation**. The budget is projected to overspend by £0.5m in 2022/23 due to inflationary pressure on the unitary charge payment and utility costs. Utility costs are reconciled in arrears under contract mechanisms, meaning a firm figure is unlikely to be known until later in the year and a risk of higher costs remains given the current market volatility.
- 10. **Staffing Vacancies**. £0.353m of one-off underspending within the Educational Psychology Service, School Crossing Patrol Service and SEND and Inclusion Service teams are forecast this year as services continue to experience recruitment difficulties.

#### Financial Narrative on the Dedicated Schools Grant Position

- 11. The Dedicated Schools Grant (DSG) budget position, as at the end of September, is projecting an overspending of £15.250m against County Council's DSG allocation from government in 2022/23. This overspending will be transferred to DSG reserves at the end of the year, thereby increasing the DSG deficit to £40.8m. The main variations within the DSG position are described below.
- 12. **Independent and Non-maintained Sector**. The current projected outturn overspend of £4.888m is based on a continuation of the existing 759 placements at the end of the summer term plus further growth of 70 over the remaining months of the year, less any planned mitigations in the DSG recovery plan in September 2022.
- 13. **Cost of Temporary Accommodation.** Temporary classrooms have now been installed at St Anthonys, Manor Green College and Cornfield special schools in order to help reduce the number of pupils being placed in the independent sector. Since these classrooms are being hired, the £0.862m cost incurred cannot be charged to the capital programme.

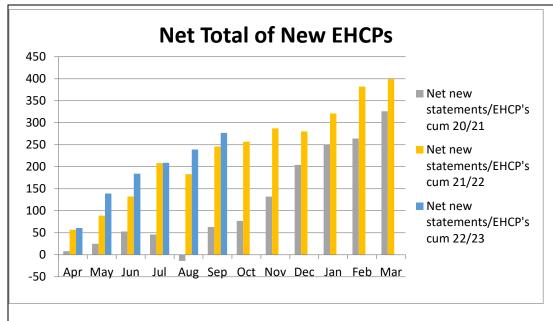
- 14. **Post-16 Further Education Colleges.** This budget overspent by £1.2m in 2021/22 due to the number of additional placements incurring a cost increasing by 53 during the year (compared to a budgeted increase of 17 placements). The £1.502m projected overspend in 2022/23 is based on a continuation of the number of pupils in the 2021/22 academic year.
- 15. **Post-16 Independent Specialist Providers**. This budget overspent by £0.7m in 2021/22 due to the number of additional placements incurring a cost increasing by 18 during the year (compared to a budgeted increase of three placements). The £0.899m projected overspend in 2022/23 is based on a continuation of the number of pupils in the 2021/22 academic year.
- 16. **Exceptional Needs Funding and Top Ups**. Increased budget shares in special school academies to reflect the increased number of planned places and additional pupils in mainstream schools receiving top-up funding through an Individually Assigned Resource (IAR) have led to a £0.268m overspend being forecast.
- 17. **Specialist Support.** Expenditure for specialist support has grown significantly over the last couple of years, with this budget overspending by £1.4m last year. A similar level of expenditure is currently being forecast in 2022/23, leading to a £1.345m overspend current forecast.
- 18. **Early Years Staffing.** £0.253m of staffing vacancies within the Early Years' Service are included within the outturn projection.
- 19. **Growth Fund Commitments**. £2.383m has been allocated to 13 primary schools and 24 secondary schools (including five primary and 13 secondary academies) from the Growth Fund. A further allocation of £0.033m has also been made to one secondary school to top up its summer term funding. The remaining balance of £0.184m is unlikely to be spent this year.

#### **Cost Drivers Information**



There has been an increasing number of children and young people with an EHCP in each financial year since March 2015.

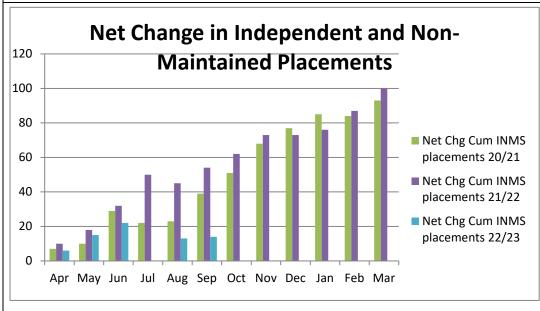
This graph demonstrates the continuation of these increasing numbers since April 2019.
As at September 2022 there were 6,787 pupils with an EHCP.



So far this year numbers have risen at a significantly faster rate than over the two previous financial years.

The number of new EHCP's have increased by a further 277 as at the end of September 2022.

We are expecting overall EHCP numbers to continue to rise sharply.



Total EHCP numbers have increased up by 4.3% so far this year, with the number of pupils in Independent and Non-maintained Sector (INMS) settings, continuing to rise at a lower rate (2.0%)

72% of the net increase in placements this year have been made in post-16 placements.

## **Covid-19 Expenditure Update**

20. As the pandemic continues, there remains a need to provide quality services and assistance to residents. Within the Learning and Skills portfolio, some final invoices relating to the backlog of specific psychology assessments have been received, along with the final summer term for a number of specific college placements which were impacted by the pandemic. This has led to £0.291m of the non-ringfenced Covid-19 grant being earmarked for 2022/23.

## **Savings Delivery Update**

21. In addition to the £0.225m of 2022/23 planned savings, there remains £0.675m of savings from the 2021/22 financial year which were not delivered on an on-going basis. To ensure that these savings are monitored and delivered, all of these savings are detailed in the table below:

Saving Activity	Savings to be Delivered in 2022/23 £000	September 2022		September 2022		September 2022		Narrative
		175 150 R		Inclusion team are on target to deliver their target.				
Improve School Trading Offer	175			Any improved trading income has been offset by a shortfall of income within Leadership and Governance and reduced traded income following DfE announcement that LAs will no longer be able to provide the role of Appropriate Body for Early Career Teachers.				
Home to School Transport – Increased Internal Fleet	340	340	В	Phase 1 savings of £0.120m were delivered because of action taken in 2020/21. During 2021/22, 27 accessible minibus routes were insourced which has saved a further £0.220m in a full year. Saving achieved.				
Home to School Transport – Greater Taxi Competition	160	160	В	This saving has been delivered through keener pricing from taxi firms at the beginning of the academic year in 2021/22. Saving achieved.				
Increase in Council's Top Slice of Early Years DSG to Compensate for Lost Central DSG Grant Funding Used for Wider Benefit of Children and Young People	225	225 B		Centrally retained element of the Early Years DSG block was increased from 4.5% to 5% when the 2022/23 budget was set.				

Savings Key:		
R Significant Risk A At Risk	G On Track	<b>B</b> Delivered

# **Capital Programme**

# **Performance Summary - Capital**

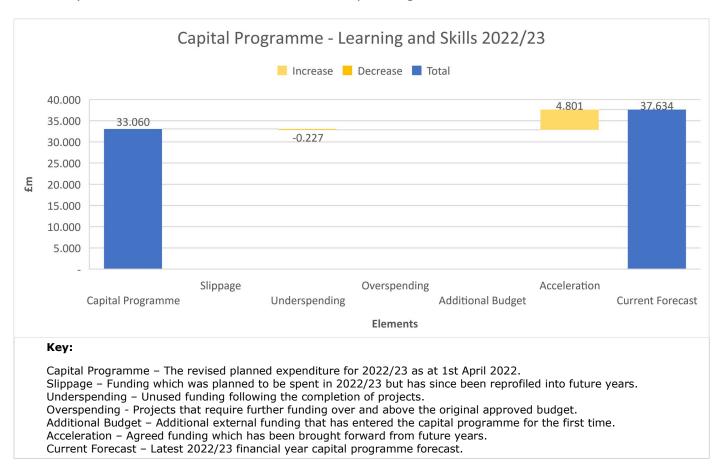
22. There are 47 schemes within the portfolio. 10 of the schemes in delivery are rated green, indicating that the project is reporting to plan and 12 schemes are rated at amber, indicating that there is an issue, but that it can be dealt with by the project manager or project delivery team. Six schemes are rated red, indicating that there are significant issues requiring corrective action and a further 19 schemes are within their final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
Burgess Hill Academy	AMBER	Time delay.	AMBER	Key Decision to award contract required.
Cornfield SEND	RED	Construction delays due to arboriculture findings.	AMBER	Options being considered.
Edward Bryant Special Support Centre	RED	Tender returns suggest project milestones are at risk.	RED	Programme to be reviewed once Contractor appointed.
Felpham Community College SSC	RED	Delay in planning and higher than expected tender returns.	RED	Additional funding approved in late September 2022. Timetable under review.

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
Forest School Science Block	AMBER	Tight timetable for September sign-off.	GREEN	Works now completed.
Lindfield Primary	AMBER	Cost of extension exceeds available budget	AMBER	Value engineering to be undertaken
Midhurst Rother College	RED	Reduced scope to be reviewed with Academy.	RED	Revised project brief required.
Parklands Primary	RED	Defects.	RED	On-going environmental monitoring to March 2023.
QEII Silver Jubilee School	AMBER	Time and cost pressures.	AMBER	Phase 1 completed 05/09/2022. Phase 2 estimated to complete before the end of 2022.
S106 Burgess Hill Academy	RED	Delay in programme	RED	Delay in planning decision.
S106 Forest School AWP	RED	Water Neutrality statement not accepted resulting in delay.		
S106 infrastructure Programme	AMBER	Overall cost of programme exceeds budget.	AMBER	Options being considered.
S106 Slindfold	AMBER	RIBA stage two milestone delay	AMBER	Projected overspend. Service to draft a change request setting out options.
S106 Tanbridge AWP	AMBER	Delays due to subbase and fencing.	AMBER	Contractor completion scheduled for end of October 2022.
Safeguarding Programme	AMBER	Final account indicates overspend, mainly due to work at Sheddingdean Primary.	AMBER	Service to draft a change request setting out options.
St Margaret's SSC	AMBER	Higher than expected pre- tender estimates – delivery slipped to mid-September.	AMBER	Additional funding approved in September 2022. Timetable to be reviewed.
West Park SSC	AMBER	Higher than expected pre- tender estimates – delivery slipped to mid-September.	AMBER	Additional funding approved in September 2022. Timetable to be reviewed.
Whitehouse Farm	AMBER	Milestone delay.	AMBER	Developer has submitted planning application.
Woodlands Meed	AMBER	Contractor has issued a notice of delay (10 days).	AMBER	Overall completion date of project impacted. Contractor issuing updated programme.

## **Finance Summary - Capital**

- 23. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £30.774m for 2022/23. £2.286m of budget, originally profiled to spend in 2021/22, was slipped into 2022/23, revising the capital programme to £33.060m.
- 24. Since this time, the profiled spend has increased overall by £4.574m, to give a current year end projection for 2022/23 of £37.634m. Of this increase, £4.801m relates to projects where funding has been accelerated from future years and -£0.227m relates to underspending.



- 25. Details of the financial profiling movements within the capital programme between July and September are as follows:
  - Acceleration: £4.801m. Movement since Q1 report: £4.240m.
    - Burgess Hill Northern Arc £2.009m. Approval of £53.845m to complete construction of a new six form-of-entry secondary school in Horsham. £2.009m has been profiled to spend in 2022/23 with the balance of £51.836m in future years.
    - Cornfield £0.378m. Approval has been granted for £0.378m in 2022/23 to design three classrooms providing 24 additional SEND places.

- Heronsdale £0.336m. Approval has been granted for £0.336m in 2022/23 to design two classrooms providing 20 additional SEND places.
- o **Edward Bryant Special Support Centre £0.236m.** Approval has been granted for £1.629m in order to complete construction of the Special Support Centre. This is profiled to spend £0.236m in 2022/23 and £1.393m in future years.
- Downlands £0.330m. Approval has been granted for £2.300m to create a bulge class for 60 pupils and some internal remodelling. This is profiled to spend £0.330m in 2022/23 and £1.970m in subsequent years.
- Queen Elizabeth II £0.951m. Approval has been granted for £0.951m to complete the construction of classrooms providing additional SEND places in Sept 2022.
- Underspending: (-£0.227m). Movement since Q1 report: (-£0.227m).
  - Manor Green (-£0.227m). This project has completed under budget therefore £0.227m of unspent funding has been returned to the SEND Sufficiency Programme.
- 26. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

#### Risk

27. There are no corporate risks assigned to this portfolio. Risks allocated to other portfolios are specified within the respective portfolio sections. Further detail on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.



# **Community Support, Fire and Rescue Portfolio - Summary**

## **Performance Summary**

1. The Portfolio has a number of performance highlights to report this quarter:

#### Fire and Rescue Service

- July saw the much-anticipated publication of the Her Majesty Inspectorate of Constabulary and Fire and Rescue Service (HMICFRS) report from the second full round of inspections. The report highlighted the marked improvement in the service since the first formal inspection in 2018 but noted that there was still more work to do. Across the three pillars, the service was judged as requires improvement in effectiveness and people whilst achieving good in the efficiency pillar. We will now focus on an action plan to respond to the one remaining cause of concern which relates to people and culture. Our Fire and Rescue Service Improvement Plan is therefore now completed and this action plan, along with ongoing continuous improvement work, will now be managed through our People Service Plan within the Community Risk Management Plan (CRMP).
- The second quarter also saw one of the busiest operational periods for the Fire Service in recent history with the impact of the long hot summer and record high temperatures. There was significant demand on resources both nationally and here in West Sussex with many neighbouring counties experiencing protracted major wildfire incidents. We responded with wellrehearsed business continuity procedures and support from our specialist wildfire tactical advisors to ensure that we remained prepared throughout this difficult period.
- The summer period saw lots of public engagement and events with many very successful open days at fire stations in Worthing, Shoreham, Crawley, Haywards Heath, and many more. This was the first time in over two years that stations had been able to fully open their doors and with a mixture of warm weather, excellent media and exciting displays, we had record crowds around the county to help us promote crucial community safety messages including the very successful 'disposable barbecues campaign'.
- A number of major projects and project consultations began during this quarter including the first formal CRMP project on 'Day Crewed 7' where we are planning to increase immediate response availability across four-day crewed stations from five to seven days. We also launched two major procurement projects in collaboration with Surrey and East Sussex Fire and Rescue Services to jointly purchase breathing apparatus and incident command vehicles. These are the first projects of this size and scale being led by West Sussex which present an exciting opportunity for greater operational alignment between the services whilst providing wider efficiency and economies of scale in the process.

### **Community Support**

- Teams continue to work together to respond to the needs of Ukrainians entering the UK. Demand remains high and as a result a new Ukraine Support Team has been set up to deal with locality-based need and support, complex needs requiring ongoing casework and the provision of relevant information to enable customers to help themselves and build their independence. Proactive calls are also being made to all sponsors and guests at month four to understand if they are intending to remain in their placement or discuss their plans after the initial six-month period. This is being complemented with a programme of engagement sessions undertaken with guests and hosts approaching the six-month point. In addition to the £350 monthly payment for sponsors, a £400 payment is being made at the four-month stay point to offset some of the additional utility bill and household expense experienced as a result of hosting guests.
- The Community Hub has been working closely with partners distributing the second round of the Household Support Fund. Early analysis indicates that over 3,868 households or 10,821 individuals have been supported by the Household Support Fund (second allocation) since April 2022. Additionally, the Community Hub, with other partners, are distributing funds to those experiencing hardship including Citizens Advice and Carers Support West Sussex.
- The Countering Extremism Team provided 31 different training sessions (both virtually and face to face) to a total of 509 participants, enabling them to recognise the signs of radicalisation and to take appropriate action. By the end of the second quarter, some 245 taxi drivers were trained in essential safeguarding (covering modern slavery, county lines, exploitation, domestic abuse and radicalisation) as part of their license arrangements with district and boroughs across West Sussex.
- During this quarter, 195 residents/professionals engaged in digital safety training. 5,409 people are currently signed up to receive the monthly Staying Safe Online E-newsletter. It is estimated that over 200,000 people were reached via sharing key online safety information by social media, radio, press release and newsletters.
- Customer visits to libraries have continued to grow following the disruption of lockdowns, with visits this period up 41% compared with the second quarter of 2021/22. The Summer Reading Challenge also grew in participation with 10,436 children taking part; an increase of 24% when compared to the 2021/22 uptake.
- The Record Office partnership with Ancestry has resulted in parish registers of baptisms, marriages and burials for West and East Sussex, dating back to 1538, being digitised and made available on the Ancestry website with over 1.3 million views in the first six weeks alone. The first royalty payments have been received for this new income stream, with further records due to go online over the next year. Ancestry is now available free of charge for residents to use at West Sussex Record Office and all libraries.

- For ceremonies, the first half of the year has been exceptionally busy for notices of intent with 4,330 taken. This is a 37% increase compared to the five-year pre-Covid average of 3,160 for this period. 2,577 ceremonies were delivered between April – September, 25% more than the five-year pre-covid average of 2,058 for this period.
- Within Trading Standards there was a seizure of 6,000 illicit cigarettes and 8kg of illicit rolling tobacco seized from shops in Worthing and Littlehampton. 10,600 'Huggy Wuggy' and 'Marvel Superhero' plush and battery powered toys were stopped at Gatwick Airport as they were non-compliant with toy safety requirements. Samples of Cannabidiol (CBD) food taken for analysis showed some contained banned cannabinoids and one £30 jar of jam only contained 10% of the declared CBD. American authorities have also been working with the UK National Trading Standards Scams Team, which has resulted in our Trading Standards Team receiving money to pass back to around 30 local scam victims.

#### **Our Council Performance Measures**

3

#### Fire and Rescue Service Performance Measures

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

Fire and Rescue	2022/23 Target		ce Over The La Periods	st 3	от	Year Fore
Measure: Fire Safety Order regulated buildings in West Sussex having received an		Mar-22	Jun-22	Sep-2	22	
audit under the Risk Based Inspection Programme. Measured cumulatively in each financial year, from 1st April.	1,000	841	218	445	7	•
Reporting Frequency: Quarterly						

**Performance Analysis:** Sep-22: At the end of Q2 it was agreed that as a result of the significant challenges that the department faces in relation to development of competency, the previous target of 1,750 audits would be amended to 1,000 per year. Departmental performance is currently 55 audits behind our half-year schedule, however the number of audits undertaken in Q2 was significantly higher than in Q1, despite Q2 being the period where a significant amount of leave is taken.

Items that have affected Q2 performance include a number of case conferences following a Prohibition case that has seen two Simple Cautions issued for offences committed. Q3 will also see the team continuing a significant case load to take forward for prosecution.

**Actions:** Now that the target has been amended to reflect some of the internal and external market factors, we are only 55 audits behind schedule. We have a clear plan on how to address this shortfall that includes watch-based fire safety activity, use of retained duty staff and more use of desk top audits.

	Annex B Section 4									
	Fire and Rescue	2022/23 Target		e Over The La Periods	st 3 DoT	Year End Forecast				
	Measure: Number of Safe and Well Visits delivered to households with at least one vulnerability or risk factor. Measured		Mar-22	Jun-22	Sep-22					
	cumulatively in each financial year, from 1st April.  Reporting Frequency: Quarterly, Accumulative.	4,000	3,355	1,151	2,451	G				
10	Performance Analysis: Sep-22: In Q2 we carried out 1,300 Safe and Well Visits and 489 home checks. We have seen a month on month increase in visits in the last 12 months which we attribute to the remedial actions taken, the ongoing development of referral pathways and more customers being receptive to having someone visit their home, although our previous referral pathways have yet to return to their pre-Covid levels. Staff based at fire stations are continuing to undertake reactive post-incident as well as proactive referral generation activity.  Actions: We continue to promote Safe and Well Visits through our health and social care partners and train their staff to recognise and respond to fire risk. In addition, customer details are being shared to increase referrals of Safe and Well Visits. Crews use local data to drive and target prevention activity to areas where our most vulnerable residents live and we make the most of every opportunity to deliver focused community safety activities following incidents at residential properties. This is leading to more prevention activity being delivered to those at risk, particularly those who are in the vicinity of an incident.									
	<b>Measure:</b> Percentage of 'critical fires' where the first appliance in attendance meets our		Mar-22	Jun-22	Sep-22					
	emergency response standard  Reporting Frequency: Quarterly.	89.0%	93.6%	91.0%	86.0%	G				
42	Performance Analysis: Sep-22: Q2 saw an extended dry spell which placed significant demands on all fire and rescue services across the country, with many services declaring major incidents due to the impact on resources. The impact of this higher demand in West Sussex was a reduction in performance on this measure.  Actions: We are confident that the changes we have seen around the introduction of performance data on turn out times being available to Immediate Response stations and the move back to a more normal level of demand will mean we will achieve the target for this measure across the year. The proposals we have for increasing the cover in Mid-Sussex and Shoreham will ensure we have more resilience when facing future occasions of high demand.									
	<b>Measure:</b> Percentage of `critical special service incidents' where the first appliance in		Mar-22	Jun-22	Sep-22					
	attendance meets our emergency response standard  Reporting Frequency: Quarterly.	80.0%	80.6%	82.2%	81.4%	G				
43	Performance Analysis: Sep-22: We measure service calls can occur anywhere in the county of incidents) warrant a wholetime fire station or station. This is the most challenging of our thre RDS appliances. Performance this quarter rema Tool (which provides data on potential response is having a positive impact on this core measure Critical special service calls can occur anywhere to the number of incidents) warrant a wholetim This is the most challenging of our three attend appliances. Performance this quarter remains h (which provides data on potential response time the initiative we have introduced this quarter to are both having a positive impact on this core in Actions: We continue to work with partner and	and often away have sufficier e attendance r ins high, provie times broken e. We measure in the county e fire station o ance measure igh, providing es broken down use our whole neasure.	y from the population densite population densine population densine population densite population of the population of t	tion centres whi ity to support a articularly influe urance that the cor local level to ervice calls separom the population densily influenced by ce that the use coal level to the more proactively	ch either (due to Retained Duty Synced by the avail use of the Dynar of the control room crately from critic ion centres which ty to support an I the availability of the Dynamic Control room oper to support RDS	the number (RDS) ability of nic Cover operators) al fires. either (due RDS station. RDS over Tool rators) and availability				

**Actions:** We continue to work with partner agencies to help improve the time taken to transfer calls and information. We also continue to undertake work at our fire stations to ensure we are doing everything we can to respond to incidents as quickly as possible as well as maximise the availability of RDS fire engines at times of the day when we know these incidents are most likely.

# **Community Support Performance Measures**

	Community Support	2022/23 Target		ce Over The La Periods	st 3	οТ	Year End Forecast		
	Measure: Percentage of suspected scam victims, identified to WSCC by the National Trading Standards Scams Team, receiving a		Mar-22	Jun-22	Sep-2	2			
	pro-active intervention from the Trading Standards Service Reporting Frequency: Quarterly	100%	100%	100%	100%	$\rightarrow$	G		
4	<ul> <li>Performance Analysis: Sep-22: – American authorities have been working with UK National Trading Standards Scams Team and, as a result of an American intervention, WSCC will be receiving some money back for approximately 30 local victims which will be passed back to them.</li> <li>Actions: There are currently 121 call blockers installed in vulnerable persons homes that have blocked 112,301 scam/nuisance calls. The call blockers were paid for using the proceeds of crime that had been confiscated by the courts in a previous Trading Standards criminal prosecution.</li> </ul>								
	Measure: Use of virtual/digital library services		Mar-22	Jun-22	Sep-22				
	by residents  Reporting Frequency: Quarterly, Accumulative	5.45m	5.81m	1.39m	2.87m	7	G		
33	Performance Analysis: Sep-22: Customer usage of virtual library services is stabilising to a 'new normal' after the significant increases seen during the pandemic lockdown periods.  Actions: Continue to support growing demand though investment in e-Library platforms and production of virtual and online library events content.								
	Measure: Number of people reached and supported via the West Sussex Community Hub during the Covid-19 pandemic		Mar-22	Jun-22	Sep-22				
	Reporting Frequency: Quarterly, Accumulative	36,000	76,477	85,840	87,298	7	G		
34	Performance Analysis: Sep-22: From October 2021, the Community Hub supports residents and households with wider essential needs such as food, energy, and water bills via the Household Support Fund. The Household Support Fund has been extended until March 2023 and ongoing support to help those households in need continues. In the 9 months to September 2022 10,821 individuals have been supported by the Household Support Fund.								
	Actions: Department for Work and Pensions (DWP) is making a third round of funding available to support those most in need to help with global inflationary challenges and the significantly rising cost of living.								

# **Finance Summary**

# **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Community Support – Additional coroner costs projected following work undertaken on long inquests	£0.188m	Community Support – Staffing vacancies within the service	(£0.232m)	
Community Support – Shortfall in libraries and archives income relating to changes in customer behaviour post pandemic	£0.240m	Community Support – Additional ceremonies income projected as this is the first summer season in recent times with no pandemic restrictions	(£0.230m)	
Community Support – Other variations	£0.070m			
Community Support, Fire & Rescue Portfolio - Total	£0.498m		(£0.462m)	£0.036m

## **Significant Financial Issues and Risks Arising**

3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

4. As at September, the Community Support, Fire and Rescue portfolio is projecting a £0.036m overspend, a reduction of £0.206m when compared to June. The main variations are described below.

#### **Fire and Rescue Service**

5. Although the Fire and Rescue Service is currently projecting a balanced budget, there is pressure emerging within the Command and Mobilising budget because of a £0.063m in-year reduction to the Fire Link Grant which supports expenditure on data costs associated with the use of service radios. This is a national reduction that will continue over the next three years and is linked to the introduction of a new national communication solution which has been subject to a number of delays. The service continues to work on mitigations to cover the loss of grant over the medium term but in-year this is currently being mitigated by staff vacancy savings.

# **Community Support**

- 6. The Coroner's Service is projecting an overspend of £0.188m which relates to in-year inquest requirements which will result in additional costs.
- 7. The Archive and Library Service have continued to experience a shortfall of income which relates to changes in customer behaviour post-pandemic restrictions. It is forecast that there will be a shortfall of £0.240m in 2022/23.

8. These budgetary pressures have been partly mitigated by projected staffing vacancy savings of £0.280m and a forecasted increase in Registrar Service income of £0.230m. This increase is due to a surge of ceremonies being planned in 2022/23 following the relaxation of Covid-19 restrictions.

## **Covid-19 Expenditure Update**

- 9. As the pandemic continues, there remains a need to provide quality services and assistance to residents. The Community Support Service are continuing to provide support to residents by working with local partners and helping vulnerable people through the Community Hub and other front-line services. As the length and severity of the pandemic still remains unknown at this time, £1.162m of non-ringfenced Covid-19 grant has currently been earmarked to enable the Community Hub and other support to residents to continue and potentially increase if needed.
- 10. Within the Fire and Rescue Service, £0.371m has been earmarked from the non-ringfenced Covid-19 grant to cover a number of potential in-year pandemic pressures including additional cost arising from required firefighter isolation periods, sickness and overtime, as well as the provision of a one-year rural engagement officer within the Prevention Team to support vulnerable people living in rural areas who have been isolated during the pandemic.

## **Savings Delivery Update**

11. There remains £0.070m of savings from the 2021/22 financial year which were not delivered on an on-going basis. This saving is reported in the table below to ensure that it is monitored and delivered during the year:

Saving Activity	Saving to be Delivered in 2022/23 (£000)	September 2022		Narrative
Community Support - Development of adapted Library Service offer in conjunction with Parish Councils	70	70	A	A permanent solution is being sought for 2022/23.



# **Capital Programme**

### **Performance Summary - Capital**

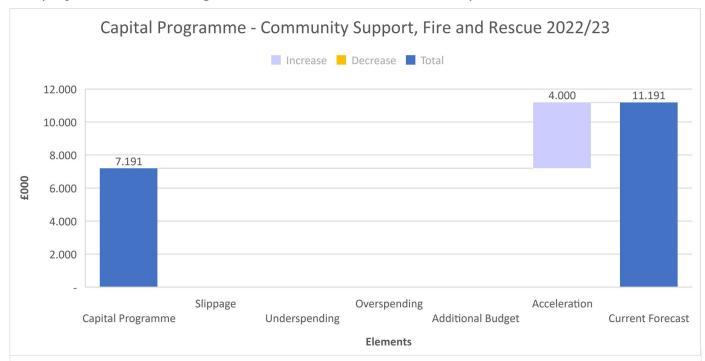
12. There are six schemes within the portfolio. Four of the schemes in delivery are rated as green, indicating that the project is reporting to plan. One scheme is

rated amber, indicating that there is an issue but that it could be dealt with by the project manager or project delivery team, and one scheme is within its final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
Horsham Fire Station and Training Centre	AMBER	Utility connection and S278 issues that may impact on timeline.	AMBER	Power legal agreement issued. Final duct routes to be provided by BT (S278).

## **Finance Summary - Capital**

- 13. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £9.725m for 2022/23. £2.534m of expenditure, originally profiled to spend in 2022/23, was accelerated into 2021/22, revising the capital programme to £7.191m.
- 14. Since this time, the profiled spend has increased overall by £4.000m, to give a current year end projection for 2022/23 of £11.191m. This increase relates to projects where funding has been accelerated from future years.



#### Key:

Capital Programme – The revised planned expenditure for 2022/23 as at 1st April 2022.

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years.

Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget.

Additional Budget – Additional external funding that has entered the capital programme for the first time.

Acceleration – Agreed funding which has been brought forward from future years.

Current Forecast – Latest 2022/23 financial year capital programme forecast.

15. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

### Risk

- 16. There are currently no corporate risks assigned to this portfolio following the closure of risk CR60 HMICFRS Improvement Plan this quarter. Risks allocated to other portfolios are specified within the respective portfolio sections.
- 17. Further details on all risks can be found in **Appendix 4** Corporate Risk Register Summary.



# **Environment and Climate Change Portfolio - Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this quarter:
  - The County Council's bid to the Government's Low Carbon Skills Fund (Phase 3) for a further £277,000 to deliver 40 Heat Decarbonisation Plans has been successful. The new Heat Decarbonisation Plans will cover more of the county's schools and corporate sites and add to the 50 already completed following a successful bid into an earlier round of Government funding. The plans, which will be completed by March 2023, will show where heating systems powered by fossils fuels could be replaced by low carbon alternatives, complementing improvements to the energy efficiency of the buildings.
  - The Council have prepared a bid to the Public Sector Decarbonisation Fund to undertake decarbonisation works on 21 qualifying buildings including offices, libraries and fire stations to reduce emissions and dependency on fossil fuels.
  - A carbon literacy course for elected members was undertaken for the first time and participants included the Leader, Deputy Leader and other Cabinet Members. Several hundred staff have now undertaken carbon literacy training and more are booked onto upcoming courses.
  - Recycling efforts continue with facilities for the deposit of hard plastic items rolled out to five further Recycling Centres. The new waste stream, which includes garden furniture, children's toys, plant pots and plastic containers, will add c500 tonnes per annum to the recycling effort. All sites except Midhurst (which regrettably is too constrained by size) now have these facilities.
  - The '1-2-3 collections trial' in partnership with Mid Sussex District Council started early September aimed at working with residents to boost recycling and reduce the amount of general waste produced primarily through offering separate collection of food waste and Absorbent Hygiene Products (AHP). The trial features a '1-2-3' collection system weekly food waste collections, fortnightly recycling collections and three-weekly general refuse collections. The trial covers around 3,000 households representing a mix of housing types and locations typical of Mid Sussex as a whole.
  - Buchan Country Park celebrates 40 years of being open to the public. The park
    is of national importance for its dragonfly populations and designated a site of
    Nature Conservation Importance. The practical conservation work that is
    carried out by our volunteers also helps to maintain the park's heathland,
    woodland, meadow and wetland habitats, and allows us to keep our Green Flag
    status, now held for 12 years.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view,

with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Environment and Climate Change	2022/23 Target	Performance Over The Last 3 Periods 1001			Year End Forecast	
	Measure: Equivalent tonnes (te) of CO2 emissions from WSCC activities (CC)		Mar-22	Jun-22	Sep-22	2	
	Reporting Frequency: Quarterly, Accumulative.	22,910 CO2te	30,400 CO2te	5,107 CO2te	8,556 CO2te	7	G
22	Performance Analysis: Sep-22: Recorded carbon emissions for the quarter total 3,449 tonnes, amounting to a decrease						

**Performance Analysis:** Sep-22: Recorded carbon emissions for the quarter total 3,449 tonnes, amounting to a decrease of 36% compared to the same baseline period. This reduction primarily results from reduced electricity demand compared to that of the baseline period, with fluctuations in heat related emissions understandably of minimal impact during the warmer months. Overall emission performance remains on track to meet the targeted annual reductions, though it should be noted that the majority of annual emissions sit within the remaining quarters, where both heat demand and streetlighting increase in response to colder temperatures and reduced daylight hours.

Actions: Work continues on the actions set out in the Carbon Management Plan to achieve net zero carbon by 2030.

Measure: Household waste recycled, reused or composted (CC)		Sep-21	Dec-21	Mar-22	2	
Reporting Frequency: Quarterly, Reported two quarters in arrears.	55.0%	55.4%	55.3%	53.7%	7	G

Performance Analysis: Jun-22: Data always runs around 1 quarter in arrears due to complexity of compiling and verifying data. Q4 is the most up to date figure. This figure is currently unaudited as Defra will not publish the final statistics for 2021-2022 until December this year. The 2021/22 year-end rate increased 0.6% on the year-end rate for 2020/21 of 53.1%.

**Actions:** Our wood contractors stockpiled approx. 2,000 tonnes of recycling centre wood during the final quarter, which we could not count towards the recycling rate. They are recycling 90% of our material and sending the remaining 10% to Biomass. If waste volumes are too high and they cannot get the wood out for recycling, they will stockpile until they can do so, instead of sending it to Biomass. Our contractor was working hard to process the stockpile in the first few months of this financial year, so we can count it in our Waste Data Flow Returns for Q1 and Q2.

# **Finance Summary**

### **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Corporate utilities - unit price increase on energy tariffs, affecting corporate buildings	£2.000m	Additional Solar and Battery Farm income due to an increase in unit prices	(£2.600m)	
Additional cost on waste contracts above budgeted inflation	£1.826m	Additional income from sale of recyclable material	(£2.800m)	
Additional waste tonnage largely due to Adur and Worthing bin strike in March 2022	£0.374m	Waste disposal volume reduction – favourable waste profile	(£0.600m)	
Countryside Services – inflation and demand pressures	£0.200m	Waste recycling volume reduction – largely driven by a reduction in green waste	(£0.500m)	
Environment & Climate Change Portfolio - Total	£4.400m		(£6.500m)	(£2.100m)

## Significant Financial Issues and Risks Arising

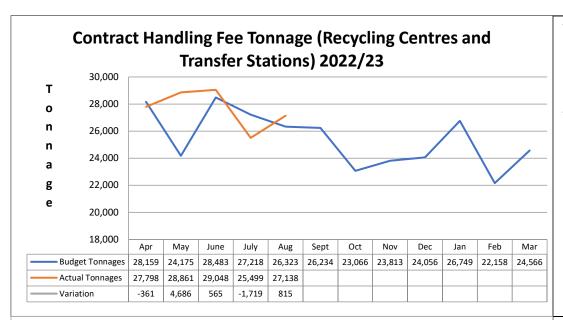
3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

- 4. The Environment and Climate Change Portfolio is currently projecting a £2.1m underspend, £2.6m less than the £0.5m overspend projection reported in June. The main variations are described below:
- 5. **Corporate Utilities**. Occupation of County Council buildings is approximately 5% above the 2021/22 occupation for April to August. Gas and electricity prices have risen sharply across Europe in the last year which has added a considerable premium to market rates. The County Council's corporate energy contractor's forward-buying strategy mitigated the impact of the 2021/22 increases, however as the value of the commodities continue to increase, a hedging strategy cannot completely protect the Council from these rises in 2022/23. Currently, a £2.0m overspend is forecast for 2022/23 which is based on known summer prices and service estimated winter prices. The recent Government announced energy support package for businesses is unlikely to make an impact on the price of the main corporate contract as the energy purchase price is within the base floor rate of the announced scheme.
- 6. **Waste Contract Inflation.** The 2022/23 budget was set based on the September 2021 RPI rate of 5%, whereas the contracts are uplifted annually based on the February RPI, which equated to 8.2% in 2022/23. This has resulted in a £1.826m budget pressure.
- 7. **Countryside Services.** An overspending of £0.2m is projected due to a combination of inflationary and increased demand pressures.
- 8. **Solar and Battery Storage**. Based on the current elevated solar sale prices, we are forecasting a £2.6m surplus of income. The weather conditions to date have been favourable and are likely to contribute to energy output above expectation. It is important to note that, corporately any gain in income from the solar projects is likely to be offset by the increased cost in corporate utilities arising from the higher unit rate.
- 9. **Recyclate Income.** Due to the current high-level of recyclable material to date and increases in the recyclate rates, a £2.8m income surplus is currently projected; however, this is a volatile market which makes accurate forecasting difficult.
- 10. The largest driver of recycling income is waste paper; of which, the value of this commodity has strengthened from +£95 per tonne in March 2022 to +£118 in August. There has been a mixture of increasing and decreasing values across other recyclate streams in recent months including:
  - Polypropylene plastic packaging increased in value from  $\pm £625$  per tonne in March to  $\pm £825$  in August.
  - Aluminium cans values have decreased from +£1,507 per tonne in March to +£1,267 in August.

- 11. **Waste Disposal and Recycling.** Waste disposal tonnage volumes continue to be below expectations; however, the household waste recycling sites (HWRS) have seen an increase in waste tonnage volumes of around 3% above the 2021/22 volume so far this year. Part of this increase relates to the impact of the delayed waste received following the Adur and Worthing GMB strike action which commenced in March 2022.
- 12. The prolonged period of hot dry weather has reduced the growing season considerably, seeing a reduction of around 8,000 tonnes of garden waste compared to the 2021 summer period (June August).

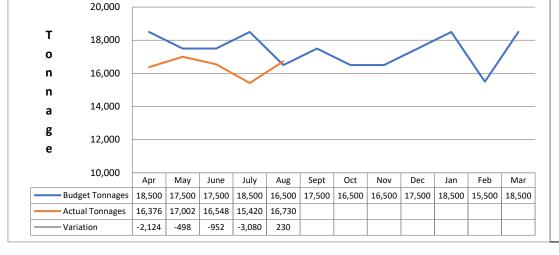
#### **Cost Driver Information**



This graph shows tonnages received at the Household Waste Recycling Sites (HWRS) and Transfer Stations.

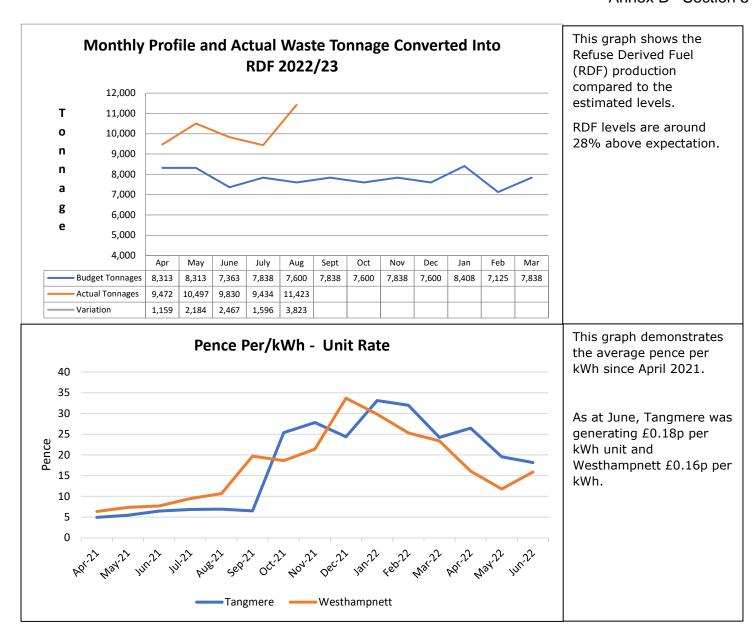
The tonnages received in as at August is c.4,000 tonnes above 2021/22 tonnages during the same period and 3% higher than the budgeted profile.

# Monthly tonnage profile and actual waste entering the MBT and waste sent direct to landfill 2022/23



Waste is transferred to the Mechanical Biological Treatment Centre (MBT) with a small proportion directly sent to landfill, as the waste is not suitable for treatment through the MBT.

This graph demonstrates a 7% reduction in tonnes sent to the Warnham so far when compared to the forecast profile.



## **Savings Delivery Update**

13. In addition to the £1.450m of 2022/23 planned savings, there remains £0.120m of savings from the 2021/22 financial year which were not delivered on an ongoing basis. To ensure that these savings are monitored and delivered, all of these savings are detailed in the table below:

Saving Activity	Saving to be Delivered in 2022/23 (£000)	September 2022		Narrative
Development of battery storage site	100	100	G	
Reduction in MBT Insurance	650	650	G	
Additional income from increased sales of recyclates	800	800	G	
Review Countryside fees and charges	20	20	Α	Uptake being monitored during 2022/23.

Savings Key:			
R Significant Risk	A At Risk	G On Track	<b>B</b> Delivered

# **Capital Programme**

## **Performance Summary - Capital**

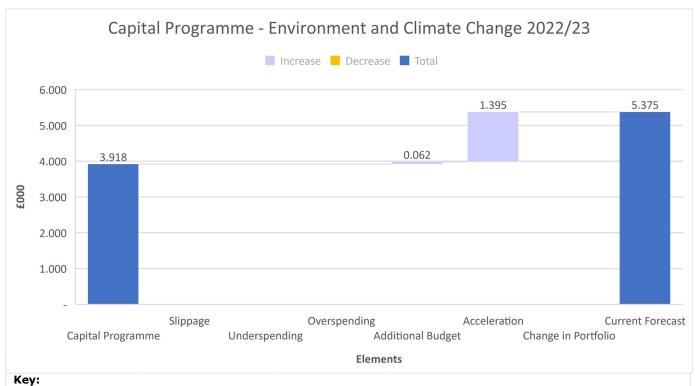
14. There are 10 schemes within the portfolio. Six of the schemes in delivery are rated green, indicating that the project is reporting to plan. Two projects are rated amber, indicating that there is an issue but that it could be dealt with by the project manager or project delivery team and two schemes are within their final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
Carbon Reduction (Salix Recycling Fund – CHP)	AMBER	Issues with CHP not operating as expected	AMBER	
Schools Solar PV Installation	AMBER	Quality issues caused by one installer has caused some disruption to the programme.	AMBER	Rectification of works underway and dialogue regarding compensation is continuing.

## **Finance Summary - Capital**

15. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £4.034m for 2022/23. £0.116m of budget, originally profiled to spend in 2022/23, was accelerated into 2021/22, revising this year's capital programme to £3.918m.

16. Since this time, the profiled spend has increased overall by £1.457m, to give a current year end projection for 2022/23 of £5.375m. Of this increase, £0.062m relates to the allocation of additional budget and £1.395m relates to projects where funding has been accelerated from future years.



Capital Programme - The revised planned expenditure for 2022/23 as at 1st April 2022. Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years. Underspending – Unused funding following the completion of projects. Overspending - Projects that require further funding over and above the original approved budget. Additional Budget - Additional external funding that has entered the capital programme for the first time. Acceleration – Agreed funding which has been brought forward from future years. Current Forecast - Latest 2022/23 financial year capital programme forecast.

- 17. Details of the financial profiling movements within the capital programme between July and September are as follows:
  - Additional Budget: £0.062m. Movement since Q1 report: £0.000m
  - Acceleration: £1.077m. Movement since Q1 report: £0.318m
    - Climate Change, Climate Net Zero: £0.295m. Works have progressed quicker than first anticipated therefore funding has been accelerated from 2023/24 into 2022/23.
    - **Faygate: £0.023m.** Works have progressed quicker than first anticipated therefore funding has been accelerated from 2023/24 into 2022/23.
- 18. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

### Risk

19. The following table summarises the risks within the corporate risk register that would have a direct impact on the portfolio. Risks to other portfolios are specified within the respective portfolio sections.

Risk	Risk Description	Previous	Current	
No.		Quarter Score	Score	
CR73	If there is a failure to adequately prioritise, finance and resource our efforts to deliver on WSCC Climate Change commitments (e.g., 2030 Carbon Neutrality), there is a risk that there will be insufficient capacity and capability to complete the necessary actions within the required timeframes. This will lead to prolonged variations in weather and adverse impacts on WSCC service provision.	12	12	

20. Further detail on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.

# **Finance and Property Portfolio - Summary**

# **Performance Summary**

- 1. The Portfolio has the following performance highlight to report this quarter:
- Property and Assets continues to support Council objectives across the Council
  including the Capital Programme, Climate Change and the Smarter Working
  Programme. A significant portion of work undertaken by Property and Assets
  ensures that assets are available for employees to deliver services directly to
  the public such as Council Hubs and Libraries. Whilst this includes high profile
  projects such as Horsham Fire Station, Woodlands Meed, Northern Arc,
  Broadbridge Heath and the Housing Joint Venture.

Also included within this is the active management of our estate ensuring that we have a portfolio fit for the delivery of services now and into the future.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Finance and Property	2022/23 Target	Performance Over The Last 3 Periods		DoT	Year End Forecast		
	<b>Measure:</b> New competitive tenders and their resulting contracts over the value of £500,000 include		Mar-22	Jun-22	Sep-22			
16	'social value' criteria as part of the evaluation, in line with the Council's social value framework  Reporting Frequency: Quarterly	60.0%	<b>53.0%</b> (Target 40% in 2021/22)	57.0%	57.0%	<b>→</b>	G	
	Performance Analysis: Sep-22: There were seven competitive tenders over the value of £500,000 that required a Key Decision in the second quarter of 2022/23. Of these seven tenders, six (86%) had social value criteria as part of the evaluation in line with the social value framework; however only four (57%) met the 10% social value weighting required for this measure.  Actions: We continue to ensure we comply with obligations for Social Value and to measure the value and benefit it brings to our local economy.							
	Measure: Square metres of operational property (e.g., offices,	Mar-22	Jun-22	Sep-22				
49	libraries, fire stations etc) that are in use Reporting Frequency: Quarterly	162,000 m <sup>2</sup>	161,625 m²	150,869 m²	122,958 m²	<b>\</b>	G	

	Finance and Property	2022/23 Target	Performan	ce Over The Last 3	Periods D	οТ	Year End Forecast		
	Performance Analysis: Sep-22: The operational sqm of the estate has continued to reduce this quarter. The vacation of a number of smaller properties has contributed to the reduction in the sqm. The year-end target has already been achieved but more rationalisation and space reduction is expected this financial year. It is planned to re-set the baseline at the year end  Actions: On-going review of our property portfolio.								
	<b>Measure:</b> The aggregated unit cost of our services compared to our			2019/20	2020/21				
	statistical neighbours  Reporting Frequency: Annually (March)	7th - 8th highest out of 15	New Measure - No Data	2 <sup>nd</sup> Highest out of 15	4 <sup>th</sup> Highest out of 15	71	Α		
50	Performance Analysis: 2021/22 results due in March 2023.  Feb-22: WSCC had the 4th highest expenditure out of all comparable local authorities. The 2021/22 forecast outturn shows an improvement to 8th position.  Actions: We are still in uncertain times, the Local Government Finance Settlement is only for one year (2022/23) with further fundamental reviews of financing anticipated, the pandemic is still with us, and our relative position is dependent upon what happens in other local authorities not just what we do ourselves.								
	<b>Measure:</b> New competitive tenders and their resulting contracts over		Mar-22	Jun-22	Sep-22				
	the value of £500,000 include an appraised option for partnership working to assess opportunities for efficiency	40.0%	40.0%	86.0%	100.0%	7	G		
52	Reporting Frequency: Quarterly								
	Performance Analysis: Sep-22: There were seven eligible tenders over the value of £500,000 that required a Key Decision in the second quarter of 2022/23. All seven tenders (100%) considered Partnership working within the business appraisal options process.  Actions: We continue to ensure partnership working consideration is embedding in our working practices.								

# **Finance Summary**

# **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Non-delivery of saving - Procurement	£0.150m	Early savings generated from asset rationalisation	(£0.150m)	
		Other variations	(£0.150m)	
Finance and Property Portfolio - Total	£0.150m		(£0.300m)	(£0.150m)

## **Significant Financial Issues and Risks Arising**

3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

- 4. As at September, the Finance and Property Portfolio is projecting a £0.150m underspend. This position includes the expected non-delivery of procurement savings which, due to market forces, are judged as 'at significant risk' and is no longer expected to be delivered.
- 5. To help offset this pressure, £0.150m of early savings have been generated from asset rationalisation. In addition, other smaller variations within the Portfolio are also contributing towards the underspending position.

## **Covid-19 Expenditure Update**

6. Within the Finance and Property portfolio, £0.280m has been earmarked from the non-ringfenced Covid-19 grant to cover additional cleaning materials and PPE storage and distribution.

## **Savings Delivery Update**

7. The Portfolio has one saving outstanding from the 2020/21 financial year. Details of this saving is shown in the table below:

Saving Activity	Savings to be Delivered in 2022/23 £000	September 2022		Narrative	
Charging for Frameworks and Amazon Business Accounts	150	150 R		Work is currently underway to explore other saving delivery models.	



# **Capital Programme**

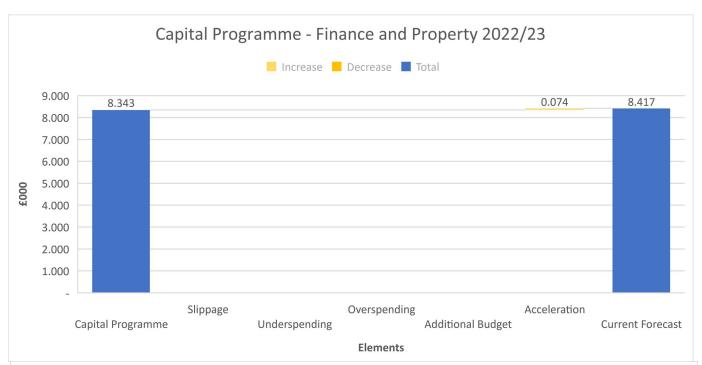
## **Performance Summary - Capital**

8. There are 12 schemes within the portfolio. Seven of the schemes in delivery are rated green, indicating that the project is reporting to plan. Two are rated amber, indicating that there is an issue but that it could be dealt with by the project manager or project delivery team and three schemes is within their final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position	
Broadbridge Heath	AMBER	Cost and time pressures	AMBER	Options being considered.	
Horsham Enterprise Park	RED	Water neutrality implications and a Planning Application needs to be made before the expiry of the permission (11 <sup>th</sup> Feb 2023).	AMBER	A Reserved Matters Application (Water Neutrality) has been made to Horsham District Council.	

## **Finance Summary - Capital**

- 9. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £8.636m for 2021/22. £0.293m of budget originally profiled to spend in 2022/23, was accelerated into 2021/22, revising the capital programme to £8.343m.
- 10. Since this time, the profiled spend has increased overall by £0.074m, to give a current year end projection for 2022/23 of £8.417m. This increase relates the acceleration of funding from future years.



#### Key:

Capital Programme – The revised planned expenditure for 2022/23 as at 1st April 2022.

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years.

Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget.

Additional Budget – Additional external funding that has entered the capital programme for the first time.

Acceleration – Agreed funding which has been brought forward from future years.

Current Forecast – Latest 2022/23 financial year capital programme forecast.

- 11. Details of the financial profiling movements within the capital programme between July and September are as follows:
  - Acceleration: £0.074m. Movement since Q1 report: £0.004m
    - Orchard Street Development, Propco: £0.004m. A minor amount of funding has been accelerated due to faulty roof tiles and insulation defects.
- 12. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

#### Risk

13. The following table summarises the risks within the corporate risk register that would have a direct impact on the portfolio. Risks to other portfolios are specified within the respective portfolio sections.

Risk No.	Risk Description	Previous Quarter Score	Current Score	
CR22	The <b>financial sustainability of council services</b> is at risk due to uncertain funding from central government and/or failure to make the required decisions to ensure the budget is balanced. This has been compounded further with the Covid-19 crisis, and the recent Ofsted and HMICFRS reports.	20	20	

14. Further details on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.



## **Highways and Transport Portfolio - Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this quarter:
  - Highways investment and expenditure continues to support the corporate priorities. 331 of over 600 projects have been completed from the Highway, Transport and Planning Delivery Programme for 2022/23. The Programme details planned schemes on our roads and footways, including bridges and public rights of way. Construction works on the A259 (Littlehampton) to widen approximately 2km of the existing single carriageway to a dual carriageway are continuing to progress well with works expected to complete ahead of the calendar year end.
  - Due to the extreme summer dry period, the decision was taken to postpone
    the fourth urban grass cut by five weeks. The resource was re-purposed and
    focused on sign cleaning/vegetation clearance around signs and extra watering
    of young trees. Over 1,000 signs were attended to by this resource in this
    period.
  - For Transport and Network Operations, there has been a successful bid to government for the Bus Service Improvement Plan with an indicative £17.4m investment promised over next three years and completed successful consultations on two active travel schemes in Crawley and Horsham.
  - We have focused on reaching our corporate objective of 12 apprentices per year and have been utilising the apprenticeship levy to "grow our own" civil engineers. We recently recruited a cohort of five HNC and degree level civil engineer apprentices to help tackle skills gaps within our service.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Highways and Transport	2022/23 Target	Performance (	Over The Last 3 Pe	riods De	оΤ	Year End Forecast
	Measure: Length of new cycle infrastructure across the County (CC)	Mar-22	Jun-22	Sep-22	2		
17	Reporting Frequency: Quarterly, Accumulative	30km by 2025 = 7.5km per year	16.3 km	16.3 km	19.3km	7	G

Highways and Transport 2022/23 Performance Over The Last 3 Periods DoT Year End Forecast

**Performance Analysis:** Sep-22: We are advised that the Length of New Cycle Paths across the County is currently 2.95 km to date, with the following Bridleway Upgrades / Surfacing Schemes either have been completed in Q1, or completed by the end of September:

- BW614 surfacing (Kirdford /south-west of Wisborough Green, just north of the A272) = 0.47km
- BW1662 all-weather surface (Two Mile Ash Road, Southwater) = 0.78km
- BW15C (Clayton/Hassocks) = 0.22km

19

- BW3569 (Itchingfield / Downs Link) = 0.68
- The Crawley Eastern Gateway scheme (part of the Crawley Growth Programme) = 0.8 km.

The Growth Programmes are currently delivering additional length within Burgess Hill which should be completed this financial year.

**Actions:** We continue to work towards our 2025 target (30km over a 4-year period) with the provision of a high-quality cycling.

Measure: Percentage length of A and B roads that require		2019/20	2020/21	2021/22		
maintenance  Reporting Frequency: Annually (October)	14.0%	13.6%	14.7%	15.6%	7	A

**Performance Analysis:** Sep-22: The combined percentage of the A and B road network in West Sussex that requires maintenance has been rising since 2014.

The current Corporate KPI target for this measure of A and B roads needing maintenance is for a 0.5% reduction in these roads requiring maintenance annually. With the two diverging, meeting future targets is very challenging without more investment. From the most recent national Road Condition data, the proportion of West Sussex A Road network in good condition (Green) is 69%, similar to the other South-East Seven counties who range from 63% - 70%.

A similar level of good condition is seen overall for the B and C road networks in West Sussex with 67% rated good, with the South-East Seven range being 63% to 71% rated good. We are currently awaiting the latest road condition survey results for WSCC at the end of October. These results should indicate if recent investment is beginning to alter the declining condition trend.

**Actions:** The investment made and the programme of carriageway treatments undertaken this year should positively impact next year's maintenance requirements. With the level of this year's expenditure being maintained for 2022/23 it is anticipated that the condition of the A and B network will improve.

Measure: Highway defects repaired within required time scale		Dec-21	Mar-22	Jun-22		
Reporting Frequency: Quarterly. Reported 1 month in arrears.	96.0%	74.3%	71.0%	99.5%	7	G

**Performance Analysis:** Jun-22: There is a continued improvement with the target having been exceeded for the last two months.

Actions: On-going regular meetings with the contractor to ensure the performance remains at a high standard.

	Measure: Killed and seriously injured casualties per billion vehicle		2019	2020	2021		
41	miles  Reporting Frequency: Annually (September)	103	121	<b>127</b> (2020/21 Target: 112)	<b>118</b> (2021/22 Target: 107)	7	Α

Highways and Transport	2022/23 Target	Performance Over The Last 3 Periods	DoT	Year End Forecast
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**Performance Analysis:** Sep-22: Currently, WSCC hold injury data to 30 June 2022; there have been 254 KSIs for the first 6 months of the year. This is 21% up on the first six months of 2021. The KSI outturn for 2021 was 469, this is down 7% on 2020. The KSI rate per billion miles travelled for 2021 is 118, a 15% drop on 2020.

Ongoing Road Safety Projects include:

- Major Road Network (MRN) Project an assessment of the West Sussex MRN against the iRAP route safety assessment methodology has been completed, providing a "STAR rating" demonstrating the potential level of harm road users may be subject to on those routes. The results will be analysed and used as a guide for potential road safety schemes.
- Cluster site analysis we continue to monitor sites with clusters of collisions across West Sussex to help determine future priorities.
- Route analysis we continue to monitor routes with high collision numbers across West Sussex to help determine future priorities.
- School Zig Zags project In early 2023 we intend to partake in a behavioural change project for school zig zags at specific sites (yet to be confirmed) across West Sussex.

Actions: Our on-going road safety engineering schemes, education, training, and publicity include:

- Our partnership with The Sussex Safer Roads Partnership, promoting a wide range of behavioural change programmes.
- Provision of Bikeability training to about 9000 year 6 pupils.
- Approximately 35,000 offenders undertaking driver training courses each year.
- Our Road Safety Facebook page, which allows us to engage with the community on road safety issues, run educational campaigns and generates discussion and dialogue between road users.
- 13 locations were treated last year as part of an annual local safety programme that looks to make road improvements to areas that have historically higher number of road traffic accidents. Measures ranged from signing improvements, resurfacing with high skid resistant materials, to altering junction layouts. Four schemes have been delivered this year and a further 34 are at feasibility or detailed design stage.

## **Finance Summary**

## **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Street Lighting PFI - Energy Prices	£3.000m	Reduced uptake in National Concessionary Fares	(£2.000m)	
Traffic Signals - Energy Prices	£0.300m	Additional Income - Highways Street Works	(£0.600m)	
Highway Maintenance - Inflation	£0.600m	Additional Income - Road Safety Training and Local Transport Improvements	(£0.150m)	
In house Transport Provision - Increased demand and cost	£0.300m	Additional Income - Highways Agreement (Adoption of Roads)	(£0.350m)	
Highways & Transport Portfolio - Total	£4.200m		(£3.100m)	£1.100m

## **Significant Financial Issues and Risks Arising**

3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

4. As at September, the Highways and Transport Portfolio is projecting a £1.1m overspend, a decrease of £0.4m when compared to June. Inflationary cost pressure remains the major issue within the budget this year.

- 5. **Street Lighting PFI** The surge in demand for electricity following the recovery from the Covid-19 pandemic combined with the significant impact to energy markets from the war in Ukraine has led to a substantial increase in electricity prices. Purchasing through the LASER consortium has mitigated the worst of the market extremes; however, prices look set to increase by around 75% compared to last year, leading to a projected overspending of £3m against the budget.
- 6. The LED conversion programme, which is planned to start during 2022/23, would provide a degree of mitigation against the cost pressure by reducing energy consumption. The variation to the PFI contract has yet to be finalised and agreed, but it is possible that some financial benefit could be delivered this year.
- 7. The Government's recently announced Non-Domestic Energy Bill Relief Scheme is not expected to materially change the projection because the rates secured through the LASER consortium are expected to be comparable to those delivered through the scheme. Further analysis of this will be undertaken as more detailed information becomes available.
- 8. **Traffic Signals.** The electricity price increases have also affected the traffic signals budget, where an overspending of £0.3m is projected.
- 9. **Highways Maintenance.** The high level of inflation has led to pressure within the Highway Maintenance budget, with an overspending of £0.6m currently projected at year-end.
- 10. Whilst a significant investment of £2.6m for highway maintenance works and supporting resource was included in the budget for 2022/23, it is not possible to deliver all programmed work within budget given the level of cost increase experienced on contracts and throughout the supply chain.
- 11. The additional investment is being utilised to deliver a range of essential works to reduce risk and maintain safety on the highway network, including maintenance of bridges and structures, additional drainage cleansing, ditch clearance, sign cleaning and a ragwort weed survey and treatment programme.
- 12. **In House Transport Provision.** Increased Demand and Cost. An overspending of £0.3m is projected within the In-House Transport budget, reflecting a combination of increased demand for internally provided home to school transport and inflationary pressure on running costs.
- 13. **Public Transport Support.** Bus operators continue to face the challenges of high fuel costs and increasing wage demands in order to be able to recruit and retain staff. The support provided under the English National Concessionary Travel Scheme maintains a degree of stability, however, inflationary pressure is now affecting this budget.
- 14. Cost increases are currently leading to a projected overspending of £0.3m, which is so far mitigated within the budget through the use of grant and other one-off external funding. It is unlikely to be possible to continue to fully mitigate this pressure, which is expected to increase further on routes that are due to be retendered later in the year. The position will continue to be kept under review and further updates will be provided in future reports.

- 15. **National Concessionary Fares.** Payments to bus operators under the English National Concessionary Travel Scheme during the Covid-19 period were maintained based on pre-pandemic patronage but adjusted for reductions to service mileages. This led to underspending of £1.2m in 2020/21 and £1.1m in 2021/22.
- 16. The approach in 2022/23 continues the same reimbursement arrangement for the first nine months of the year, before moving to being based upon actual patronage from January 2023. This balances the need to continue to provide support to the sector with the incentivisation of operators to actively promote a return to bus travel, progressing a transition to normalised future arrangements.
- 17. The reimbursement cost forecast reflects these arrangements and continues to suggest a year-end underspending of £2.0m. This recognises the likely lower level of reimbursement in the final quarter of the year and reflects a freeze on fare levels reimbursed whilst support continues to be provided.
- 18. Additional Income Generation. Income generation across the portfolio has exceeded budgeted assumptions in recent years and this is expected to continue, with an estimate of £1.1m included within the current projection. This includes income from street works charges to utility and telecommunication providers as well as income from highways fees and charges.
- 19. **On Street Parking.** Income from controlled parking zones remains lower than previously expected before the Covid-19 pandemic, whilst operational costs have continued to increase. The impact of this will continue to be monitored through the second half of the year as emerging parking behaviour becomes clearer.

#### **Covid-19 Expenditure Update**

- 20. As the pandemic continues, there remains a need to provide quality services and assistance to residents. Within the Highways and Transport Portfolio, some final invoices relating to 2021/22 Covid-19 highways costs have been received. This has led to £0.040m of the non-ringfenced Covid-19 grant being earmarked for 2022/23.
- 21. In addition, ringfenced grants of £0.021m Active Travel Grant and £0.171m Emergency Active Travel Grant were carried forward from 2021/22 and are planned to be spent in year in accordance with the grant conditions.

#### **Savings Delivery Update**

22. The portfolio has a number of savings outstanding from previous financial years. Details of these savings are included in the table below:

Saving Activity	Savings to be Delivered in 2022/23 £000	September 2022		Narrative
On street parking	376	376	А	Pay and display income and uptake of parking permits were affected by the Covid-19 pandemic in 2021/22. Income levels to be monitored in 2022/23 as post pandemic parking behaviour becomes clearer.
Charge for monitoring travel plans	50	50	G	

Savings Key:		
R Significant Risk A At Risk	G On Track	<b>B</b> Delivered

## **Capital Programme**

#### **Performance Summary - Capital**

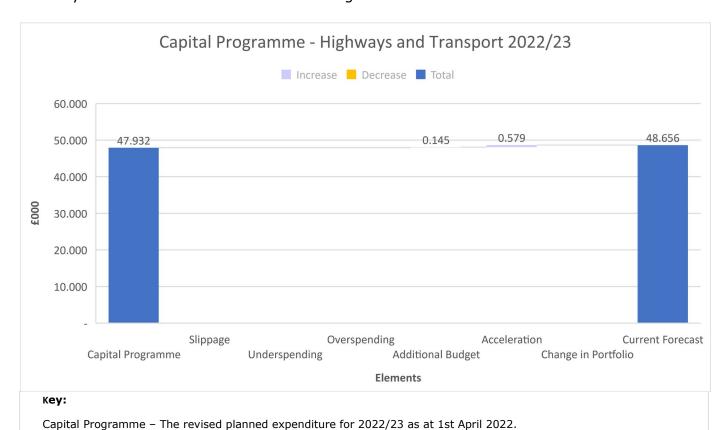
23. There are 23 schemes within the portfolio. 18 of the schemes in delivery are rated green, indicating that the project is reporting to plan. Two are rated as amber, indicating that there is an issue but that it can be dealt with by the project manager or project delivery team, one scheme is reporting as red, indicating that there is a significant issue requiring corrective action and two schemes are within their final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
A29	RED	Cost pressure.	RED	Options being considered.
A259 Phase 1 (Littlehampton Corridor)	AMBER	Cost pressure.	AMBER	Option to go forward as a Key Decision.
LED Streetlight Conversion	AMBER	Protracted legal PFI Contract negotiation and associated Deed of Variation.	AMBER	Awaiting DfT clarification on final point in the Deed of Variation.

## **Finance Summary - Capital**

- 24. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £49.790m for 2022/23. £1.858m of budget, originally profiled to spend in 2022/23, was accelerated into 2021/22, revising the capital programme to £47.932m.
- 25. Since this time, the profiled spend has increased overall by £0.724m, to give a current year end projection for 2022/23 of £48.656m. Of this increase,

£0.579m relates to projects where funding has been accelerated from future years and £0.145m of additional budget.



26. Details of the financial profiling movements within the capital programme between July and September are as follows:

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years.

Overspending - Projects that require further funding over and above the original approved budget. Additional Budget - Additional external funding that has entered the capital programme for the first time.

Underspending – Unused funding following the completion of projects.

Acceleration – Agreed funding which has been brought forward from future years. Current Forecast – Latest 2022/23 financial year capital programme forecast.

- Acceleration: £0.579m. Movement since Q1 report: £0.579m.
  - A29 Realignment, Arun Phase 1 £0.492m. Additional demolition works are now required and will be carried out by the main contractor, these additional works are funded from an external contribution.
  - West of Horsham £0.087m. Budget has been accelerated from future years to 2022/23 to cover main contractor compensation events and reflect retention in 2022/23.
- Additional Budget: £0.145m. Movement since Q1 report: £0.145m.
  - Annual Works Programme £0.071m Grant award from Natural England for Public Rights of Way schemes has been added to the inyear Annual Works Programme block allocation.

# Agenda Item 5 Annex B Section 7

- A259 Bognor to Littlehampton £0.053m Addition of Arun District Council funding of £0.053m to develop a strategic traffic model.
- o **Active Travel Fund £0.021m.** Travel Demand Management grant added to the Active Travel Fund programme of works.
- 27. The latest Capital Programme Budget Monitor is reported in **Appendix 3**.

#### Risk

28. There are no corporate risks assigned to this portfolio. Risks allocated to other portfolios are specified within the respective portfolio sections. Further detail on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.

## **Leader Portfolio (including Economy) - Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlight to report this quarter:
  - The Growth deal partnership with District and Borough Councils continues to make significant progress. The £9m Crawley Eastern Gateway project is complete, supporting residents and businesses with improved cycle connectivity around the town and enhancing the public realm. Further project progress includes the £4m investment in pedestrian, cycle and infrastructure improvement at Western Gateway, Burgess Hill and Wivelsfield Station. The second phase of the £3m Highways improvements at Manor Royal began in August 2022 this will see significant improvements to cycling, public realm and bus movements. The Growth partnerships have also progressed levelling up funding bids across six of our seven districts totalling just under £100m of possible new investment.
  - We continue to support enterprises with a number of initiatives including a series of Low Carbon videos shared through county council and partner communications channels. The videos feature seven West Sussex businesses who have made great strides to become more sustainable. The Experience West Sussex Partnership also hosted (in partnership with Visit Britain) a one-day training programme for tourism businesses focussed on promoting Sussex to international audiences. Over 40 attendees participated from across the county, networked and expressed support for further work to support the recovery and growth of business through inbound market development activities. The County Council, in partnership with a number of councils and sector partners Wired Sussex, Creative UK and Screen South, also bid to Government as part of a new south-east consortium to be part of the Create Growth Programme, which targets businesses in the creative industries with the potential for significant growth.
  - Supporting communities with gigabit capable connectivity remains a priority. 'Open Network' is now complete with open, accessible duct and dark fibre linking the county's northern towns of Crawley, Horsham, Haywards Heath and Burgess Hill to Brighton.
  - Rural communities remains a key focus. Our £5.7m 'top up' fund is supporting rural communities to access the government's national Gigabit Voucher Scheme and West Sussex have played a crucial role in stimulating demand amongst both suppliers and communities, incentivising suppliers to invest in West Sussex and accelerate delivery into more costly hard to reach rural areas. There are also trials for bespoke 4G solutions with selected businesses in rural areas where broadband speeds are slow or non-existent. One test location is The Albourne Winery which hopes to secure a workable 4G solution to assist with running its business and marketing its wine to customers online as well as to provide freely available public Wi-Fi at the visitor centre.

 We are also collaborating with District and Borough Councils to deploy freely available outdoor Wi-Fi at key tourism and leisure locations to help support each area's businesses and concessions by allowing outdoors online transactions and innovative digital ways of working. It is expected to also assist in marketing services to attract more visitors as they can share their experience online and promote the locations to new users.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Leader	2022/23 Target	Performance Ov	ver The Last 3 Pe	riods	DoT	Year End Forecast			
	<b>Measure:</b> Enterprises supported to start, revive, innovate and grow		Dec-21	Mar-21	Jun-	22				
	Reporting Frequency: Quarterly, Accumulative. Reported a quarter in arrears.	1,760	1,854	2,385	1,751		G			
15	Performance Analysis: Jun-22: A key focus of the council's Economy Plan is to provide support to enterprises, encouraging successful start-ups and helping established businesses to revive, innovate, and grow. Seven initiatives make up the KPI, which are The Track creative digital hub in Bognor Regis; partnership programmes Experience West Sussex supporting tourism enterprises, and Business Hot House, RISE, and LoCASE providing business support, innovation support, and grants to enterprises; and two programmes in development being led by the County Council on behalf of the West Sussex local authorities to support enterprises to adopt digital technology and services to help achieve business goals, and to support enterprises to reduce their carbon footprint and become more sustainable. The seven initiatives are on track. Experience West Sussex has exceeded the target for the year due to increased business engagement arising from the County Council COMF funded sector support programme in winter/early 2022. This accounts for the overall enterprises supported target for 22/23 being exceeded in Q2.  Actions: All initiatives to continue as part of Economy Plan headline actions for 2022/23.									
	<b>Measure:</b> Percentage of premises able to access gigabit-capable connectivity by 2025 (working		2019/20	2020/21	2021,	/22				
	towards government target of 85% by the end of 2025)  Reporting Frequency: Annually	55.0%	8.8%	21.2%	50.3%	7	G			
20	(April)									
	<b>Performance Analysis:</b> Sep-22: Working with DCMS (Department for Digital, Culture, Media & Sport) and suppliers within the county with commercial plans or Voucher schemes. The Public Review is now completed to provide an up-to-date view from suppliers.									
	Actions: Market engagement has begun with suppliers to inform the design of the Intervention Area for Project Gigabit.									
	<b>Measure:</b> Number of growth deals in place with district and boroughs		2019/20	2020/21	2021,	/22				
24	Reporting Frequency: Annually (April)	7	7	7	7	$\rightarrow$	G			

Leader	2022/23 Target	Performance Over The Last 3 Periods	DoT	Year End Forecast
Leader	•	Performance Over The Last 3 Periods	DoT	

Performance Analysis: Sep-22: During the quarter:

- Work has started on a £4.7m western gateway and station improvement project that will bring a wide range of
  connectivity and public realm improvements to Burgess Hill. The scheme will be delivered over several phases and
  will take 12 months to complete.
- Six out of our seven District and Borough partners were supported with LUF bids totalling just under £100m of potential investment.
- Phase two of the £3m investment in highways improvement at Manor Royal Crawley has started on site and is due for completion early next year.
- The completion of detail design for the Railway approach project has now been achieved and we will be progressing a decision to go out to tender for works in October.

**Actions:** Further progress has also been made with key projects in delivery. £4.672m has been confirmed for pedestrian, cycle and infrastructure improvement at Western Gateway, Burgess Hill and Wivelsfield Station and this will start on site in July. Crawley Eastern Gateway- continues to progress through our partners Volkers Fitzpatrick, the project is on site and on track to complete construction in August 2022.

Our One Public Estate (OPE) partnership have been successful with £0.1m of grant funding to develop the Programme in West Sussex. This will see the re-establishment of the OPE board with public sector partners. The funding will focus on the best use of land and assets post pandemic, supporting the councils smarter working strategy.

## **Finance Summary**

#### **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
		Staffing vacancies within the portfolio	(£0.088m)	
Leader Portfolio - Total	£0.000m		(£0.088m)	(£0.088m)

## **Significant Financial Issues and Risks Arising**

3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

4. As at September, the Leader portfolio is projecting a £0.088m underspend. This underspend has arisen due to a number of in-year staffing vacancies.

#### **Savings Delivery Update**

5. The portfolio has no named savings target for 2022/23.

## **Capital Programme**

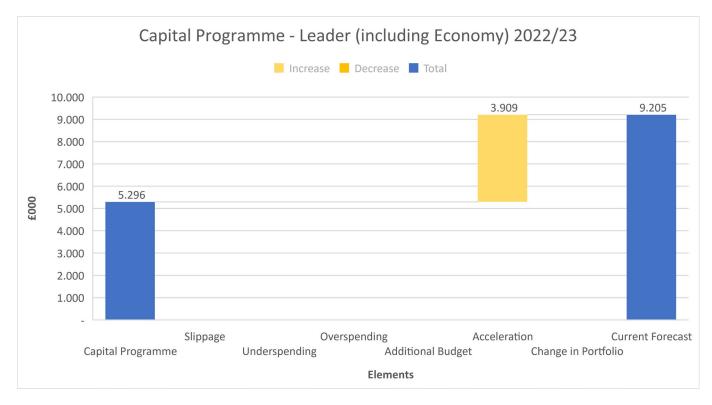
#### **Performance Summary**

6. There are 14 schemes within the portfolio. 11 of the schemes in delivery are rated green, indicating that the project is reporting to plan. One scheme is rated as amber, indicating that there is an issue but that it can be dealt with by the project manager or project delivery team and two scheme are within their final retention phase. An update on the progress of the schemes not rated green are detailed in the table below:

	Scheme	RAG Status at Sep 2022	Reason	Latest RAG Status	Updated Position
Real	thing Public m – Railway Approach	AMBER	Cost pressure on build.	AMBER	Awaiting figures from Worthing Borough Council.

## **Finance Summary - Capital**

- 7. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £2.956m for 2022/23. £2.340m of expenditure, originally profiled to spend in 2021/22, was slipped into 2022/23, revising the capital programme to £5.296m.
- 8. Since this time, the profiled spend has increased overall by £3.909m, to give a current year end projection for 2022/23 of £9.205m. This increase relates to the acceleration of funding from future years.



#### Key:

Capital Programme – The revised planned expenditure for 2022/23 as at 1st April 2022.

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years. Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget.

Additional Budget – Additional external funding that has entered the capital programme for the first time.

Acceleration – Agreed funding which has been brought forward from future years.

Current Forecast – Latest 2022/23 financial year capital programme forecast.

- 9. Details of the financial profiling movements within the capital programme between July and September are as follows:
  - Acceleration: £3.909m. Movement since Q1 report: £3.078m.
    - Crawley Growth Programme £3.078m Works on four projects within the Crawley Growth Programme are progressing quicker than first profiled therefore funding has been accelerated from 2023/24 into 2022/23.

#### Risk

10. The following table summarises the risks within the corporate risk register that would have a direct impact on the portfolio. Risks to other portfolios are specified within the respective portfolio sections.

Risk No.	Risk Description	Previous Quarter Score	Current Score
CR68	The government have placed restrictions and imposed requirements on Local Authorities to support in the management of the Covid-19 pandemic. If local (county or district) responsibilities are prolonged or additional measures imposed, there is a risk services will fail to deliver existing work plans due to staff responding to the impact of the pandemic, or staff shortages due to sickness.	10	10
CR7	There are governance systems which inhibit effective performance and a culture of <b>non-compliance</b> and also a lack of standardisation in some <b>systems and processes</b> . Skills and knowledge of systems inadequate and excessive effort required for sound decisions and outcomes.	8	8

 Further details on all risks can be found in Appendix 4 - Corporate Risk Register Summary.



## **Public Health and Wellbeing Portfolio - Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this quarter:
- Sussex Health and Care Assembly. The Integrated Care Partnership, the Sussex Health and Care Assembly, is the statutory joint committee between the NHS and local government (West Sussex, East Sussex, Brighton & Hove), and comes together to formally agree the strategic direction for the local health and social care system. The Assembly's introductory seminar took place on 12<sup>th</sup> September with the Cabinet Member for Public Health and Wellbeing in attendance as the Council's representative in his capacity as Chairman of the Health and Wellbeing Board (HWB). Organisations will work closely together at place-level to facilitate joint action to improve the outcomes, equality of access, and patient experience of health and care services for all communities across Sussex.
- Autumn Covid-19 Booster Programme and Flu Vaccination Programme. From September, both the autumn Covid-19 Booster Programme and flu vaccination programme, led by NHS Sussex, have been rolled out across the county with eligible people able to get their flu and Covid-19 jab at the same time depending on local arrangements. The County Council is supporting both vaccination programmes, carrying out targeted work with partners to increase uptake, reduce inequalities, and improve the health of our local population, including offering free flu vaccination to all County Council staff and Elected Members who are not entitled to receive the NHS offer.
- Stoptober. Promotion of this year's Stoptober campaign began on 22<sup>nd</sup> September with planning taking place ahead of this to support the annual national stop smoking challenge, encouraging and supporting smokers to make a quit attempt during October. The campaign engages with smokers through a range of media channels, with an emphasis on targeting smokers aged 25 to 50 from lower socio-economic groups who work in routine and manual jobs. The messaging focus is on promoting the benefits of quitting, but also giving smokers the confidence that they can quit successfully. In addition to the work of the campaign, stop smoking support tools are available on the Better Health website and those living and working in West Sussex can also access support to stop smoking from West Sussex Wellbeing.

#### **Our Council Performance Measures**

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

	Public Health and Wellbeing	2022/23 Target	Performance (	Over The Last 3 P	eriods	DoT	Year End Forecast
			2019/20	2020/21	2021/	22	
	<b>Measure:</b> Uptake of flu vaccine in over 65s or at risk	75.0%	74.2%	83.7%	85.0%	7	A
5a	Performance Analysis: Jun-22: Dur challenging environment, over and abovaccination programme and they were backdrop of increased demand for serv successful flu vaccination programme overall West Sussex uptake compares	ove the usual winder delivering the express due to the was delivered	nter pressures. Add extensive Covid-19 v pandemic, staff sho for West Sussex in s	itional cohorts had vaccination progran ortages and managi some groups, uptak	been added nme. This wang outbreaks se exceeded	into the as again s. Despi previous	flu st a te this, a
	Actions: The Director of Public Health support and promote uptake across th in Public Health chairs West Sussex Co South East Vaccine Equality Network a	e system includi vid-19 and Influ	ing and bringing in l Jenza Placed Based	ocal authority invol Cell and represents	vement and	support	. Consultant
	Measure: Update of flu vaccine in		2019/20	2020/21	2021/	22	
	`at risk' groups  Reporting Frequency: Annually	50.0%	45.8%	56.7%	58.5%	7	
	Performance Analysis: Jun-22: Dur challenging environment, over and about	ove the usual wi	nter pressures. Add	itional cohorts had	been added	into the	flu
5b		ove the usual widelivering the exices due to the was delivered favourably in the is member of See system includity and Influence.	nter pressures. Add extensive Covid-19 v pandemic, staff sho for West Sussex in see majority of eligible Gussex Covid-19 and ing and bringing in luenza Placed Based	itional cohorts had vaccination progran brtages and managi some groups, uptake groups to the Soud Influenza Vaccina ocal authority invol Cell and represents	been added nme. This wang outbreaks exceeded out East aver tion Program vement and	into the as again s. Despir previous age.  mme Boa support	flu st a te this, a s years and rd to . Consultant
5b	challenging environment, over and abovaccination programme and they were backdrop of increased demand for servaccessful flu vaccination programme overall West Sussex uptake compares  Actions: The Director of Public Health support and promote uptake across the in Public Health chairs West Sussex Compares	ove the usual widelivering the evices due to the was delivered favourably in the is member of Se system includition NHS England	nter pressures. Add extensive Covid-19 v pandemic, staff sho for West Sussex in see majority of eligible Gussex Covid-19 and ing and bringing in luenza Placed Based	itional cohorts had vaccination progran brtages and managi some groups, uptake groups to the Soud Influenza Vaccina ocal authority invol Cell and represents	been added nme. This wang outbreaks exceeded out East aver tion Program vement and	into the as again s. Despi previous age. nme Boa support Council	flu st a te this, a s years and rd to . Consultant
5b	challenging environment, over and abovaccination programme and they were backdrop of increased demand for servaccessful flu vaccination programme overall West Sussex uptake compares  Actions: The Director of Public Health support and promote uptake across the in Public Health chairs West Sussex Cosouth East Vaccine Equality Network and Measure: Healthy weight of 10–11-	ove the usual widelivering the evices due to the was delivered favourably in the is member of Se system includity and NHS England	nter pressures. Add extensive Covid-19 v pandemic, staff sho for West Sussex in see majority of eligible Gussex Covid-19 and ing and bringing in luenza Placed Based I Immunisation Programmers	itional cohorts had vaccination progran brtages and managi some groups, uptake groups to the Soud Influenza Vaccina ocal authority invol Cell and represents gramme Board.	been added nme. This wa ng outbreaks se exceeded ith East aver tion Program vement and the County	into the as again s. Despi previous age. nme Boa support Council	flu st a te this, a s years and rd to . Consultant
5b	challenging environment, over and abovaccination programme and they were backdrop of increased demand for sensuccessful flu vaccination programme overall West Sussex uptake compares  Actions: The Director of Public Health support and promote uptake across the in Public Health chairs West Sussex Cosouth East Vaccine Equality Network at Measure: Healthy weight of 10–11-year-olds  Reporting Frequency: Annually  Performance Analysis: Jun-22: Amonealthy weight. This is significantly high reduction, of 6.6 percentage points, in in 2019/20 was 69.8%. This reduction healthy weight reduced by 5.8 percent 2021/22 results due in November 2021.  Actions: The latest data continues to Year 6 children for 2022/23. Obesity is a family targeted approach, working and successive services and they were and they were an extension of the success of the suc	delivering the evices due to the was delivered - favourably in the evices favourably in the is member of Se system includitional Section of the West Suffer than the East (62.9%)  Top Quartile in South East (62.9%)	nter pressures. Add extensive Covid-19 or pandemic, staff shot for West Sussex in see majority of eligible. Sussex Covid-19 and ing and bringing in luenza Placed Based di Immunisation Programment of St. 8 of pupils who were of pupils who were of all trend; in England figure of 57.8 of pupils who were of all trend; in England figure of 57.8% because for ongoing and eaffecting all ages, pups. The National Course of St. 8 of pupils who were of all trend; in England figure of St. 8 of pupils who were of all trend; in England figure of St. 8 of pupils who were of all trend; in England figure of St. 8 of pupils. The National Course of St. 8 of pupils who were of the st. 9 of pupils who were of the s	itional cohorts had vaccination program program and managisome groups, uptake groups to the Soud Influenza Vaccinational authority involued and represents gramme Board.  2019/20  69.8%  ed in the 2020/21 and the percentage of the percentage of the percentage of the percentage of the which emphasises which emphasises child Measurement Information programme to the percentage of the percent	been added nme. This wang outbreaks the exceeded of the East average tion Program vement and the County  2020/ 63.2%  academic year has been a he percentage the percentage of the East average that the important t	into the as again so. Despir previous age.  In me Boa support Council  21  21  ar, 63.2's signification who was a support to the conce of the conce	flu st a te this, a s years and rd to . Consultant at the  G  % were of a nt est Sussex were a  eption and ne need for
	challenging environment, over and abovaccination programme and they were backdrop of increased demand for sensuccessful flu vaccination programme overall West Sussex uptake compares  Actions: The Director of Public Health support and promote uptake across the in Public Health chairs West Sussex Cosouth East Vaccine Equality Network at Measure: Healthy weight of 10–11-year-olds  Reporting Frequency: Annually  Performance Analysis: Jun-22: Amonealthy weight. This is significantly high reduction, of 6.6 percentage points, in in 2019/20 was 69.8%. This reduction healthy weight reduced by 5.8 percent 2021/22 results due in November 2022.  Actions: The latest data continues to Year 6 children for 2022/23. Obesity is	delivering the evices due to the was delivered - favourably in the evices favourably in the is member of Se system includitional Section of the West Suffer than the East (62.9%)  Top Quartile in South East (62.9%)	nter pressures. Add extensive Covid-19 or pandemic, staff shot for West Sussex in see majority of eligible. Sussex Covid-19 and ing and bringing in luenza Placed Based di Immunisation Programment of St. 8 of pupils who were of pupils who were of all trend; in England figure of 57.8 of pupils who were of all trend; in England figure of 57.8% because for ongoing and eaffecting all ages, pups. The National Course of St. 8 of pupils who were of all trend; in England figure of St. 8 of pupils who were of all trend; in England figure of St. 8 of pupils who were of all trend; in England figure of St. 8 of pupils. The National Course of St. 8 of pupils who were of the st. 9 of pupils who were of the s	itional cohorts had vaccination program program and managisome groups, uptake groups to the Soud Influenza Vaccinational authority involued and represents gramme Board.  2019/20  69.8%  ed in the 2020/21 and the percentage of the percentage of the percentage of the percentage of the which emphasises which emphasises child Measurement Information programme to the percentage of the percent	been added nme. This wang outbreaks the exceeded of the East average tion Program vement and the County  2020/ 63.2%  academic year has been a he percentage the percentage of the East average that the important t	into the as again into the as again into the as again in its again in	flu st a te this, a s years and rd to . Consultant at the  G  % were of a nt est Sussex were a  eption and ne need for

Public Health and Wellbeing	2022/23 Target	Performance Over The Last 3 Periods	DoT	Year End Forecast
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**Performance Analysis:** Sep-22: Updated local authority data for HLE for men for the 2018-2020 period has been released, which includes the first year of the Covid-19 pandemic (2020). This shows that since the last data period 2017-2019, HLE for men has decreased by 2.2 years to 63.8 years (2017-2019 66.0 years). It is important to note that the impact of Covid-19 continues, and there may be ongoing direct and indirect, effects of the pandemic on health.

**Actions:** Analyses have detailed the main causes of ill health, disability, and death, and also the underlying risk factors, such as smoking, diet (including those high in salt, low in fibre, and fruit and vegetables) and obesity. This work is informing a population level approach agreed at West Sussex Health and Wellbeing Board and with local partners. In their capacity as Partner Member, the Director of Public Health presented a paper at the inaugural meeting of NHS Sussex Board in July 2022 on the population of Sussex (East Sussex, West Sussex, Brighton & Hove) outlining what are the most important health needs of our population across the area, based on the latest evidence available.

<b>Measure:</b> Healthy life expect for women	' 64.8 Years	2017/18	2018/19	2019/	20	
Reporting Frequency: 3 Year F Average	(Pre- Pandemic Levels)	64.3 Years	64.8 Years	63.9 Years	7	A

Performance Analysis: Sep-22: Updated local authority data for HLE for women for the 2018-2020 period has been released, which includes the first year of the Covid-19 pandemic (2020). This shows that since the last data period 2017-2019, HLE for women has decreased by 0.9 years to 63.9 years (2017-2019 64.8 years). It is important to note that the impact of Covid-19 continues, and there may be ongoing direct and indirect, effects of the pandemic on health.

**Actions:** Analyses have detailed the main causes of ill health, disability, and death, and also the underlying risk factors, such as smoking, diet (including those high in salt, low in fibre, and fruit and vegetables) and obesity. This work is informing a population level approach agreed at West Sussex Health and Wellbeing Board and with local partners. In their capacity as Partner Member, the Director of Public Health presented a paper at the inaugural meeting of NHS Sussex Board in July 2022 on the population of Sussex (East Sussex, West Sussex, Brighton & Hove) outlining what are the most important health needs of our population across the area, based on the latest evidence available.

Measure: Number of people completing evidence-based falls				2021/	22	
prevention programmes	400					Α
Reporting Frequency: Annually		New Measure - No Data	New Measure - No Data	354	7	

**Performance Analysis:** Jun-22: 354 older people across West Sussex are recorded as having completed evidence-based strength and balance falls prevention programmes in 2021-22 delivered through West Sussex Wellbeing. These programmes are for older people at significant risk of falls with completion being defined as participating in 75% of programme sessions.

**Actions:** It is important to highlight that NHS services also provide falls prevention programmes and therefore, it is likely that the number of older people completing these programmes across the county is higher than the West Sussex Wellbeing data reported here. It is also acknowledged that the pandemic response continued during 2021-22, impacting on both service delivery and older people's engagement with services. The County Council will explore opportunities to work with local authorities and health and care partners to coordinate and maximise our approach to falls prevention programmes across the county.

## Finance Summary

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#### **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Public Health and Wellbeing Portfolio - Total	£0.000m		(£0.000m)	£0.000m

#### **Significant Financial Issues and Risks Arising**

3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

- 4. Due to the impact of the Covid-19 pandemic, activity levels within a number of areas of the Public Health budget continue to see fluctuations and have yet to return to pre-pandemic levels. This includes demand-led areas like NHS health checks and sexual health services, which saw lower than usual volumes during earlier phases of the pandemic. Numbers are expected to increase, and opportunities to add in new ways of working to reflect public preferences for easy access to services and more choice, are being explored.
- 5. Consequently, a ring-fenced underspend of £3.1m was carried forward from 2021/22. In-line with strict grant requirements, these public health funds can only be spent on meeting public health outcomes for our local population, enabling the local authority to discharge its statutory public health functions. Accordingly, the County Council will be working to ensure any funds are utilised in the most effective way to meet these outcomes, including to address Public Health issues that have emerged over the last two years and the impacts of the Covid-19 pandemic.
- 6. With regard to the 2022/23 financial year, there is an estimated underspending of around £2.5m currently projected based on known activity. This is in part due to the pandemic and impact of activity levels but also due to the increase in Public Health Grant allocated to the County Council by the Department for Health and Social Care. Although this is an uplift of 2.7%, the grant needs to provide for additional elements, including the HIV prevention drug Pre-Exposure Prophylaxis (PrEP), NHS wage uplifts, test, track and trace and outbreak planning, and other public health spend relating to Covid-19. As the Public Health Grant is a ring-fenced grant, any unspent funds for 2022/23 will transfer into 2023/24.

#### **Covid-19 Expenditure Update**

7. As the pandemic continues, there remains a need to provide quality services and assistance to residents. Within the Public Health portfolio, work is continuing to support residents and businesses in containing outbreaks and managing Covid-19. £3.651m from the Contain Outbreak Management Fund was brought forward from 2021/22 and is expected to be utilised during the financial year.

## **Savings Delivery Update**

8. The portfolio has no named savings target for 2022/23, however there is a direct link to the Support Services and Economic Development saving – Use of Uncommitted Public Health Grant (PHG). This saving has occurred due to the Help and Home contract being decommissioned in July 2021. This has allowed £0.088m of eligible corporate overheads to be charged against the grant which has enabled the delivery of a saving within the Support Services and Economic Development Portfolio.

#### **Capital Programme**

9. There are currently no capital projects for the Public Health and Wellbeing Portfolio.

#### Risk

10. There are no corporate risks assigned to this portfolio. Risks allocated to other portfolios are specified within the respective portfolio sections. Further detail on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.



# **Support Services and Economic Development Portfolio - Summary**

## **Performance Summary**

- 1. The Portfolio has a number of performance highlights to report this quarter:
  - The West Sussex County Council website has gained accreditation from Shaw Trust, a leading UK charity, recognising that the website's content is accessible for people with disabilities. West Sussex are currently the only County Council to hold this accreditation. Any web site carrying this mark has been tested by people with a wide range of disabilities and found to be accessible.
  - Customer Service Centre and Online Service Delivery teams had a smooth transition to the Council and Customer Experience Service following the end of the Capita contract. These two services provide vital support to the residents of West Sussex, our staff, and all other customers of the Council, helping to connect people to the information, advice, guidance, or service they need.
  - The County Council's ten-year contract with Capita for internal support services ended on 30<sup>th</sup> September 2022, with Accounts Payable, Business Services Administration, Operational Procurement, Online Service Delivery (web team) and the Customer Service function moving to the Council. Employment Services, (including Payroll, Shared HR Services and HR Services to Schools), had already transitioned as planned in June. The Graphic Design printing procurement concluded and the new service is in place. The induction of over 300 staff is well underway with a focus on maintaining service continuity and supporting the aims and objectives of the organisation as set out in the wider Council Plan.
  - The second quarter of this financial year saw IT Services lay the initial groundwork for delivery of technology enablers to support the Council's Digital Service aspirations. During this period IT Services (in conjunction with SSO and CEX colleagues) worked to procure an appropriate channel shift ready unified communications platform that has since replaced the Contact Centre telephony solution phased out during the third week of September. In parallel, IT took the opportunity to both renew and modernise the physical hardware and architectural design that delivers the Council's underlying fixed line telephony services for all staff and members.

#### **Our Council Performance Measures**

Please note - the performance measures relating Economy are reported under the Leader (including Economy) Portfolio in **Section 8**.

2. The following section provides updates of the performance KPIs agreed in Our Council Plan and the action taking place, comprising a wider performance view, with KPI measures comparing performance over the last three periods - this may be quarterly, annually or other time periods (depending on how regularly data is released); however, each measure will explain the reporting period.

:	Support Services and Economic Development	2022/23 Target	Performance	e Over The Last 3	Periods	DoT	Year End Forecast
	Measure: County councillors have the learning and development needed to enable them to carry out			Jun-22	Sep-	22	
	their roles well and it is delivered effectively. A programme design that meets member needs and delivery that works well. a) Attendance	50.0%	New Measure – No Data	47.0%	47.0%	<b>→</b>	G
45a	Reporting Frequency: Quarterly.						
	<b>Performance Analysis:</b> Sep 22: The attendance levels of 47%.	ree all-membe	er development ses	sions were held in o	juarter 2, wi	th averag	e
	Actions: The Member Development ( training and development programme through ensuring the sessions reflect	e. MDG will co	nsider any measure	s needed to help in	crease atten	dance, in	cluding
	Measure: County councillors have the learning and development needed to enable them to carry out			Jun-22	Sep-	22	
	their roles well and it is delivered effectively. A programme design that meets member needs and delivery that works well. b) Satisfaction levels	91.0%	New Measure – No Data	100.0%	95.0%	7	G
45b	Reporting Frequency: Quarterly						
	<b>Performance Analysis:</b> Sep-22: Th 95%.	ree all-memb	er development ses	sions were held in (	Q2, with sati	sfaction l	evels of
	Actions: The Member Development of training and development programme through ensuring the sessions reflect	e. MDG will co	nsider any measure	s needed to help in	crease atten	dance, in	cluding
	<b>Measure:</b> Leadership and management - percentage positive response to the question: "I am		May-21		May-22		
47	part of a supportive team where we regularly reflect on our successes and challenges enabling us to improve continuously"	78.0%	82.4%	81.2%	81.0%	7	G
	Reporting Frequency: Bi-Annually (November, May)						

	Support Services and Economic Development	2022/23 Target	Performance	Over The Last 3	Periods [	οТ	Year End Forecast				
	Performance Analysis: Jun-22: Progress: The positive responses to this question are the same as our previous Pulse Survey - 81%. Hybrid Working – The 19th April was identified as a milestone by the Executive Leadership Team where WSCC staff are expected to be working in agreed ways that reflect their team smarter working plans. This is now happening and will be regularly reviewed moving forwards in line with business, customer and staff needs.  Actions: Work is underway to review and update the WSCC People Framework, ensuring that progress is recorded, and it										
	enables our workforce to meet our fu undertake relevant professional quali Professional) via the apprenticeship p	ture business fications (e.g.,	and customer needs	s. Continued Suppo	ort for Managers	& Le	aders to				
	<b>Measure:</b> Wellbeing, values and ways of working - Percentage positive response to the question:		May-21	Nov-21	May-22						
48	"I am treated with dignity and respect by my work colleagues" Reporting Frequency: Bi-Annually (November, May)	87.0%	90.6%	89.2%	91.0%	7	G				
40	Performance Analysis: Jun-22: A sorganisation since the previous Pulse has a voice and promote continuous in Actions: Work is being undertaken the First Aider programme. Development around their Mental, Physical and Em	Survey – 89% improvement of review and of the Wellbe	6 to 91%. Continued of the employee and update the HR Peoping Hub to enable se	I work with our Sta I customer experie Ie Framework. On- elf-help to staff to I	aff Networks to e nce. going rollout of t	nsur he M	e everyone lental Health				
	Measure: Percentage of digital services available from WSCC to		Mar-22	Mar-22	Sep-22						
	support self-service  Reporting Frequency: Quarterly	70.0%	<b>64.0%</b> (60% measure in 2021/22)	65.0%	64.0%	7	A				
51	<b>Performance Analysis:</b> Sep-22: Persitting at 64%. Since June we have esystem.	mbarked on o	ur Digital journey w	ith the first step of	replacing the Ca	pita	telephony				
	<b>Actions:</b> This is now bedding in and the procurement of further tools to support our performance measure will commence in January with a view to tools being deployed by December 2023.										

# **Finance Summary**

# **Portfolio In Year Pressures and Mitigations**

Pressures	(£m)	Mitigations and Underspending	(£m)	Year end budget variation (£m)
Undelivered Savings – Reduction in legal costs for child protection cases	£0.200m	Democratic Services – staffing vacancies and continued reduction in Member travel and expenses.	(£0.100m)	
Customer Experience – Additional costs associated with the Children's statutory complaint process	£0.100m			
Other minor variations	£0.071m			
Support Services and Economic Development Portfolio - Total	£0.371m		(£0.100m)	£0.271m

## **Significant Financial Issues and Risks Arising**

3. There are no significant issues to raise within this section.

#### Financial Narrative on the Portfolio's Position

- 4. As at September, the Support Services and Economic Development Portfolio is projecting a £0.271m overspend, an increase of £0.088m when compared to June.
- 5. **Undelivered Savings.** A £0.2m saving target relating to a reduction in legal costs for child protection cases was carried forward into the 2022/23 financial year. Unfortunately, this saving is currently judged as 'at significant risk' and is not expected to be achieved in year due to the continuing need to employ agency legal staff to clear the backlog of childcare cases in the courts.
- 6. **Customer Experience Team.** This service is projecting a £0.1m overspend which relates to additional expenditure incurred following an update from the Local Government and Social Care Ombudsman on how local authorities handle complaints under the children's services statutory complaints process.
- 7. **Staffing Vacancies and Travel.** There are vacancies within the Democratic Services Team, alongside a reduction in members travel and expenses as a direct result of savings made from the continuation of some on-line virtual meetings. This has resulted in a projected underspend of £0.1m.

#### **Savings Delivery Update**

8. In addition to the £0.338m of 2022/23 planned savings, there remains £0.700m of savings from the 2021/22 financial year which were not delivered on an on-going basis. To ensure that these savings are monitored and delivered, all of these savings are detailed in the table below:

Saving Activity	Saving to be Delivered in 2022/23 (£000)	September 2022		ered in 2/23 September 2022		Narrative
Licencing savings following re- procurement of ERP Solution	400	400	G	Due to revised implementation date of the Oracle system, it is unlikely that this saving will be achieved as originally envisaged in 2022/23. Other opportunities to cover this saving in 2022/23 have been identified.		
Reduction in legal costs required for child protection cases	200	200	R	External counsel fees have been used to clear the backlog of childcare cases in the courts created by the Covid-19 pandemic, which has made this saving undeliverable in this financial year.		

Saving Activity	Saving to be Delivered in 2022/23 (£000)	September 2022		Narrative
Review of mileage, allowances and apprenticeship levy	100	100 G		
IT Service Redesign	250	250	В	Saving delivered.
Public Health - Use of uncommitted Public Health Grant	88	88	В	Saving delivered.
HR service redesign (£0.290m)	Paused Until 2023/24	-	-	Saving of £0.290m 'paused' until 2023/24 following the recent appointment of a permanent HR Director.

Savings Key:		
R Significant Risk A At Risk	G On Track	<b>B</b> Delivered

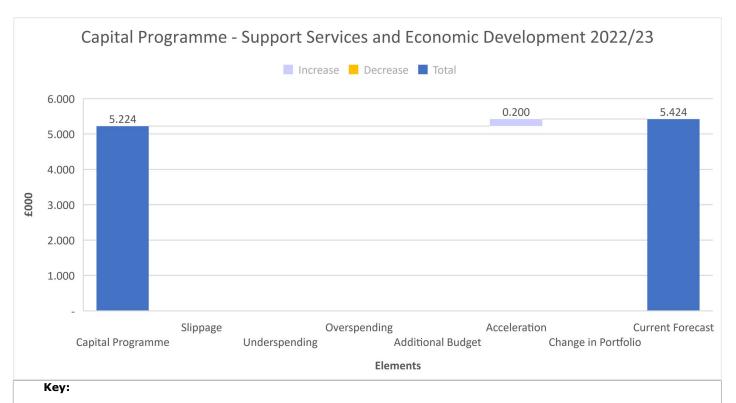
## **Capital Programme**

#### **Performance Summary**

9. There are six schemes within the portfolio. One of the schemes in delivery is rated green, indicating that the project is reporting to plan. The other five schemes are funded from Business Pool Rates and report directly to the West Sussex Councils' Chief Executives' and Leaders' Board.

#### **Finance Summary**

- 10. The capital programme; as approved by County Council in February 2022, agreed a programme totalling £9.106m for 2022/23. £3.882m of expenditure, originally profiled to spend in 2022/23, was accelerated into 2020/21, revising the capital programme to £5.224m.
- 11. Since this time, the profiled spend has increased overall by £0.200m, to give a current year end projection for 2022/23 of £5.424m. This increase relates to the acceleration of funding from future years.



Capital Programme – The revised planned expenditure for 2022/23 as at 1st April 2022.

Slippage – Funding which was planned to be spent in 2022/23 but has since been reprofiled into future years.

Underspending – Unused funding following the completion of projects.

Overspending - Projects that require further funding over and above the original approved budget.

Additional Budget – Additional external funding that has entered the capital programme for the first time.

Acceleration – Agreed funding which has been brought forward from future years.

Current Forecast – Latest 2022/23 financial year capital programme forecast.

12. There has been no change in the financial profiling this quarter. The latest Capital Programme Budget Monitor is reported in **Appendix 3.** 

#### Risk

13. The following table summarises the risks within the corporate risk register that would have a direct impact on the portfolio. Risks to other portfolios are specified within the respective portfolio sections.

Risk No.	Risk Description	Previous Quarter Score	Current Score
CR11	There is a risk that the Council will not be seen as an attractive place to work by current and potential employees. This will result in problems <b>recruiting and retaining staff</b> in key skills areas.	25	25
CR39a	As a result of failing to maintain and ensure the correct use of our security systems and protocols, there is a risk of a successful <b>cyber-attack</b> directly from external threats; or indirectly as a consequence of staff accessing unsafe links from external sources and unauthorised/insecure website browsing. This will lead to significant service disruption and possible data loss.	25	25
CR39b	Data protection responsibilities. The Council is a Data Controller and has obligations and responsibilities arising from that role. Council needs resources, skills, knowledge, systems and procedures to ensure obligations are met.	9	9
CR50	WSCC are responsible for ensuring the health and safety at work of its staff and residents. There is a risk that if there is a lack of Health and Safety awareness and accountability by directorates to capture and communicate in accordance with Council governance arrangements, it will lead to a serious health and safety incident occurring.	9	9

14. Further details on all risks can be found in **Appendix 4** - Corporate Risk Register Summary.



#### Revenue Budget Monitor as at the end of September 2022

	Approved budget	Latest budget for year	Net income to date	Projected outturn
Sources of Finance	£000	£000	£000	variation £000
Precept	-532,646	-532,646	-266,323	0
Business Rates Retention Scheme	-87,264	-91,844	-40,249	0
Collection Fund Deficits	4,818	4,327	4,327	0
Covid-19 Income Loss Compensation	0	0	-123	0
New Homes Bonus Grant	-1,959	-1,960	-980	0
Revenue Support Grant	0	-13	-7	0
Services Grant	-5,464	-5,464	-2,732	0
Social Care Support Grant	-25,827	-25,827	-12,913	0
Total Financing	-648,342	-653,427	-319,000	0
	Approved budget	Latest budget for year	Net spending to date	Projected outturn variation
Analysis of Expenditure	£000	£000	£000	£000
Portfolio Budgets				
Adults Services	215,876	215,868	103,000	0
Children and Young People	139,318	139,450	69,039	9,070
Community Support, Fire and Rescue	45,110	45,143	7,833	36
Environment and Climate Change	62,078	61,948	23,765	-2,100
Finance and Property	25,131	25,156	14,188	-150
Highways and Transport	41,372	41,460	20,523	1,100
Leader	2,892	2,892	1,507	-88
Learning and Skills	29,056	28,664	-613	1,271
Public Health and Wellbeing	0	0	-9,087	0
Support Services and Economic Development	41,487	41,418	22,486	271
Sub-total	602,320	601,999	252,641	9,410
Non-Portfolio Budgets				
Capital Financing - Repayment (MRP)	12,090	12,090	0	0
Capital Financing - Interest	17,579	17,579	9,607	80
Revenue Contribution to Capital - Business Rates Pilot	4,614	4,614	0	0
Revenue Contribution to Capital - Other	2,255	2,297	0	0
Investment Income	-2,970	-2,970	-2,796	0
General Contingency	9,156	9,156	0	0
Transfers to/(from) Reserves - Business Rates Pilot	-4,614	-4,614	-4,614	0
Transfers to/(from) Other Earmarked Reserves	7,912	12,754	12,754	0
Transfer DSG Deficit to Unusable Reserves	0	522	522	0
Sub-total	46,022	51,428	15,473	80
Total Net Expenditure	648,342	653,427	268,114	9,490
Total Forecast Variation - overspending				9,490
Memo: Contingency				£000

Memo: Contingency	£000
Original Budget	9,156
Available Contingency	9,156
Potential Commitments	
Projected Portfolio Overspend - Including Inflation Pressures	9,021
Remaining Contingency	135

# Reserve MAGENDA LLEMES Der 2022

Appendix 1  Balances and Reserves	Balance at 31-March-22	Projected Balance at 31-March-23	Projected Annual Movement	Detail on Projected Annual Movements >£500k
	£000	£000	£000	
Earmarked Reserves:				
Adult Social Care Reform Risk	-4,963	-19,963	-15,000	£15m reallocated to reserve to support anticipated future social care financial pressures
Ash Dieback	-1,200	-900	300	
Budget Management	-61,657	-40,367	21,290	£31m reallocated to other earmarked reserves offset by £4.7m transfer as part of approved 22/23 budget plus additional £5.1m to reflect final settlement/Ctax/NNDR post budget approval
Business Rates & Collection Fund Smoothing Reserve	-460	-10,460	-10,000	£10m reallocated to reserve to protect against shortfalls in council tax and business rate income
Business Rates Pilot Fund	-17,380	-12,766	4,614	£4.6m applied to capital programme for Gigabit (Voucher Schemes 1 & 2 plus District/Borough projects) per approved 22/23 budget
Covid-19 Fund	-15,976	-7,903	8,073	£1.7m applied to capital programme per approved 22/23 budget, £3m set aside for Hardship Fund, and continuing support to communities £3.4m
Economic Growth	-1,984	-1,572	412	
Highways Commuted Sums	-5,165	-7,757	-2,592	$\pounds 3.0m$ forecast sums receivable by Planning Services during year; offset by $\pounds 0.4m$ applied to eligible Highways Maintenance schemes
Highways On-Street Parking	-1,397	-597	800	On-street parking expenditure expected to exceed income generated by £0.8m in year
Inflation Contingency	-4,969	0	4,969	To support 22/23 service inflationary pressures
Infrastructure Works Feasibility	-1,930	-1,953	-23	Estimated transfer from the reserve to fund 22/23 feasibility studies
Insurance Reserve	-3,329	-7,829	-4,500	£5.0m increase following a review of funding required in future years
Interest Smoothing Account	-2,778	-2,778	0	
Miscellaneous Service Carry Forwards	-1,311	-57	1,254	Anticipated drawdowns for IT, Independent Case Reviews, and Trading Standards
Recycling & Waste PFI	-10,362	-10,198	164	
Schools Sickness & Maternity Insurance Scheme	-1,403	-1,403	0	
Service Transformation Fund	-13,346	-10,133	3,213	£1m reallocated to reserve. Estimated £4m to be spent in 2022/23 supporting transformation projects
Social Care Pressures (Adults and Children's)	0	-5,028	-5,028	£5.0m residual balances of 2022/23 Services and Social Care Support grants not applied to finance commitments in approved budget
Statutory Duties	-2,246	-2,182	64	
Street Lighting PFI	-22,953	-22,546	407	
Unapplied Revenue Grants	-2,805	-807	1,998	Drawdown of 2021/22 carry forward funding
Waste Materials Resource Management Contract	-23,497	-22,097	1,400	$\pounds 1.4m$ applied to Environment and Climate Change portfolio per approved budget for estimated in-year lifecycle expenditure
Other Earmarked Reserves	-2,280	-1,457	823	Social Care and Fire Improvement Funds transferred to support revenue costs
Earmarked Reserves (Excluding Schools)	-203,391	-190,753	12,638	
School Balances	-27,740	-27,575	165	
Total Earmarked Reserves	-231,131	-218,328	12,803	
General Fund	-20,286	-20,286	0	
Capital Grants Unapplied	-21,229	-1,444	19,785	Unringfenced grants applied to finance the overall capital spend
Capital Receipts Reserve	-4,789	0	4,789	Flexible use of capital receipts - proposal for transformation to be explored
Total Usable Reserves	-277,435	-240,058	37,377	

# Service Transformation and Flexible Use of Capital Receipts Update - Q2 2022/23

## **Service Transformation Summary**

- 1. At the start of the year, the balance within the Transformation Reserve stood at £13.3m. In addition, the County Council's 2022/23 Flexible Use of Capital Receipts Strategy details that it has flexibility to fund up to £10.0m of qualifying transformation expenditure. The County Council will review transformational expenditure during the year and, if expenditure meets the Flexible Use of Capital Receipts statutory guidance conditions, will consider applying capital receipts funding.
- 2. There are a number of transformation projects currently underway which include the Smartcore Programme, Insourcing and Procurement of IT Services, Better Use of Technology within Children Services, Support Services Programme, Smarter Ways of Working Programme, Adult Services Professional Services Support and other smaller projects.

#### **Smartcore Programme**

- 3. The Smartcore programme continues to focus upon making HR, Finance and Procurement business processes more efficient and economic through the introduction of Oracle Fusion.
- 4. The programme is in the latter stages of the configuration phase, the sprints have all been completed and the systems integrator has taken key staff on a 'walk-through' of the defined environment.
- 5. The programme has just entered the Systems Integration Testing (SIT) phase where the integrations to key line of business applications will be tested, for example, files or reports exchanged with another system, a key element of this phase is the delivery of data to the environment, the systems integrator has been working to extract, transform and load SAP data into Oracle.
- 6. The overall pace and focus of the programme team has increased and we are working towards the planned implementation date of April 2023.
- 7. Following a review of the financial elements of the Smartcore programme, additional funding has been agreed to ensure the successful implementation of the project, the inclusion of additional requirements and to take into account the increase in timeline for delivery which has been extended further than first anticipated when the original budget was constructed in 2020.

#### **Insourcing and Procurement of IT Services**

8. During the second quarter, IT Services concluded the cloud discovery and systems migration assessments that were commissioned earlier in the year. These works were intended to provide an understanding of what Council server

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workloads could be moved from the Datacentre and to the Cloud (with focus on providing increased resilience, operational efficiency and value for money.) The service moves into Q3 with recommendations for cloud migration targets and an approach to Azure Landing Zone design to be progressed and subsequently implemented.

 A number of aging hardware technology and software platforms that returned as part of the early outsource exit have either been replaced and decommissioned or have seen significant progress towards imminent phasing out and functional replacement during the third quarter of 2022.

#### Better Use of Technology within Children's Services

- 10. A decision was taken by the Cabinet Member for Children and Young People in August 2021 to procure a recording system for Children, Young People and Learning. The contract commenced on 1<sup>st</sup> April 2022 for an initial period of two years, with an option to extend by up to two years. The implementation project will involve significant resource from across the Council for a period of 18 months. This will include business input, IT resource, training and project management.
- 11. Rationalising data systems in this way will offer a major benefit to children, young people and families across the organisation in terms of the better coordination of evidence-based services delivered to them.

## **Support Services Programme**

- 12. The County Council's ten-year contract with Capita for internal support services ended on 30 September 2022, with Accounts Payable, Business Services Administration, Operational Procurement, Online Service Delivery (web team) and the Customer Service function moving to the Council. Employment Services, (including Payroll, Shared HR Services and HR Services to Schools), had already transitioned as planned in June.
- 13. The Graphic Design printing procurement concluded and the new service is in place. The induction of over 300 staff is well underway with a focus on maintaining service continuity and supporting the aims and objectives of the organisation as set out in the wider Council Plan.
- 14. Costs relating to the completion of the overall programme including legal support to award new contracts and novate the existing 3<sup>rd</sup> party agreements, transition costs and commercial consultancy support are being finalised.

#### **Early Years Property Support Project**

15. As part of the revised Early Help model in West Sussex, a number of one-off and temporary property services costs have been incurred. Costs associated with project management, property clearance and holding were incurred in 2021/22, with further expenditure expected in 2022/23 as works continue on the disposal or re-assignment of affected buildings.

#### **Smarter Ways of Working Programme**

- 16. The County Council is building on the learning and experienced gained from the pandemic to help shape the way we work in the future. The council has a large portfolio of property all across the county which are used for various purposes.
- 17. The first phase of this programme has now been completed with the second phase of works currently underway. The overall intention of the programme is to realign the development of workforce practices on emerging requirements of services and the Council as a whole. The programme aims to enable the County Council to:
  - Reduce the workspace provided and maintained by the County Council with no impact to the provision, quality or standard of services.
  - Provide good quality workspaces which staff can use in a flexible manner and better suits work and personal lives with no negative impact on wellbeing or productivity.
  - The ability to better meet the needs of our customers.

#### **Adults Services - Professional Services Support**

- 18. A programme of work has been agreed that will oversee the delivery of the commitments made in Our Council Plan (2021-25), the Adult Social Care Strategy (2022-25) and the Commissioning Review (2022).
- 19. The programme will be delivered collaboratively with a combination of external resources with skills and experience in delivery of ASC programmes, in-house staff in the three core business areas (Commissioning, Operations and Safeguarding, Planning and Performance) and the newly established in-house PMO.
- 20. The nature, scale and complexity of the programme means that fixed-term external capacity and skills are needed to work alongside in-house teams to deliver at pace. The programme will deliver core business with additional external resources and embedded in the business, working with existing staff to support the development of leadership and skills that can sustain the progress that will be made over the term of the programme. This work is focussed on working collaboratively and ensuring people who work in the Adults Services are able to sustain the changes made over the longer term.

## **Waste - New Service Model (Recycling Credits)**

21. In 2019/20, Cabinet allocated £2m to support District and Boroughs who commit to implement a New Service Model for refuse and reducing collections, to a specification and timetable agreed with the County Council, including separate food waste collections or alternative approaches which will improve performance and reduce costs.

- 22. Whilst the pandemic has impacted on the ability to drive this work forward, we continued to explore and incentivise household recycling and reduce demand pressure on the Council's waste services. A successful trial for segregation and disposal of food and absorbent hygiene products in Arun has now concluded and a further trial is underway in Mid Sussex. Other projects underway include:
  - A collection service to gather kerbside waste electrical and electronic equipment (WEEE) in many areas including Adur and Worthing, Crawley and Horsham.
  - Flat improvement project. The identification of potential flats in Crawley to understand barriers of waste minimisation and increase recycling quality.

## **Transformation Project Overview**

Table 1 – Transformation and Capital Receipt Budget Allocations - Overview of Current Projects

Project	Total Transformation / Capital Receipt Project Budget Allocated	Spend in Prior Years (Pre- 2022/23)	2022/23 Expenditure - As At 30 <sup>th</sup> September	Project Spend Forecast	
Smartcore Programme*	£14,070,000	£5,117,201	£1,531,227	£14,070,000	
Insource of Procurement and IT Services	£2,750,000	£1,575,880	£164,481	£2,300,000	
Better Use of Technology – Children's Services	£463,000	£125,484	£260,206	TBC	
Support Services Programme	£1,200,000	£0	£36,191	£1,200,000	
Early Years Property Support Project	£847,000	£317,505	£79,495	£847,000	
Smarter Ways of Working Programme	£1,916,000	£121,870	£116,429	£1,878,000	
Adults Services – Professional Services Support	£1,950,000	£0	£623,014	£1,950,000	
Waste - New Service Model (Recycling Credits)	£2,000,000	£655,996	£10,581	£2,000,000	

#### Note:

<sup>\*</sup>Smartcore Programme– Additional funding from schools to meet additional works to deliver their requirements (£0.857m) and one-off base budget (£0.250m) are not included in the budget allocation reported in this table.

## 2022/23 CAPITAL MONITOR as at the end of September 2022

	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10) Variance
Portfolio	22/23 In-Flight Capital Programme (February County Council)	22/23 Pipeline Capital Programme (February County Council)	22/23 Total Capital Programme (February County Council)	Slippage/ (Acceleration) from 2021/22	Total 22/23 Revised Capital Programme	Actuals to Date	In-Flight Forecast for Remaining Period	Pipeline Forecast for Remaining Period	Full Year Forecast	Over/(Under) Spend
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Adults Services	127	0	127	0	127	53	74	0	127	0
Children and Young People	4,117	1,113	5,230	(3,273)	1,957	152	1,116	350	1,618	(339)
Community Support, Fire and Rescue	9,725	0	9,725	(2,534)	7,191	6,443	4,748	0	11,191	4,000
Environment and Climate Change	4,034	0	4,034	(116)	3,918	2,312	3,063	0	5,375	1,457
Finance and Property	8,161	475	8,636	(293)	8,343	1,320	7,097	0	8,417	74
Highways and Transport	49,790	0	49,790	(1,858)	47,932	13,778	34,878	0	48,656	724
Leader	2,656	300	2,956	2,340	5,296	4,288	4,917	0	9,205	3,909
Learning and Skills	28,774	2,000	30,774	2,286	33,060	12,817	24,817	0	37,634	4,574
Support Services and Economic Development	9,106	0	9,106	(3,882)	5,224	108	5,316	0	5,424	200
Total Capital Programme	116,490	3,888	120,378	(7,330)	113,048	41,271	86,026	350	127,647	14,599

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# **Corporate Risk Register Summary - September 2022**

**CR11** 

Current Score

25

Target Score

8

Initial Score Risk Change

20

Unchanged



Risk Description

As a result of skill shortages across various sectors, and less attractive employment offers in comparison to other organisations and locations (amplified by the current cost of living situation), there is a risk that we will not be able to recruit and retain sufficient numbers of qualified/experienced staff to manage and deliver quality services.

Date Risk Raised 01/03/2017

Risk Owner

Director of Human Resources & Org Dev

Risk Strategy

Treat

Risk Control/Action	Target Date
Benchmarking of salaries against peers to attract and retain talent for key areas.	01/09/2022
Conduct planning session with HR team to review current recruitment practices, and meet with key stakeholders to develop comprehensive plan to address areas needing improvement.	01/09/2022
Develop alternative arrangements to attract candidates for hard to recruit to roles including the use of specialist third party search agencies.	01/02/2023
Development and regular communication of comprehensive employee value proposition to support recruitment and retention.	01/03/2023
Longer term strategies for addressing recruitment issues e.g. apprenticeships, growing our own.	ongoing
Produce Directorate Workforce Plans, in collaboration with services, to identify skills, capacity and capability requirements (current and future). Including succession planning for key roles, and defining training and career pathways to support recruitment and retention.	ongoing
Restructure of HR Resourcing function to ensure it better fits how recruitment now needs to be undertaken	01/03/2023

**CR58** 

Current Score Target Score Initial Score Risk Change

Unchanged



2

25

9

25

Risk Description

The care market is experiencing an unprecedented period of fragility, particularly due to staff shortages and increasing demand. This has been further exacerbated by COVID19. If the current and future commercial/economic viability of providers is not identified and supported, there is a risk of failure of social care provision which will result in funded and self-funded residents of West Sussex left without suitable care.

Date Risk Raised 05/09/2018

Risk Owner

Director of Adults and Health

Risk Strategy

Treat

Risk Control/Action ▼	Target Dat
Review capacity of residential and non-residential services to ensure service availability and to support identification of contingencies if needed.	ongoing
Regular review of care homes business continuity arrangements to address government vaccination directive.	ongoing
Provision of regular support and communication to care homes to monitor financial sustainability (increased engagement during COVID-19 pandemic to monitor Infection Control Grant).	ongoing
In the event of an incident, ensure the consistent implementation of Emergency Response Plans, including a full de-brief and lessons learned.	ongoing
Financial analysis of high risk provision - due diligence checks.	ongoing
Completion of Fair Cost of Care exercise and draft Market Sustainability Plan in order to identify fair costs for care provision to support sustainable markets, and in preparation for Adult Social Care Reforms.	01/10/2022
Collection of market information on Firefly. Analysis of information and appropriate level of quality assurance response.	ongoing

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CR39a

Current Score

Score Score **16** 

Target

Initial Score Risk Change
Unchanged

20



Risk Description

Cyber threat is an evolving, persistent and increasingly complex risk to the ongoing operation of County Council.

There is a risk of a successful cyber attack directly from external threats; or indirectly as a consequence of members or staff falling prey to social engineering or phishing attacks.

The potential outcome may lead to significant service disruption and possible data loss.

Date Risk Raised 01/03/2017

Risk Owner

Director of Finance & Support Services

Risk Strategy

Treat

Risk Control/Action	Target Date	Age
Conduct tests including penetration, DR and social engineering. (conducted 6 monthly)	ongoing	genda Ito
Ensure that cyber-attack is identified early, that reporting & monitoring is effective, and recovery can be prompt.	ongoing	ltem
Improve staff awareness of personal & business information security practices & identification of cyber-security issues. Continued actions due to evolving threats.	ongoing	Ŋ
Maintain IG Toolkit (NHS) & Public Service Network security accreditations.	ongoing	
Provide capacity & capability to align with National Cyber-Security centre recommendations.	ongoing	
Regular review, measurement and evaluation of corporate (technological/process) / organisational (behavioural) response to current and emerging cyber threats, where applicable to undertake pertinent actions to mitigate risks identified.	ongoing	
Transition to a controlled framework for process and practice.	ongoing	

**CR22** 

Current Score

20

Target Score

12

Initial Score

16

Risk Change

Unchanged



Risk Description

The financial sustainability of council services is at risk due to uncertain funding from central government, level of inflation impacting on service delivery, and/or failure to make the required decisions to ensure the budget is balanced. This has been compounded further with the COVID-19 crisis.

Date Risk Raised 01/03/2017

Risk Owner

Director of Finance & Support Services

Risk Strategy

Risk Control/Action	Target Date
Financial impacts arising from the Covid-19 national emergency need to be reflected and addressed within the PRR and MTFS as appropriate.	ongoing
Monitor the use of additional funds made available to improve service delivery.	ongoing
Pursue additional savings options to help close the budget gap.	ongoing

**CR61** 

Current Score

5

Target Score

10

Initial Score

25

Risk Change

Unchanged



Risk Description

A 'serious incident' occurs resulting in the death or serious injury of a child where the Council is found to have failed in their duty to safeguard, prevent or protect the child from harm.

Date Risk Raised 01/06/2019

Risk Owner

Director of Children, Young People and Learning

Risk Strategy

Treat

Risk Control/Action	Target Date
Implement Practice Improvement Plan (PIP). Improvement Plans include management development and HCC intervention.	ongoing
Provide proactive improvement support to services to assure effective safeguarding practices.	ongoing

**CR69** 

Current Score

Score Score 15 10

Target Score Initial Score 25

Risk Change

Unchanged



Risk Description

If the council fail to make the necessary improvements to progress from the previous 'inadequate' rating, there is a risk that children's services will fail to deliver an acceptable provision to the community.

Date Risk Raised

01/03/2020

Risk Owner

Director of Children, Young People and Learning

Risk Strategy

Risk Control/Action	Target Date
Continue to work with Hants CC as a partner in practice to improve the breadth of children's service.	ongoing
Deliver Children First Improvement Plan.	ongoing
Implement the Children First Service transformation model	ongoing

**CR74** 

Current Score

5

Target Score

10

Initial Score Risk Change

15

Unchanged



Risk Description

The overdue re-procurement of care and support at home services has been further postponed, meaning the contractual arrangements are non-compliant, inefficient to manage, difficult to enforce and present a risk of challenge and CQC criticism. The delay is to enable more time for the market to stabilise, to complete service reviews and to allow imminent legislative changes to take effect.

Date Risk Raised 01/04/2022

Risk Owner

Director of Adults and Health

Risk Strategy

**Treat** 

Risk Control/Action	Target Date	Age
Focus resource onto managing provider relationships to improve contract management.	ongoing	enda It pendix
Regular communication and engagement with providers on programme development/progress, and strategic direction/consequences of changes.	ongoing	iltem
Service commitment to undertake re-procurement if and when required	ongoing	2
Subject to appropriate approvals, opening up the Contingency Contract wider for providers to work with the Council in the interim	ongoing	
Update the 2009 contract terms and conditions by variation where these are significantly out of date	01/10/2022	

**CR72** 

Risk Description

Current Score

2

Initial Score

Target

Score

8

20

Risk Change

Unchanged



The government have stipulated that from 9 Sep 2021 children in care under 16 will not be allowed to be accommodated in unregulated placements. This has strengthened existing regulations that stipulate that all children and young people who require residential care must be placed within registered children's homes. Due to a local and nationwide shortage of registered provision there is a risk that these children and young people will not be cared for in settings that best meet their needs, which could lead to safeguarding concerns and enforcement action against the providers of unregistered homes and local authorities.

Date Risk Raised

01/08/2021

Risk Owner

Director of Children, Young People and Learning

Risk Strategy

Risk Control/Action	Target Date
Develop and publish a market position statement to be sent out to care providers and other LA's to engage them in placements and requirements, in line with the needs of children.	01/09/2022
Escalate to Assistant Directors and Exec Director any situation where a child or young person is at risk of being without a registered provision when they require one.	ongoing

**CR73** 

Current Score

Target Score

8

Initial Score Risk Change

Unchanged

Risk Description

If there is a failure to adequately prioritise, finance and resource our efforts to deliver on WSCC Climate Change commitments (e.g. 2030 Carbon Neutrality), there is a risk that there will be insufficient capacity and capability to complete the necessary actions within the required timeframes. This will lead to prolonged variations in weather and adverse impacts on WSCC service provision.

Date Risk Raised 01/01/2022

Risk Owner

Director for Place Services

Risk Strategy

Treat

Risk Control/Action	Target Date
Align pipeline of projects for existing and future funding opportunities	ongoing
Built into county-wide Business Planning and budgeting process	ongoing
Clear prioritisation of CC Strategy delivery within Our Council Plan	ongoing
Existing estate & infrastructure made climate change resilient & future developments designed to be as low carbon & climate change resilient	ongoing
Recruitment and training policy to ensure all staff & elected members are suitably informed on climate change issues & that specialist skills are embedded through recruitment & training to enable delivery	ongoing
SMART programme of actions based on clear definitions and metrics	ongoing

**CR68** 

Current Score

10

Target Score

10

Initial

Score

25

Risk Change

Unchanged



Risk Description

The government have relaxed COVID-19 restrictions. however there are still requirements for Local Authorities to support the management of the COVID-19 pandemic. If there is a resurgence in COVID-19 infections and local (county or district) responsibilities are prolonged or additional measures imposed, there is a risk services will fail to deliver existing work plans due to staff responding to the impact of the pandemic, or staff shortages due to sickness.

Date Risk Raised 01/03/2020

Risk Owner

**Chief Executive** 

Risk Strategy

Tolerate

Risk Control/Action	Target Date
Develop communications when required to manage expectations of staff and residents on WSCC response position.	s ongoing
Regular engagement with MHCLG and ensure information and direction is discussed an implemented through the Strategic Coordinating Group (SCG-Gold) and Tactical Coordination Group (TCG-Silver).	nd ongoing
Review and update business continuity and service critical plans.	ongoing
Services to consider impacts should government impose restrictions (via tier system) at district level as opposed to county.	t a ongoing
To continue to lobby government groups to influence funding decisions.	ongoing

Agenda Item 5 Appendix 4

CR39b

Current Score

Target Score

9

Initial Score

20

Risk Change

Unchanged

Risk Description

Data protection responsibilities. The Council is a Data Controller and has obligations and responsibilities arising from that role. Council needs resources, skills, knowledge, systems and procedures to ensure obligations are met. Date Risk Raised 01/03/2017

Risk Owner

Director of Law & Assurance

Risk Strategy

Tolerate

Risk Control/Action	Target Date	() $()$
Adopt ISO27001 (Information Security Management) aligned process & practices.	ongoing	enc
Enable safe data sharing, including using appropriate data standards & appropriate anonymization techniques.	ongoing	jenda Item pendix 4
Ensure the skills and knowledge is available to support Caldicott Guardian in ASC.	ongoing	(C)
Maintain IG Toolkit (NHS) & Public Service Network security accreditations.	ongoing	
Review IT systems implemented prior to 25 May 2018 to confirm compliance with updated regulations.	ongoing	
Test the effectiveness of DPIA	ongoing	
Undertake Data Privacy Impact Assessments (DPIA) when systems or processes change and carry out resulting actions.	ongoing	

**CR50** 

Risk Description

Current Score

Score 6

Target

Initial Score

20

Risk Change

Unchanged



WSCC are responsible for ensuring the HS&W of its staff and residents. There is a risk that if there is a lack of H&S awareness and accountability by directorates to capture and communicate in accordance with Council governance arrangements, it will lead to a serious health & safety incident occurring.

Date Risk Raised 01/03/2017

Risk Owner

Director of Human Resources & Org Dev

Risk Strategy

Target Date
ongoing

Current Score

8

Target Score Initial Score

16

Risk Change

Unchanged



Risk Description

There are governance systems which inhibit effective performance and a culture of non-compliance and also a lack of standardisation in some systems and processes. Skills and knowledge of systems inadequate and excessive effort required for sound decisions and outcomes.

Date Risk Raised 01/12/2019

Risk Owner

Director of Law & Assurance

Risk Strategy

Risk Control/Action	Target Date
Audit plan focussing reviews on key corporate support systems to identify areas in need of improvement.	ongoing
Data on areas of non-compliance used to inform Directors to enforce compliance with standards.	ongoing
Guidance to CMT on governance. Schedule and deliver associated training	ongoing
Regular compliance monitoring and active corporate support when non-compliance happens to establish better practice.	ongoing

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# Workforce Information - Q2 2022/23

Leadership & Mana	Leadership & Management		Q2 2022/23	Q1 2022/23
Leadership	Percentage of Senior Management positions filled by permanent WSCC employees (Excluding Vacancies)	95%	100%	97%
Stability	Rolling 12-month turnover percentage for permanent positions at HAY Grade (or equivalent) and above	11%	11%	10%
Resourcing & Talen	t	Indicator 2022/23	Q2 2022/23	Q1 2022/23
Employed workforce (Includes all staff directly employed by WSCC. Excludes casuals, agency, outside bodies, pensioners & partners)	Total Employed Headcount  (total number of people employed over reporting period)	Not Applicable	5,689	5,567
	Employed Headcount (at the end of the reporting period)	Not Applicable	5,475	5,408
	Employed FTE (at the end of the reporting period)	Not Applicable	4,911	4,837
	Number of new Apprentice starters since the start of Financial year (excluding Schools)	113	52	14
(22)	Total contract spend with Matrix	Not Applicable	£5,638,185	£4,936,955
Agency (Matrix)	Agency (Matrix) % of Employed workforce	Not Applicable	9%	8%
Staff Turnover	Rolling 12-month turnover rate	Between 9% & 13%	14%	13%
Performance & Dev	relopment	Indicator 2022/23	Q2 2022/23	Q1 2022/23
Performance	Percentage positive response to the Pulse Survey question: "I have regular meaningful conversations with my manager about my performance, wellbeing and support needs"	78%	79% (May 2022 Survey)	79% (May 2022 Survey)
Learning & development	Percentage positive response to the question: "I have good opportunities to develop my skills and knowledge in line with my role and my aspirations"	70%	71% (May 2022 Survey)	71% (May 2022 Survey)
	Staff induction completion rates	90%	80%	89%

Wellbeing, Values 8	& Ways of Working	Indicator 2022/23	Q2 2022/23	Q1 2022/23
Behaviours & Values	Percentage positive response to the Pulse Survey question: "I am treated with dignity and respect by my work colleagues"	87%	91% (May 2022 Survey)	91% (May 2022 Survey)
Ways of Working	Percentage positive response to the Pulse Survey question: "I am part of a supportive team where we regularly reflect on our successes and challenges enabling us to continuously improve"		81 % (May 2022 Survey)	81% (May 2022 Survey)
	Percentage positive response to the Pulse Survey question: "My ideas and opinions are valued and are used to help shape the way we work and our future planning"	73%	74% (May 2022 Survey)	74% (May 2022 Survey)
Level of sickness absence (May retrospectively change due to late reporting of sickness)	Rolling 12-month average number of calendar days lost due to sickness absence per FTE	15 Calendar Days p.a.	16.1	16.4
·	Number of calendar days lost due to short term sickness absence (less than 21 calendar days)	Not Applicable	5,659	4,676
	Top reason for short term absence (less than 21 calendar days)	Not Applicable	Coronavirus	Coronavirus
	Number of calendar days lost due to long term sickness absence (more than 21 calendar days)	Not Applicable	12,966	13,144
Top reason for long term absence (more than 21 calendar days)		Not Applicable	Anxiety, Stress, Depression, Mental Health	Anxiety, Stress, Depression, Mental Health
Diversity & Inclusio	n	Indicator 2022/23	Q2 2022/23	Q1 2022/23
Employee Disclosure Rate	Disclosure rate for self-declaration of an employee's: disability; sexual orientation; race/ethnicity; religion	40%	31%	32%



# **Workforce Summary Narrative**

- 1. Of the 12 KPIs with a RAG status indicator: eight are rated 'green'; and four are 'amber'. Last quarter, there were 10 'green' and two 'amber'. The two KPIs that remain rated as amber for Q2 are:
  - Rolling 12-month average number of calendar days lost due to sickness absence per FTE. The Q2 figure is 16.1 calendar days which is 0.3 days lower than the previous quarter but still 1.1 days above the indicator level of 15 days. Coronavirus accounts for 1,726 absence days of the total sickness absence for Q2 (9.3%). If Coronavirus is excluded from the sickness absence data, then the rolling 12-month average number of calendar days sickness per FTE drops from 16.1 days to 14.3 days. This would be below the indicator range and would result in this KPI being rated as 'green'.
  - Employee declaration disclosure rate' for diversity data\*. This KPI remains 'amber' as the figure is 31%, 1% lower than in Q1 and 9% below the new indicator level for this financial year of 40% (which was raised from 30% to match our ambition and to prepare for the transition to Oracle Fusion). The fall in the percentage is due to a higher number of leavers during the quarter who had declared all four Protected Characteristics, than have been replaced by new starters, who so far, have not declared their Protected Characteristic data. The communication campaign has started to encourage staff to provide their diversity data by raising awareness of the value and importance of the data and clarifying how the data will be used. This multifaceted campaign will run over the next 6-12 months and has started with general articles in corporate communications. The success of the campaign is being tracked and it is clear from the initial phase that a more targeted approach to Directorates, Services and Teams is needed. This will also be tied-in with communications on Smartcore around the need for individuals to check and update their personal data. The declaration rate for the four individual Protected Characteristics is: 61% for Ethnic Origin; 45% for Disability; 42% for Sexual Orientation; and 32% for Religion/Belief

\* This KPI combines four Protected Characteristics (Disability; Ethnicity; Sexual Orientation; and Religion) and provides the percentage of the workforce who have provided their data across all four Protected Characteristics.

- 2. The two KPIs that are newly rated as 'amber' for Q2 are:
  - Rolling 12-month turnover rate has increased by 1% to 14% so has moved outside of the indicator range of 9-13%. Rolling turnover for our two largest Directorates: Children, Young People and Learning; and Adults and Health, is 17.2% and 14.2% respectively (compared to 17.6% and 13.4% respectively last quarter).
  - **Staff induction completion rate.** Last quarter this KPI was rated 'green' as the completion rate was 89% (against a 90% indicator). The completion rate has fallen to 80% this quarter. A significant factor has been the completion rate in Children, Young People and Learning (CYPL) which has fallen from 87% in Q1 to 74% this quarter, which is a similar level to Q4 2021/22. Capacity and turnover issues have been a significant

factor in this drop in completion. Individual managers have been contacted, resulting in a substantial number of those staff who had not previously completed their induction, doing so and following up with those who still haven't. Another Directorate which has a reduced completion rate is Place Services where the completion rate has fallen from 93% in Q1 to 73% this quarter. An action plan to address the fall will be implemented, including robust messaging around the importance of induction.

- 3. The Five KPIs based on the Pulse Survey remain the same as last quarter as the last Pulse Survey was in May 2022 as such, all five KPIs remain above their indicator level.
- 4. Employee Headcount has increased from 5,408 to 5,475, a rise of 67. Employed FTE also increased from 4,837 to 4,911, a rise of 74. Both increases are largely related to the insourcing of staff from the Capita Shared Services contract.
- 5. Total sickness absence has increased from 17,820 days in Q1 to 18,625 in Q2, an increase of 805 days. The increase has been in short-term sickness absence (<21 days absence) which has increased from 4,676 days to 5,659 days (+983). Long-term sickness has reduced this quarter from 13,144 days to 12,966 days (-178). In comparison with the same quarter in 2021, total sickness absence is lower by 1,458 days (20,083 days in Q2 2021 compared to 18,625 days this quarter).
- 6. Despite the increase in total sickness absence, the rolling 12-month average number of calendar days sickness per FTE, which is our main indicator for sickness absence, has fallen to 16.1 days (from 16.4 days in Q1). This is 0.6 days above the indicator level of 15 calendar days per annum. This anomaly is mostly due to the rolling 12-month nature of the KPI because the quarter being replaced (Q2 2020/21) has a higher level of sickness absence 17,409 days in Q1 2020/21 compared to 17,820 days this quarter so the number of days lost to sickness across the 12-month period has fallen. Another factor is the increase in employee headcount following the insourcing of functions from Capita.
- 7. The top reasons for sickness have remained the same as the previous quarter with Coronavirus being the top reason for short-term sickness absence and Anxiety, Stress, Depression, Mental Health for long-term sickness absence.

#### Children First Improvement Plan - September 2022

	Full Amount Estimated	Latest Full Amount Estimated	Actual Spend In 2019/20	Actual Spend In 2020/21	Actual Spend In 2021/22	Planned Spend For 2022/23	Projected Spend In 2022/23	Variation to Planned Spend 2022/23	Planned Spend For 2023/24	Planned Spend For 2024/25
Temporary investment in targeted improvement	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Senior Improvement Leads	1,160	1,553	446	323	384	420	400	(20)	0	0
Programme Management and support	1,500	1,268	571	697	0	0	0	Ó	0	0
Practice Improvement/Behaviour Change	3,600	980	571	409	0	0	0	0	0	0
Leadership Development & Training Programmes	500	566	0	141	425	0	0	0	0	0
Specific Project Consultancy	1,000	280	31	21	218	0	10	10	0	0
Communications Lead Complaints Officer	55 75	0 22	0 22	0	0	0	0	0	0	0
Neglect Strategy work	64	109	78	31	0	0	0	0	0	0
Casework Audits	04	109	78	21	0	0	0	0	0	0
Improvement Leads	194	803	196	351	256	0	0	0	0	0
Additional Corporate Posts	0	98	0	79	19	o o	Ö	0	Ö	Ö
Transition to Children's Trust	0	0	0	0	0	0	0	0	0	0
Extension to PMO supporting improvement work	0	275	0	0	175	260	100	(160)	0	0
Young People's Voice & Participation	0	106	0	59	47	0	0	0	0	0
	8,148	6,060	1,915	2,111	1,524	680	510	(170)	0	0
Temporary additional capacity (service &										
corporate); retention offer										
Recruitment & Retention	2,150	2,193	2,152	0	41	0	0	0	0	0
Additional Service Posts	611	5,212	479	2,726	1,960	Ö	47	47	0	ő
HR Support	188	216	140	0	36	40	40	0	Ō	Ō
Commissioning Support	106	94	94	0	0	0	0	0	0	0
Additional Corporate Posts	248	314	161	54	91	45	8	(37)	0	0
Admin/Business Support for Social Work Teams	150	120	0	120	0	0	0	0	0	0
Leadership Team redesign	386	350	157	193	0	0	0	0	0	0
Mosaic Improvement	0	218	0	121	97	0	0	0	0	0
	3,839	8,717	3,183	3,214	2,225	85	95	10	0	0
Contingency	579	0	0	0	0	0	0	0	0	0
Temporary funding requirement	12,567	14,778	5,098	5,325	3,749	765	605	(160)	0	0
Permanent increase in base budget										
Cover for ASYE lower caseloads	1,000	1,000	1,220	1,000	1,000	0	0	0	0	0
Review of Social Work Remuneration/Retention	2,000	2,000	1,220	2,052	2,000	3,000	3,000	0	3,000	3,000
Admin/Business Support for Social Work Teams	700	700	30	178	700	700	700	0	700	700
Backfill for Social Work Apprentices	600	600	0	30	30	30	30	Ö	30	700 30
Workforce Retention Initiatives (staff parking; pool	350	350	23	300	250	250	250	0	250	250
Additional Service Posts	337	337	215	363	472	542	542	0	542	542
Leadership Team redesign	151	151	204	204	204	204	204	0	204	204
Transfer of work to Customer Services			0	0	145	145	145	0	145	145
Additional Corporate Posts			0	0	57	57	57	0	57	57
SLT central support team		235	0	0	235	235	235	0	235	235
Additional Social Work apprentices	F 455		0	0	105	210	210	0	210	210
	5,138	5,373	1,692	4,127	5,198	5,373	5,373	0	5,373	5,373
Contingency	0	0	0	0	0	0	0	0	0	0
Permanent funding requirement	5,138	5,373	1,692	4,127	5,198	5,373	5,373	o	5,373	5,373
	=,150	-,-,-	2,332	.,127	5,250	2,373	2,373	- U	2,273	2,373
Totals										
	17,705	20,151	6,790	9,452	8,947	6,138	5,978	(160)	5,373	5,373

#### Notes:

- The above Improvement Plan monitor is split into two sections:

   Temporary funding requirement, and

   Permanent funding requirement.
- The 2022/23 underspend projected is included within the overall Children and Young People's in-year portfolio projection.



		Improvement Plan Expenditure			Continuous Improvement	
Phase 1 Summary	Total Improvement Plan Amount Estimated	Actual Spend 2019/20	Actual Spend 2020/21	Actual Spend 2021/22	Planned Spend 2022/23	Planned Spend 2022/23
	£000	£000	£000	£000	£000	£000
Temporary Investment						
Wellbeing Advisor/Lead - initial two year fixed term contract Employers Network for Equality Inclusion – 15 workshops and report	38 18	0 12	38 6	0 0	0 0	0 0
Uniform Replacement - One-off to allow for, better fit for females and cultural identity changes	158	0	51	0	107	0
Programme Support Officer x 2	76	0	76	0	0	0
	290	12	171	0	107	0
Contingency	o	0	o	0	o	О
Permanent Increase in Base Budget						
Prevention Manager	155	23	66	66	0	66
Area Manager Protection	371	48	178	145	0	145
Diversity and Inclusion Advisor for FRS	131	23	54	54	0	54
Workforce Engagement Lead	126	0	63	63	0	63
High Risk Safe and Well Visit Specialists x 3	206	31	91	84	0	84
Protection Officers	637	51	292	294	0	294
Prevention, Protection, Quality Assurance Trainers Ops Assurance Performance & Audit	439 174	23 26	205 73	211 75	0	211 75
Crewing Office	182	26	75	81	0	81
FRS HMI Performance Manager	158	28	65	65	0	65
Reinstate Watch Manager B payments to Hay A's - 60 FTE	540	150	195	195	0	195
Farynor IT system annual costs and Licences	410	106	164	140	0	140
Assistant Chief Fire Officer	72	0	27	45	0	45
Organisational Assurance Manager, Assistant & BA	313	12	121	180	0	180
IT equipment and vehicles for additional FTE	252	0	152	100	0	100
FRS training budget for protection competency training (for dedicated protection staff)	112	24	44	44	0	44
FRS training budget to ensure competence in protection and prevention training (for all appropriate staff)	76	6	33	37	0	37
FRS branding and values embedding budget	73	7	36	30	0	30
Other	137	37	0	100	0	100
Organisational Development Manager	167	19	83	65	0	65
HR Advisor	117	19	58	40	0	40
	4,848	659	2,075	2,114	0	2,114
Total	5,138	671	2,246	2,114	107	2,114
Available Funding						
Base Budget Funding	3,967	400	1,971	1,596	0	1,596
Base Budget Funding (Approved as part of 2021/22 Budget)	518	0	0	518		518
One off Funding	100	0	100		0	0
Fire Improvement Reserve Funding	553	271	175	0	107	0
Total Funding Available	5,138	671	2,246	2,114	107	2,114

# Notes:

As at 1st April 2022, the Fire Improvement Reserve contained £0.107m. This funding has subsequently been drawn to fund the final one-off elements of the Improvement Plan.

For presentation purposes, on-going service improvement plan expenditure, implemented in previous years, has been reported within the 'Continuous Improvement' column from 2022/23.



# **Proposed Amendments to KPIs on the Council Plan**

Existing Measure Description	Existing Baseline (Date)	Existing 2022/23 Target	Existing 2023/24 Target	Existing 2024/25 Target
Outcomes of safeguarding risk – where a risk was identified, the outcome/expected outcome when the case was concluded for Section 42 enquires (% where risk remains).	8.6% 2020/21	7%	6%	5%
Proposed Measure Description	Proposed Baseline (Date)	Proposed 2022/23 Target	Proposed 2023/24 Target	Proposed 2024/25 Target
Outcomes of safeguarding risk – where a risk was identified, the outcome/expected outcome when the case was concluded for Section 42 enquires (% where risk remains).	10% WS results for 2020/21 7.4% for Q1 2022/23	Remain below national average (8.26% 2020/21)	Remain below national average (8.26% 2020/21)	Remain below national average (8.26% 2020/21)

# **Business Case for Change**

A change to the current target is in recognition of an increase in demand of safeguarding concerns and cases progressing to an enquiry (section 42), complexity and an increase in the volume of cases where risk remains at the end of the process. This is supported by a higher national benchmark, factors which were not visible at the time the 2022/23 target was set. Having benchmarked performance against National and South East results, Adult Social Care are proposing a change to the target to keep WSCC in line, and under, the national average of 8.26%. This is an increase from the original 7% target for 2022/23, while this change will shift the Q1 result from 'Red' to 'Green', the service are currently predicting a downturn in Q2 performance (approx. 9.47%) in light of the factors above.

# **Proposed Amendments to KPIs on the Council Plan**

Existing Measure Description	Existing Baseline	Existing 2022/23	Existing 2023/24	Existing 2024/25
	(Date)	Target	Target	Target
Fire Safety Order regulated buildings in West Sussex having received an audit under the Risk Based Inspection Programme.  Measured cumulatively in each financial year, from 1st April.	841 (2021-22)	1,750	1,750	1,750
Proposed Measure Description	Proposed	Proposed	Proposed	Proposed
	Baseline (Date)	2022/23 Target	2023/24 Target	2024/25 Target
Fire Safety Order regulated buildings in West Sussex having received an audit under the Risk Based Inspection Programme.  Measured cumulatively in each financial year, from 1st April.	841 (2021-22)	1,000	1,000	1,000

# **Business Case for Change**

This target has been revised based on a number of factors. Firstly, the impact of changes in legislation following the Grenfell Tower Fire and the wider demands on our staff to support the building safety regime have reduced the time that firefighters have available to undertake Fire Safety Audits. Secondly, the original target was based upon a staffing model that has been significantly affected by a surge in demand within the private sector which is affecting our ability to recruit and retain competent staff. This surge in turnover and a new requirement to operate in-line with the national competency framework and meet the requirement of the Fire Standard for Fire Protection means our existing fully competent fire safety staff are required to mentor less qualified staff which reduces their capacity and some are required to undertake further training away from the workplace in order to attain the appropriate qualifications.

The new target has been revised to ensure a more sustainable level of performance that will continue to reduce risk through the activity of audits with our risk-based inspection programme. In the long term this will, alongside firefighter fire safety and primary authority schemes, deliver sustainable growth in performance both in terms of output and HMI judgement criteria. This new target is in place for Q2 reporting within the WSFRS Core Measures.

# **Proposed Amendments to KPIs on the Council Plan**

Existing Measure Description	Existing Baseline (Date)	Existing 2022/23 Target	Existing 2023/24 Target	Existing 2024/25 Target
Percentage of suspected scam victims, identified to WSCC by the National Trading Standards Scams Team, receiving a pro-active intervention from the Trading Standards Service.	100% June 2022	100%	100%	100%
Proposed Measure Description	Proposed Baseline (Date)	Proposed 2022/23 Target	Proposed 2023/24 Target	Proposed 2024/25 Target
REMOVE	N/A	N/A	N/A	N/A

# **Business Case for Change**

Due to matters beyond our local control, we will no longer be receiving the quantity of new referrals from the National Trading Standards Scam team around which this performance measure was based. Therefore, it is not a robust Protecting The Vulnerable KPI moving forward that reflects the work of the Trading Standards Service in this area.

Currently looking to develop a KPI based around the effectiveness of scam prevention visits that the Service will be proactively undertaking to households that have been identified to us by Fire and rescue Service and their programme of 'safe and well' visits.

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#### **Performance and Finance Scrutiny Committee**

#### **28 November 2022**

## Council Plan and Medium Term Financial Strategy

## **Report by Director of Law and Assurance**

### **Summary**

The attached report was provided by the Interim Director of Finance and Support Services and outlines the Council's integrated council planning and budget setting for 2023/24. It outlines the current situation in relation to the estimated financial position of the County Council and reflects the priorities agreed in the Council Plan agreed in February 2022.

The report sets out the internal and external context for the Council Plan including progress made on the improvement journey and the demands faced in delivering services in a changing national context. It reviews and updates the Medium Term Financial Strategy (MTFS) for the next four years. It considers the primary sources of funding and reviews and updates the assumptions in the strategy. These sources of funding include government grants, business rates, and council tax. The report outlines the uncertainty of future government funding and the potential impact of government initiatives. Key pressures and challenges facing our services are also considered including inflation and service demand pressures.

The budget gap before further savings have been identified is £43.5m over the next four years, as shown in table 2 of the attached report. This is a decrease of £19.9m since the budget was agreed in February 2022. The budget gap for 2023/24 is currently £5.6m.

The forecasts will be updated throughout the autumn as the budget for 2023/24 is set.

# Focus for scrutiny

The Committee is asked to scrutinise the content of the report setting out the Council Plan and Medium Term Financial Strategy of the County Council. Key lines of enquiry for scrutiny include:

- That the progress made in achieving the aims/objectives of the Council Plan are on target.
- That the work underway to refresh the Council Plan takes into account both internal and external factors to ensure it remains relevant and appropriate.
- That the MTFS considers the implications of national changes on the County Council's financial position, including those related to the continuing Covid-19 pandemic, and that these are monitored to ensure the Council's financial position is understood and amended as necessary.
- That the financial position of the Council is clearly set out and any growth and/or savings requirements are identified.

- That the inflationary pressures are understood and adequately reflected in the MTFS.
- That the assumptions being made when setting out the MTFS are clear.
- That the objectives of the Council Plan are reflected in the available financial envelope.
- That there is sufficient information in terms of risks and how these will be managed and mitigated.

The Chairman will summarise the output of the debate for consideration by the Committee.

#### **Details**

The attached report sets out the priorities for the Council Plan and the financial position of the County Council over the next four years. The report shows that there is currently an estimated budget gap of £5.6m for 2023/24.

The report has been written ahead of the Autumn Budget and Spending Review announcement which is expected on 17 November, any significant changes as a result of that will be highlighted at the meeting. It is important for Members to recognise the particularly challenging circumstances for setting the budget this year with a number of uncertainties around funding including the social care, Business Rates and fair funding reviews. The MTFS is therefore based on a number of assumptions, as detailed in the attached report, which will be reviewed as the budget is developed.

The background and context to this item for scrutiny are set out in the attached Appendix. As it is a report dealing with internal financial matters only the Equality, Human Rights, Social Value, Sustainability, and Crime and Disorder Reduction Assessments are not required.

#### **Tony Kershaw**

Director of Law and Assurance

#### **Contact Officer**

Susanne Sanger, Senior Advisor (Democratic Services), 033 022 22550

#### **Contact for financial implications**

Taryn Eves, Director of Finance and Support Services, 033 022 22087

#### **Appendices**

Annex - Council Plan and Medium Term Financial Strategy

#### **Background papers**

None

#### **Performance & Finance Scrutiny Committee**

**28 November 2022** 

**Council Plan and Medium Term Financial Strategy** 

**Report by Interim Director of Finance and Support Services** 

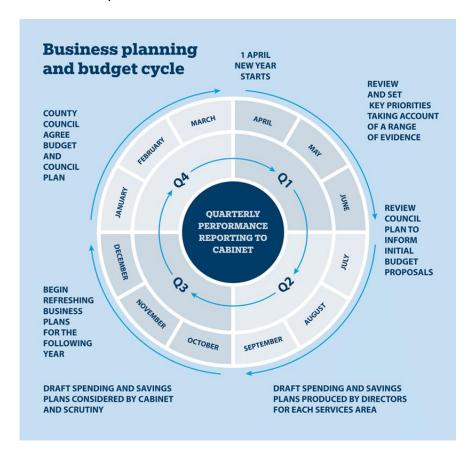
#### **Summary**

This report sets out the Council's integrated council planning and budget setting for 2023/24. It provides a comprehensive update on the position and progress towards delivering a balanced budget for 2023/24 as well as reporting the future years' budget gap and challenges over the Medium Term.

### 1 Integrated Council planning and budget setting

1.1 Our integrated business and financial planning process has been running for two years, bringing together business planning, financial planning and risk management processes. It provides the framework for the County Council's decision making and planning to ensure we are focused on priority outcomes, making the best use of the resources available and able to track delivery and value for money. The Council Plan, revenue budget and capital programme are fully integrated through our business planning process. This ensures that the implications of choices that need to be made in the face of changing national policy and operating environment, resource and demand challenges and other uncertainties can be considered together.

1.2 The annual process is as follows:



1.3 The process for 2023/24 started with a stocktake on the Council Plan in the context of the anticipated operating environment and a refresh of the Medium Term Financial Strategy. From this, work has been going on over the Summer to review the Council's strategic ambitions and priorities and identifying areas for improvement, change and savings.

#### The context for 2023/24

#### **Internal Context**

- 1.4 When the Council Plan was first agreed in early 2020, the major focus for West Sussex County Council was a significant improvement challenge on several fronts. Two years on we have made considerable progress and will need to continue to do so:
  - Children's Services is three years into its Children First programme, with significant progress demonstrated by the Government's decision in March 2022 not to require the Council to create a Trust and positive feedback from 6-monthly OFSTED monitoring visits. The next full inspection is expected in early 2023. The focus over this year will be on embedding new practices and delivering the benefits and savings.
  - The Fire & Rescue Service is three years into its improvement programme, with significant progress shown in the most recent inspection report published in July 2022. The Community Risk Management Plan agreed in February 2022 confirms the service's future operating model and provides the framework for continuing improvement.

- Adult Social Care is shaping up its improvement programme, with the foundations of a new Strategy agreed in February 2022 and significant plans which are being progressed ahead of an anticipated CQC inspection.
- In parallel with service-specific improvements, the Council has transformed its governance, strengthened its partnerships and corporate capacity and started to improve corporate processes and culture all while continuing to respond agilely to the global pandemic and other unforeseen events.
- 1.5 Currently, as well as delivering and embedding improvements, our services are working to adapt to a range of potential Government policy and legislative changes over the coming years, notably:
  - in adult social care the timing of the introduction of the proposed cap for self-funders remains as October 2023, with CQC inspections of local authorities expected to start late in 2022 and implementation of various White Papers impacting directly on our services and on working with the NHS as the new Integrated Care Systems (ICS) beds in;
  - in children's services and education, the implementation of the plans set out in Education and SEND White Papers, as well as the Independent Review of Children's Services Social Care and White Paper that is expected to follow this:
  - implementation of the Fire & Rescue White Paper;
  - the enacting of separate food waste recycling requirements in the Environment Act 2021;
  - the policy direction established in the Levelling Up White Paper being followed through in further policy and funding decisions and the move towards County Deals in all areas that want them by 2030 and understanding the impact of the recently announced <u>Growth Plan</u>, particularly the implementation of Investment Zones;
  - the anticipated significant adverse consequences for the County Council when the Funding Review is progressed though this is now expected to be delayed for at least two years.
- 1.6 There remains significant uncertainty around which of these reforms will be maintained by the new Prime Minister and which will change as policy thinking of the new government develops.
- 1.7 The County Council will also be delivering several major corporate change programmes in 2022/23:
  - SmartCore moving our finance, HR, payroll, procurement and contract management systems from SAP to Oracle, supporting greater self-service, automation;
  - The Capita Support Services Outsource (SSO) contract has concluded and we are delivering a range of consequential business change programmes on IT, customer services, website and intranet; and
  - Our Smarter Working programme will move the organisation to a postpandemic model of hybrid working that prioritises business needs while enabling us to offer more flexible working options to support recruitment and retention, staff wellbeing, reducing emissions from commuting and enable us to rationalise our estate and reduce business overheads. We are exploring if this work can be expedited in light of the continued high cost of energy.

#### **External context**

- 1.8 It is unclear yet how significantly the change in Prime Minister and Government will impact on central government's priorities and funding. Early announcements have included funding in response to energy price increases for public sector organisations as well as schools and a £500 million Adult Social Care Discharge Fund. The proposed reversal of the National Insurance rise has been confirmed but the government has also announced it will be working with local government to deliver the 'cap and means test' reforms by October 2023, that the NI raise was due to fund. The Chancellor delivered a "mini budget" on 23 September setting out the Government's plans for growth and announced a number of changes to tax rates. A further statement is anticipated later this month (date still to be confirmed) which will set out details of the Government's Medium Term Financial Plans.
- 1.9 The cost of living has been rising across the UK since early 2021. Rising prices particularly for food, energy and fuel are already affecting households. The Office of Budget Responsibility expects household incomes after tax and adjusted for inflation to start falling in Q2 2022 and not recover until Q3 2024. Whilst growth in employees average total pay increased by 5.5% in the period May July, in real terms over the year total pay fell by 2.6%.
- 1.10 The post-pandemic economic conditions have been exacerbated by the war in Ukraine and inflationary pressures. On 14 September it was announced that UK inflation rose by 9.9% in the 12 months to August, slightly down from 10.1% in July. The fall in fuel prices was the main reason behind the decrease from 10.1% seen in July with rising food prices being the main reason the overall inflation figure has remained high. The Bank of England Monetary Policy September Report forecasted inflation to be just under 11% in October and remain over 10% for the following few months before starting to fall back.
- 1.11 Inflation is being driven by rises in energy prices. Government predicts the interventions announced to reduce the impact of spiralling cost of energy could reduce inflation by 4-5% but currently there is limited detail on how the interventions will be delivered and funded. Inflation places significant pressure on the County Council's finances, as well as on residents, businesses and the local economy as money does not go as far as costs rise. The County Council continues to focus spend on those areas that contribute to the delivery of the County Council's priority outcomes.
- 1.12 Growing recruitment and retention challenges over recent years are expected to continue and may be further exacerbated by the wider job market conditions. Particular areas of pressure are social workers, care workers and occupational therapist; planners, property, transport and development experts; and lawyers. Cost of living pressures and tighter job market means that there is significant competition in roles across services, which is having impact on our ability to recruit to or retain and we expect this will only get more challenging in the short to medium term.
- 1.13 Data from the 2021 Census shows that the West Sussex population increased by 9% between 2011-2021, to 882,700. This is a higher increase than for our neighbours: Brighton & Hove 1.4%, East Sussex 3.6%, Hampshire and Surrey

- 6.3%. The county has a higher proportion of over 65-year-olds than the national and regional averages, making up 23% of the population, up from 20% in 2010. Our population is currently forecast to grow to 924,000 by 2030, at 11.7% at a higher rate than England (9%) or the Southeast (7.6%). Over 65s will continue to see the highest growth rates.
- 1.14 The COVID-19 pandemic continues to have an impact. In March 2022, Professor Sir Chris Whitty's expectation was that the virus would become, over time, steadily less dominant but probably remain with seasonal, interspersed, flare ups due to new variants for the next 2-3 years. Vaccines are expected to continue to make the likelihood of further stringent restrictions low, but we will be continuing to adapt to living with Covid, with a further booster programme for various groups rolled out in the autumn of 2022. The knock-on impacts will be felt including pressures on health and care services due to heightened demand from the virus, backlogs and the longer-term implications on mental health, isolation, etc. Other post-pandemic factors will also continue to unfold, such as the move to more home/hybrid working and increased use of digital ways of connecting and accessing services.
- 1.15 The government have announced a review of Net Zero, chaired by Chris Skidmore MP which is focusing on ensuring that delivering the 2050 target does not unduly impact on businesses, consumers or economic growth, to report by the end of 2022. COP27 will take place in Egypt in November 2022. At COP26 governments were asked to 'revisit and strengthen' their 2030 national emission reduction targets for this, which the UK has committed to do. Any implications for local authorities will emerge during this year. In the meantime, the impacts of the climate change agenda in West Sussex will continue to grow including on the delivery and maintenance of infrastructure, the delivery of new homes and developments particularly given water neutrality requirements, the need to respond to more serious weather events and flooding, increased risks to vulnerable people e.g. through more extreme hot weather events, and in differing ways to our economy e.g. salad or wine growing, tourism and the potential for new green businesses and jobs.
- 1.16 The next General Election will need to be called no later than December 2024. In May 2023, there will be elections in all West Sussex Districts and Boroughs except Adur and the next County Council elections will be in May 2025.
- 1.17 Many of our partners will also be facing significant changes over the coming year especially in relation to demand and cost of providing services. Borough and District colleagues are facing particular challenges in relation to Homelessness and Temporary Accommodation. The first year of the Sussex Integrated Health & Care System (ICS), the changing role of LEPs in the light of the Levelling Up White Paper and reduced funding are also important.

### 2 Our Council Plan – refresh proposals

- 2.1 Our Council Plan 2021–2025 sets out four priorities, with an underlying commitment to climate change action:
  - Keeping people safe from vulnerable situations
  - > A sustainable and prosperous economy
  - > Helping people and communities fulfil their potential

- > Making best use of assets.
- 2.2 These have remained unchanged since the plan was created in 2021, although for 2022/23 the narrative in the plan and some of the key performance indicators (KPIs) and associated targets were updated.
- 2.3 By the end of 2021/22, we have seen progress in many key service indicators, hitting or exceeding a number of targets including on adult social care assessments, the quality of education in our schools, emergency response times for fires, digital library services, support provided through the Community Hub, carbon emission reductions, recycling, reducing the size of our operational estate, creating new cycle paths, supporting businesses, increasing gigabit-capable connectivity and uptake of flu vaccines. Many other areas are showing progress, even if we are not yet at the level of performance that we have set ourselves.
- 2.4 The start of 2023/24 will be the halfway point in this Council Plan. The combination of the progress we have made so far and are expecting to make this year on our improvement programmes and against our performance targets, together with the wider developments in our operating environment (particularly inflationary pressures) and challenges and opportunities these create, make the time ripe to take stock more fully of whether our Council Plan is still appropriately focused.
- 2.5 The driving focus behind the work in the first two years of our Plan has been to deliver and embed improvements in services that improve outcomes and deliver better value for our expenditure. While this work will not be complete and will continue to require commitment, our track record of progress increases our credibility and confidence and provides an impetus to review our narrative and aspirations.
- 2.6 Keeping a rigorous and relentless focus on our own service responsibilities, ensuring they remain responsive to needs particularly in the face of changing demands and requirements and making best use of our resources, must remain our top priority. This is especially important as we seek to prioritise our spending as inflation increases our costs, and to ensure that our services respond flexibly and appropriately to cost of living and energy price pressures.
- 2.7 The Levelling Up White Paper set expectations about a move towards County Deals for most counties by 2030, as well as signalling a range of challenges for our county as government focus and funding is deliberately shifted away from the South East. Given the change in Prime Minister, it remains to be seen how the levelling up agenda and the approach to funding choices will evolve, particularly given the recently announced Growth Plan.
- 2.8 The first County Deals have been signed, but it is not yet clear whether further waves will be progressed as originally planned. New low-tax low-regulation investment zones have been trailed, with more information needed to clarify how these will fit into the new government's growth agenda. The County Council will continue to work with district and borough partners to develop and deliver an economic strategy to deliver growth in the County, building on existing collaboration through Growth Deals and pooled business rates. We are also collaborating at a pan-Sussex level on a number of economic issues, where it makes sense to do so notably on skills and the visitor economy, as well as more widely on transport and infrastructure through Transport for the South

- East. This work will provide a sound basis for conversation with government about a possible County Deal or other opportunities when the time is right.
- 2.9 While our Council Plan needs to be updated to reflect these changes in national policy and our planning needs to reflect inflationary pressures, and the impact of the cost of living and energy price rises on our residents, businesses and communities, we are not proposing changes to the four overarching Council Plan priorities and underlying commitment to climate change. These are still relevant strategic focuses and continuity provides valuable clarity for our stakeholders, partners and staff.
- 2.10 We are planning to update economy objectives that sit within the priorities to reflect the current economic challenges and will review other objectives and KPIs to ensure alignment with our latest strategies and improvements (e.g. Adults Social Care Strategy, Fire & Rescue's Community Risk Management Plan). We will also review targets to ensure they remain relevant and reflective of our ambitions, capacity and resources, given the impacts of inflationary pressures. This will include making relevant comparisons to other councils where possible.
- 2.11 The challenging operating environment and change in Prime Minister means that effective lobbying will also continue to be important, working with local MPs, South East 7, County Councils Network and others as relevant.

### 3 Medium Term Financial Strategy (MTFS)

- 3.1 The Medium-Term Financial Strategy (MTFS) underpins the development of the budget proposals submitted to the Full Council for approval in February each year. The MTFS looks at the financial outlook for the next four years, with a particular focus upon the next financial year, recognising that the level of uncertainty about funding and expenditure issues increases with time. This section of the report sets out the current position, including details of the current projected budget gap for 2023/24 and the factors that are impacting further financial planning, whether local or national, ahead of proposing a balanced budget in February 2023.
- 3.2 The MTFS is developed upon a foundation of **broad budget principles** which are used to set the priorities from a financially prudent perspective:
  - The budget will support the priorities of the Our Council plan and reflect the need for comprehensive service improvement and redesign over the medium term.
  - The Council's financial planning for revenue and capital will cover a period of at least four years.
  - The budget will be sustainable in future years.
  - There will not be reliance on reserves.
  - Any use of reserves to balance the budget will be repaid.
  - Estimates will be used for pay and price inflation.
  - Demographic pressure will be reflected in the budget.
  - Any future loss of specific government grant will result in the same level reduction in expenditure on outcomes previously financed by the grant.
  - The budget process will seek to ensure the Council is providing value for money, increased productivity and is clear about return on investment.

- 3.3 All authorities are required by statute to set a balanced budget each financial year, consequently any budget gap between the available funding and the proposed level of expenditure needs to be bridged.
- 3.4 Throughout the last few months, the key assumptions underpinning the 2022/23 MTFS have been kept under review but there remains significant uncertainty around these as detailed below.

#### Inflation

- 3.5 Inflation continues to run at elevated levels and the inflation rate is well in excess of the estimates made in the February 2022 budget, which were based on October 2021 Office for Budget Responsibility (OBR) forecasts of 3.7% for the 2022/23 financial year. In recognition of the cost of living crisis and its continuing impact the following updates have been reflected in the MTFS:
  - Price inflation: Additional provision has been included to reflect increased costs for high value contracts (for example, street lighting and waste) in 2022/23, based upon the latest rates for the specific indexing included within the contract. For 2023/24, in recognition of expectations that inflation will remain high, the MTFS includes a provision for price inflation based upon the Bank of England forecasts set out in the August 2022 Monetary report.

An inflationary increase is also expected for business rates and currently this assumption is also based on Bank of England forecasts. Should government apply a lower level of inflation, this is likely to result in increasing the budget gap. Confirmation of funding will be published in the Local Government Settlement later in the year.

- **Pay inflation**: The local government national employers announced their final pay offer for NJC staff as an increase of £1,925 per FTE on all NJC pay points. A high-level calculation estimating the potential financial impact of the NJC employer proposal and assumed similar stance for other pay bodies has been undertaken. It is anticipated a further £4.5m will be required for 2022/23 and this is assumed in the current budget figures, however the actual value will be dependent on the outcome of the current pay negotiations taking place and number of staff within each cohort. For 2023/24 the current pay inflation assumption is 4%.
- **Fees and Charges**: Services are currently reviewing the individual fees and charges to assess the inflationary increase that can be applied. Following these reviews, the general level inflationary increase will be confirmed as part of the budget report.

Based on the above there is currently a provision of £52.7m for pay and price inflation. Over the coming months inflation will be monitored and a further update will be undertaken following the release of the OBR economic forecasts which are expected as part of the Government statement on the Medium Term Fiscal Plan later this month.

3.6 Aside from inflation, there are a number of other key financial risks facing the Council:

- Dedicated Schools Grant (DSG) Deficit in March 2023, the DSG statutory override, which has required local authorities to separate DSG deficits from local authority reserves, is due to cease. Whilst we await clarity on the future accounting treatment, it is expected that the statutory override will be extended, and this is assumed within the MTFS position. Should the statutory override cease in March 2023, there is no solution, as of now, other than the Council funding the historical DSG deficit and the ongoing shortfall being built into the MTFS. The deficit reported at the end of 2021/22 was £25.5m which would need to be funded from reserves and the current assumption is that the deficit will continue to grow by around £12.0m each year which would increase the current budget gap by some £48.0m across the MTFS period.
  - Adult Social Care Reform the Government's reforms are due to take effect from 1st October 2023. Since the cost of these will be significant, they create substantial financial risk for all local authorities with adult social care responsibilities because Government has not committed to fund the additional spending in full. At this stage too little is known about the factors that will drive expenditure, particularly in relation to the new means test, to make it possible to produce an accurate cost estimate. For 2023/24 the County Council's broad order forecast is £30m to £35m. The level of funding that Government will provide is not expected to be confirmed until the Local Government Financial Settlement is announced. Based on options that were recently the subject of consultation, the range in outcomes spanned cost neutral in a best-case scenario to a shortfall of around £9m in a worst-case scenario. Given the scale of that variation, none of this is helpful in a planning context, so this is the approach on which the MTFS is currently based:
    - An assumption that costs will be met fully from government;
    - Alongside this the Adult Social Care Risk Reform Reserve was increased to £20m through a decision made in the June PRR. The purpose of this is to mitigate the immediate funding risk that the County Council faces and to allow the MTFS response to the reforms to be based on an informed understanding of the financial impact that they bring.
- Government Funding 2023/34: funding remains very uncertain. Current assumptions assume the funding for 2022/23 will be rolled over into 2023/24 and an inflationary increase for business rates is assumed as detailed in paragraph 3.5. Additionally, it has been assumed that the 2022/23 Services Grant of £5.5m will continue until the Fair Funding Review is implemented. This sum will be at risk if government chose to distribute this funding differently. Government funding and Council Tax flexibilities for 2023/24 will be confirmed as part of the provisional local government settlement in mid-December (a 1% increase in Council Tax would generate an estimated £5.4m).
- Fair Funding Review: our funding assumptions have been updated to assume the fair funding review is further delayed to 2025/26 and the funding for 2022/23 will be rolled over into 2023/24 and 2024/25. From 2025/26, a baseline reset is assumed and business rate growth and s31 cap compensation is redistributed nationally. This is also a high risk assumption and will be updated as the picture becomes clearer.

- 3.7 Given our continuing demand pressures, the level of uncertainty in future funding and the absence of multi-year settlements from the Government, effective lobbying with local, regional and national partners to ensure the Government understands the needs of West Sussex residents, businesses and communities will be key.
- 3.8 Table 1 below outlines the current basis of the key funding streams and also the inflation assumptions for pay and price increases:

Table 1 - Key assumptions underpinning the review of the MTFS

Key Assumption	Financial Implications
Rey Assumption	i manciai impiications
Government funding will be the same as in 2022/23	That there will not be additional unfunded financial burdens placed upon local government.
Fairer Funding – Settlement Funding Assessment	Pressures resulting from the implementation of changes to the distribution methodology move from 2023/24 to 2025/26.
Business rates / s31 compensation grant	Business rates assumed as per 2022/23 forecasts from districts and boroughs and S31 compensation grant reflects an assumed uplift in line with Bank of England forecasts.
Covid-19	Assumes existing grant funding will provide the necessary cost resilience.
Council Tax	That the current cap on increases in Council Tax (1.99%) will be maintained across the years of the MTFS. For 2023/24 and 2024/25 an additional 1% adult social care precept is assumed.
Collection Fund	Any future deficits will be funded through the Business Rates and Collection Fund Smoothing Reserve
Taxbase	That the number of households will grow by 1.5% for the duration of the MTFS
Social Care Funding Grant	That this will be maintained at the 2022/23 level £25.8 million.
Services Grant	That this grant will continue at the 2022/23 level of £5.5m until the funding review takes place (assumed 2025/26)
New Homes Bonus	One-off sum of £1.0m
Financial Implications of Our Plan for Health and Social Care	It is assumed that further costs associated with implementing the process changes and financing additional

	costs will be met by government funding. In addition, the Adult Social Care Risk Reform Reserve is available to mitigate any immediate funding risk.
Pay Inflation	Assumes pay inflation for 2022/23 in line with latest offer for NJC staff, 4% for 2023/24 and 2% thereafter.
Price Inflation	Additional inflation has been included for high value contracts for 2022/23 based on the latest rates for the specific indexing included within the contract. For 2023/24 onwards, inflation is assumed in line with Bank of England forecasts.

3.9 The MTFS has been refreshed to reflect the assumptions as outlined above and the projected budget gap for the years of the 2023/24 MTFS is set out in Table 2 below. This shows a total gap before further savings of £43.5m, which is a decrease of £19.9m when compared to the total gap of £63.4m presented to the County Council in February 2022. The movement reflects savings and efficiencies as well as changes to assumptions for funding streams, inflation and service pressures.

Table 2 - Budget Gap for the years of the 2023/24 MTFS

	2023/24	2024/25	2025/26	2026/27
	£m	£m	£m	£m
Funding				
Council Tax	556.8	582.0	602.5	623.7
Settlement Funding	101.4	102.4	93.9	90.5
Assessment/ Business rates				
Non-Portfolio Specific Grants	26.8	25.8	25.8	25.8
Services grant	5.5	5.5		
Total Funding	690.5	715.7	722.2	740.0
Opening Expenditure	648.3	690.5	715.7	722.2
Inflation	52.7	20.5	14.6	15.1
Service Pressures	17.3	16.8	12.2	12.2
Other corporate changes	-6.0	6.5	5.3	4.8
Total Expenditure	712.3	734.3	747.8	754.3
Budget Gap (before any	21.8	18.6	25.6	14.3
savings)	1.5.5		100	
Savings proposed	-16.2	-7.5	-10.0	-3.1
Budget Gap (net of savings)	5.6	11.1	15.6	11.2
Cumulative Budget Gap	5.6	16.7	32.3	43.5

Note: numbers have been rounded within Table 2

3.10 The 2023/24 budget gap previously reported at February County Council was a budget gap of £25.7m, a summary of the movement in the budget gap is shown in table 3:

Table 3 – movement in budget gap

	£m
Budget gap as reported at February County Council	-25.7
Funding changes:	
Tax base change 1.0% to 1.5%	2.7
Baseline Funding (Fair Funding rolled forward a year)	5.3
S31 grant - updated to reflect current inflation indices	22.1
Services Grant - continued until FFR	5.5
New Homes Bonus - additional 1 year allocation	1.0
Inflation:	
Pay inflation	-9.6
Price inflation	-24.9
To be managed by contingency in 22/23	2.9
Service Pressure changes	-1.1
Updated Budget Gap	-21.8
Savings identified	16.2
Current Budget Gap	-5.6

# 4 Service Pressures and Savings

4.1 The current budget position for 2023/24, as outlined in the previous section, includes provision for service pressures of £17.3m:

Table 4 - Service Position 2023/24

Portfolio	Service Pressures £m
Adults' Services	12.1
Children & Young People	3.2
Learning & Skills	1.5
Support Services & Economic Development	0.4
Other	0.1
Total	17.3

- 4.2 As shown in table 4 above, the pressures are predominately within Adult Social Care and Children, Young People and Learning. These services are experiencing challenges that are being felt nationwide and contribute to the broader context of risks being managed within the MTFS. Further detail is provided below to demonstrate the local context of these challenges.
- 4.3 **Adult Social Care**: A growing population and rising complexity of needs are increasing demand for adult social care as well as making it more expensive to meet care needs. In addition, delivery of prior year savings have been reprofiled due to the impacts of the pandemic and other market related factors.

Plans are in place to deliver these in the current year but the main risks to these plans are the speed at which the savings can be achieved and the impact of market pressures, including workforce shortages across the whole care sector which may cause savings to be delayed beyond the current timeframe.

- 4.4 The reforms to adult social care that are scheduled to take place in October 2023 expose the County Council to significant financial risks. In part this is because of the additional expenditure that they will bring. There is also a possibility that the formula which Government will use to allocate funding will target insufficient resources towards local authorities in relatively wealthier areas of the country, since this is where the cost impact of the reforms will be greatest. Although this will only become apparent in time, at this stage it would be premature to assume that they will necessarily add to the MTFS shortfall in 2023/24. Given this, it is currently assumed that the reforms will be fully funded.
- 4.5 **Children's Services**: The Family Safeguarding model is designed to improve the main statutory children's social work services for vulnerable children, support the cultural shift within Children's Services to provide effective services that also manages demand, and therefore improves outcomes and controls cost. Additional investment is required in order to develop the Family Safeguarding model through employing Domestic Abuse Perpetrator Practitioners, Substance Misuse Workers & Adult Mental Health Practitioners to provide intensive support to the adults in the families.
- 4.6 Further continued investment in fostering services will also be required to enable the service to manage budgets more effectively and control costs with the expectation that by 2027/28 the annual investment in the service will be offset by the annual savings arising. In addition, while the MTFS allows for additional £1.9m budget for Children We Care For demand, current modelling suggests the situation has deteriorated and the risk may be significantly higher. As this risk remains very uncertain, it is not currently reflected in the current MTFS position but it will be closely monitored over the coming weeks and pressures may need to be increased accordingly.
- 4.7 **Dedicated Schools Grant**: Due to the increase in our High Needs Budget deficit the County Council has been identified for the DfE programme 'Delivering Better Value in SEND'. This new programme aims to support local authorities to improve delivery of SEND services for children and young people while ensuring services are sustainable. The programme will provide dedicated support and funding to 55 local authorities with less severe deficits than those in the Safety Valve programme. The local authorities were selected based on those with the highest deficits (as a percentage of their annual DSG allocation) as at the end of 2020/21, below those in the existing Safety Valve programme.
- 4.8 Newton Europe, in collaboration with the Chartered Institute of Public Finance and Accountancy (CIPFA), will work with the DfE to deliver the programme, which is split in to two phases:
  - Phase 1 (6 months from January 2023) The DfE will provide project management and change management capacity, alongside SEND financial and practice advisers, to support the County Council in engaging with its key stakeholders and conducting a comprehensive diagnostic process to identify the underlying cost drivers of its high needs system and potential reforms to manage/mitigate these cost drivers more effectively.

 Phase 2 – The DfE will work with the County Council to determine which identified reforms to fund and will provide grants directly to the Council to enable us to implement and embed these reforms, with ongoing support and challenge by DfE officials.

#### 5 Capital Programme

5.1 The current approved capital programme covering 2022/23 to 2026/27 is £755.8 million (table 6).

**Table 5 - Current Capital Programme** 

CAPITAL PROGRAMME (Expenditure)	2022/23 £m	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	Total £m
Adults Services	0.1	0.8	1.9	4.0	4.4	11.2
Children and Young People	5.2	3.4	2.5	0.0	0.0	11.1
Community Support Fire and Rescue	9.7	22.1	4.5	7.2	4.0	47.5
Environment and Climate Change	4.0	14.8	22.1	22.3	28.0	91.2
Finance and Property	8.7	22.9	31.7	25.7	20.8	109.8
Highways and Transport	49.8	55.8	50.6	23.9	66.5	246.7
Leader	3.0	9.0	16.8	5.5	0.0	34.2
Learning and Skills	30.8	40.6	27.6	34.3	34.8	168.1
Support Services and Economic Development	9.1	15.6	7.3	3.0	1.0	36.0
TOTAL CAPITAL PROGRAMME	120.4	185.0	165.0	125.9	159.5	755.8

FINANCING	2022/23	2023/24	2024/25	2025/26	2026/27	Total
	£m	£m	£m	£m	£m	£m
Capital Receipts	9.0	6.5	6.0	5.7	1.0	28.2
External Contributions including S106	5.7	11.7	12.0	7.9	41.4	78.7
Ringfenced Government Grant	3.5	7.8	9.2	1.2	5.5	27.2
Non-Ringfenced Government Grant	51.3	22.2	22.0	21.8	21.6	138.8
Revenue Contributions to Capital Outlay	2.3	0.5	2.8	3.0	2.5	11.2
Revenue Contribution to Capital Outlay – Business Rates Pilot	4.6	8.9	0.0	0.0	0.0	13.5
Core Borrowing	34.9	105.2	84.4	67.2	55.0	346.8
Economic Development Borrowing	9.1	22.2	28.7	19.1	32.5	111.5
TOTAL PROGRAMME	120.4	185.0	165.0	125.9	159.5	755.8

5.2 The revenue cost of financing the capital programme for 2022/23 is £29.7m. Based upon the Capital Programme set out in paragraph 5.1 above, revenue costs will increase for 2023/24 onwards as set out in table 6 below (accounting for 4.5% of the Net Revenue Budget in 2023/24).

**Table 6 - Revenue cost of Current Capital Programme** 

	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m
Revenue impact of capital	1.6	5.5	4.8	2.2
programme				

5.3 Inflationary pressures are also impacting on the Capital Programme; however, the impact varies by project and is dependent on the stage of each scheme and the type of material required. In-flight projects have contingency or inflation

- provision built-in to their agreed funding allocation and there is a corporate provision of £7m to help manage other costs such as inflationary increases. The ongoing impact of this is being kept under regular review given the current cost of living crisis.
- 5.4 Capital requirements over the 5 year programme will be considered in the Autumn, with the main areas of focus being schools, highways and climate change. New demand on the programme can be met either from increasing borrowing or through reprioritising existing approved Pipeline projects.

## 6 Next steps

- 6.1 As detailed in the report, the position remains very uncertain and the current projected budget gap could increase further. All assumptions will need to remain under close review over the coming months as further details become available. Work will continue to explore further opportunities to close the remaining gap and to lobby with local, regional and national partners to ensure the Government understands the needs of West Sussex residents, businesses and communities and supports with additional funding to help manage the cost of living crisis.
- 6.2 Any remaining budget gap can be bridged by a combination of a number of factors, albeit some of them are dependent upon the outcome of the Local Government Settlement;
  - a) Use of reserves which by definition would be a one-off option, meaning that the budget gap for 2024/25 would widen, as the reserves would need to be replenished, but that there would also be less flexibility available in a financial year when the budget gap is estimated to be even wider.
  - b) Revising down pressures re-examining the basis for the estimated growth and/or taking a different approach to the level of risk that should be managed within the budget. If a higher degree of risk is accepted in order to support approval of a balanced budget, there would need to be an explicit recognition that officers and Members would need to accept responsibility for managing within the budget agreed.
  - c) Identifying further savings at this stage of the process any savings identified would probably only provide a part-year effect, since there would be little opportunity to develop a costed proposal and implement it ahead of April 2023. There is a potential advantage nonetheless in exploring this further as a precursor to the exercise to bridge the budget gap for 2024/25 onwards.
  - d) It is possible, but difficult to predict with any confidence, that the Local Government Settlement may provide additional flexibility, whether via additional direct funding, via grants, or by relaxing the Council Tax cap or removing it altogether. Every 1% increase in Council Tax would potentially deliver £5.4 million in additional income.

The timeline for the Council Plan and Budget for 2023/24 is:

# **Table 7 - Budget Timeline**

18 <sup>th</sup> October	Cabinet	Review MTFS, finalise budget gap/savings,
		priorities and Council Plan update
19 <sup>th</sup> October	Member Day	Council Plan and Revenue Budget update
16 <sup>th</sup> - 28 <sup>th</sup>	Scrutiny	Scrutiny of any proposed changes to Council
November	Committees	Plan and of overall MTFS by P&FSC
29 <sup>th</sup> November	Cabinet	Update MTFS and Council Plan, comments
		from Scrutiny Chairmen as advised
20 <sup>th</sup> January	Member Day	Council Plan and Revenue Budget 2023/24
		and possible separate scrutiny focus if
		required
25 <sup>th</sup> January	Performance	Council Plan and Revenue Budget 2023/24
	and Finance	
	Scrutiny	
	Committee	
27 <sup>th</sup> January	Stakeholder	Council Plan and Revenue Budget stakeholder
	engagement	consultation
31st January	Cabinet	Council Plan and Revenue Budget for
		recommendation to Council. Feedback from
		P&FSC and Scrutiny Committee Chairmen.
17 <sup>th</sup> February	County Council	Council Plan and Revenue Budget 2023/24

Tony Kirkham

**Interim Director of Finance and Support Services** 

Contact Officer: Clare Williams, Deputy Director of Finance,

Clare.Williams@westsussex.gov.uk

# **Performance and Finance Scrutiny Committee**

#### Date 28 November 2022

# **Update after first year of Joint Venture in Property Development**

# **Report by Assistant Director Property and Assets**

# Summary

This report provides a progress update on the first year of the County Council's joint venture partnership, now registered as Kinsted LLP. It also provides the outcome of a recent internal audit report on the governance of the partnership.

The appointed partner, Lovell Partnerships Limited, part of the Morgan Sindall Group plc was appointed in July 2021. Since then, relations with the Council have developed well into supportive and productive teamwork. The partnership structure is shown in appendix 1.

The governance of the joint venture has been reviewed by the Council's internal auditor, which reported in October. The report is attached as appendix 2.

Three sites have advanced into planning applications for housing, with one consent being received.

External advisers have been appointed to provide expertise and general oversight in cost control and the value of the return to the Council in relation to its land holdings within the joint venture.

#### **Focus for Scrutiny**

The committee is asked to consider the report and note the progress made in the first year of the partnership. The committee should also consider the internal audit report of governance arrangements attached as Appendix 2. Key lines of enquiry for scrutiny include:

- That satisfactory progress has been made in establishing the Joint Venture partnership arrangement
- That the aims/objectives of the arrangements are clear and that they meet the needs of the Council Plan and the Capital Programme to ensure the priorities and targets of the County Council can be met
- That governance arrangements and working practices have been agreed to ensure that the performance and outcomes can be managed and monitored effectively
- That a plan of development sites has been agreed and work is underway to commence work on these to ensure the best outcomes for the Council can be achieved

- That the strategy/proposals include a plan or commitment in relation to the Council's climate change priorities
- How evidence or learning from other areas that have implemented similar arrangements have been considered
- Whether any significant risks have been identified and to seek assurance of the effectiveness of actions planned to manage these
- Plans to monitor the implementation and impact of the proposal/strategy and identify how scrutiny could add value to this process in the future.
- How any implications for key areas of Council policy or its overarching legal responsibilities have been assessed (legal implications, equality duty, climate change, crime and disorder, public health, social value) and the effectiveness of any mitigations put in place to address these (do these provide assurance that potential adverse impacts are understood and being addressed?)

# 1 Background and context

- 1.1 In July 2021 a Partnership Agreement between the County Council's wholly owned company, Edes Estates Limited and Lovell Partnerships Limited commenced.
- 1.2 The operating arrangement of the Joint Venture (JV) is a Limited Liability Partnership, initially registered as West Sussex Property Development LLP, now in the process of being re-named as Kinsted LLP. A structure chart is attached at Appendix 1. A range of technical advisers have been appointed to assist the development of the plans for the sites.
- 1.3 To provide additional assurance, the Council's internal auditor was requested to review the governance and setup of the joint venture partnership. The audit report issued in October 2022, gave an overall 'green' rating and concluded "there is a generally sound system of governance, risk management and control in place". This report is attached at Appendix 2.

## 2 **Proposal details**

- 2.1 Ten sites were optioned to the JV (Kinsted LLP) in the key decision OKD69 20-21. These were to be progressed to provide site layout design, which was optimised for market facing development returns, a planning consent and finally assessed for viability via a full business case.
- 2.2 Before starting work on housing design for the sites, a set of standard house types with varying numbers of bedrooms was created. The standard designs were briefed to meet the Government's Nationally Described Space Standards, being attractive to buy, economical to build, sustainable and with low carbon features. The standardised basis of house types will now be repeated across all sites for economy of scale.
- 2.3 The sites located at Tilgate Crawley (100 units), Wantley Fields Henfield (25 units), Althelstan Way Horsham (70 units), The Hatches West Chiltington (12 units), Church Lane Rudgwick (20 units) have design layouts. All of these sites fall into the Hardham Water Neutrality area and under present guidance cannot currently progress through to a planning determination.

- 2.4 The remaining optioned sites, where progress has been made, are located at: -
  - Eastbrook Southwick (22) full planning consent granted in August, detail design underway for 85% fixed price during February 2023, to commence on site after March 2023
  - Bartons Bersted (21) planning application in progress but delayed at Arun District Council, decision expected December, detail design for 85% fixed price during March 2023, commence on site after April 2023
  - Littlehampton (100+) planning in progress delayed at Arun District Council decision expected February 2023, detail design for 85% fixed price during April 2023, commence on site mid 2023
  - Ancton Lane Middleton (80) this site is not in the settlement area for a planning use designation but has been advanced in place of the Water Neutrality delayed sites. A layout has been completed and pre-app progressing with positive comments from planners
  - 2.5 The Tannery Chichester (25) is a significantly contaminated site. A third ground investigation was completed in August and the Environment Agency was appointed in September 2022 to consider remedial options. An architect is being selected by tendering process. The approach to remediation recommended by the Environment Agency is to clear the site.

# 3 Consultation, engagement and advice

- 3.1 The Council is directly supported by the following advisers:
  - **Montagu Evans** property consultant, with expertise in valuation, to provide assurance oversight of the Kinsted LLP operation and site return finances.
    - They have reviewed the Kinsted LLP arrangements and confirmed that they comply with the market standard.
  - **Sharpe Pritchard** provided all the legal advice during contract writing and procurement and retain legal oversight on the commercial operation, land contracts and contract obligations.
  - **31ten** provided all the financial assessment evaluation and contract clauses in the procurement and retain oversight on the financial returns in terms of the contract obligations.
- 3.2 Kinsted LLP is also supported by advisers required by the Partnership Agreement to provide assurance advice in cost and value, with equal duty of care to both the Council and Lovell as follows:-
  - **Strutt & Parker** –property valuation adviser owned by BNP Paribas Real Estate. Provides the Royal Institution of Chartered Surveyors (RCIS) Red Book valuations for all land values returning to the Council and carries out the development appraisal checks.
  - Calfordseaden Quantity Surveyor cost manager providing cost management and checks for benchmark construction costs, analysis of Lovell pricing and Key Performance Indicator (KPI) reporting.

• **Joint Venture Adviser** – a tender is in progress to appoint an adviser with general oversight of all processes in an assurance of best practice role.

#### 4 Finance

- 4.1 The Council's finance department has reviewed the progress and is working to support Kinsted LLP with external advisers. Accountants KPMG for corporate strategic advice and Keston Reeves for general book-keeping accountancy.
- 4.2 Edes Estates Limited, is the Council's wholly owned company, partnering 50/50 in Kinsted LLP with Lovell Partnerships Limited. In the current financial year, Edes Estates is returning to an active company and becoming the Council's corporate vehicle in terms of the joint venture partnership objectives
- 4.3 The principle of the joint venture is that each partner will input assets or resources for each site at equivalent monetary value to then obtain an equal split of the net profits at completion of a development. Should the land value and development costs not be equitable then there is the opportunity for one party to loan money to Kinsted LLP. This will be recovered as the development proceeds with interest on the loan. The decision on whether or not the Council will loan funds will be determined at the time taking into account such factors as central government policy.
- 4.4 For the Council, Edes Estates, the land value is input by an amount independently verified as open market value by the RICS code of practice. This amount is matched by Lovell Partnerships Limited in terms of the value paid for design, planning approval and construction work.
- 4.5 The Partnership and Options Agreements set out conditions to be met relating to land value, viability, planning consent and profit return. Lovell is required to demonstrate these conditions which will then be independently verified by advisers before any site can progress to development.
- 4.6 With a full business case and a valid planning consent in line with the partnership agreement, the schemes can proceed to works starting on site subject to the usual commercial considerations. Edes Estates will act for the Council in this process.
- 4.7 The business cases for the first two sites, Southwick and Bersted, are currently being reviewed and these will include a review of the land value to ensure best value and compliance with section 123 of the Local Government Act. When the Business Case Conditions are met, the land can transfer to Kinsted LLP for development. At that point Edes Estates Limited will become liable for 50% of any loan costs that are incurred on transferred sites, but only payable once all sales are complete and the profits divided at completion. Essentially these are 'top sliced' from the gross profit.
- 4.8 The important starting point for the Council is the confirmation of land value. This is set by the RICS Red Book valuation rules. This value is set at the point where the land transfers from the Council to the Kinsted LLP. This is a Business Case Condition.
- 4.9 Another important Business Case Condition, and to ensure viability of the scheme, is that 85% of the construction costs are confirmed as fully tendered fixed costs figures.

- 4.10 The appointment of Lovell Partnership Ltd as our joint venture partner (Kinsted LLP) is for construction under tendered exclusivity conditions, which are subject to KPIs and five-yearly best value reviews for performance and must be evidenced in carrying out all development services successfully.
- 4.11 To start the partnership, in the original key decision 10 initial sites were 'optioned' by the Council to the joint venture LLP to be progressed, under an Options Agreement.
- 4.12 How the joint venture approach to the use of Council assets represents good value:-
  - Value is assured by all costs being benchmarked and verified and compared to other similar building works, by professional advisers.
  - The structure of the Partnership Agreement requires independent consultant expert advisers to verify land and construction value.
  - Montagu Evans has reviewed the proposals for Southwick, North Bersted and Littlehampton and confirm that the profit rates in the business case appraisals are aligned with market expectations in value which is important in the confirmation of land sale returning to the Council. Montagu Evans also confirm the profits Lovell can derive from its appraisals are aligned with market rates. The Council will also be entitled to half of the net profit generated in delivering the schemes.
  - The Montagu Evans review includes a separate development appraisal assessment for each of the sites by applicable market assumptions, build costs and sales returns, including tweaking scheme details where the generalised form may deliver something different from Lovell's specific proposal, which is an important check for best monetary return.
  - For both Southwick and North Bersted, Montagu Evans is of the view that the Lovell proposals are at least in line with market values if not better, and the Council should have sufficient confidence at this stage to continue to work up the proposals in detail.
  - For Littlehampton, the work is on-going but initial land values appear in line with expectations of market rates.
  - In all cases the Montagu Evans input, as well as the Kinsted LLP land valuation advice from Strutt & Parker, will be required to support the development value of the land and profit return, with prevailing/predicted market intelligence before recommending a land transfer to commence development.
- 4.13 As further sites outside of those optioned to the JV become available consideration will be given to their future use. This could be development by the JV. In which case transfer to the JV will be in accordance with Council protocols.
- 5. Future savings/efficiencies being delivered
  - To remain financially viable in the Kinsted LLP, Lovell must remain motivated towards finding efficiencies to make and enhance profit. The Council benefits from this motivation by sharing in 50% of the profit. The Kinsted LLP is aware of

the relationship between sales value and construction cost, to maximise the difference.

6. Human Resources, IT and Assets Impact

None for the Council save in relation to land assets as described.

- 7. Risk implications and mitigations
- 7.1 The residential development market is evidenced as being exceptionally resilient over recent years, despite a number of apparent 'macro-shocks'. The present market volatility is partly being driven by rising interest rates, which may lead to a period of cooling in house price rises. This is coupled with a world-wide inflationary environment. The market economists presently predict recovery within a two-year period.
  - 7.2 The context of risk exposure in the Kinsted LLP is noted by the Council's direct advisers as:-
    - The partnership arrangement being shared results in 50% exposure to market risks
    - the land value is the Council's maximum input
    - the land has not been purchased
    - West Sussex is noted to be a tight housing market with strong demand for houses against a background of constrained supply
    - the ten optioned sites are exceptionally attractive in surrounding location, noted for sales demand and straightforward to deliver in terms of scale and access constraints
    - at this outline business case stage the Council is not committing to definite delivery of the schemes, the full business case will produce 85% cost certainty when construction can commence with further sales market information
    - the Council is not obligated to develop or sell the land unless Lovell can demonstrate, and the Kinsted LLP parties agree, that the projects will likely generate the targeted level of commercially acceptable returns
    - the context of the Options Agreement is the Council is not materially changing its exposure or commitments before development construction and can therefore allow progression of the sites and rely on existing protections in the event market movement adversely impacts the ability to deliver these schemes before it commits to development
- 7.3 A risk register is in place for the on-going work and this is shared with Lovell the partnering company. The following table is from the register but does not represent any priority of risk.

Risk	Mitigating Action (in place or planned)
Managing public/private interface of joint venture  Organisational differences and values between commercial return and public accountability.	Daily contact, open discussions and a motivated teamwork approach to share important factors, views and obligations in the public sector. The operational context for the private company partner is adapting its processes to the obligations of public authorities.
Value from assets not met	Kinsted LLP's advisers have specific duties in s123 (section 123 of the Local Government Act 1972 (confers a duty that public assets held are not sold below value)) and the Council's direct advisers oversee due performance is achieved and importantly recorded by the Kinsted LLP's advisers. Before progressing developments 85% of construction cost must be firm price tendered and the evidence of best return demonstrated overall.
Support from JV partner company reducing	Lovell is contractually obligated in the agreements to provide Development Management Services to manage and deliver the whole development. This is subject to KPI assessment by advisers with a duty of care to the Council.
Viability of developments not transparent	Developments progress in stages and gateways, each is tested for land value, financial return, planning context and market before progressing.
Political and reputational risks, building homes in the community.	Earliest engagement with locals, members and the wider community to involve them in the design development and listening to be aware of their concerns.
Financial exposure	Developments can be arranged where land value continues as the maximum exposure for the Council. and additional funding if required can be via our partner or through external borrowing.
External factors	International situation will be monitored, developments progress in stages and on-site larger ones in phases to minimise exposure.

Risk	Mitigating Action (in place or planned)
Partnering company difficulties	Lovell is provided with a full parent company guarantee from Morgan Sindall, sixth largest UK construction company founded in 1977. It has a workforce approaching 7,000 and loyal support from employees.
Relationship with partnering company	The first year has progressed with exceptionally good working relations, the team with Lovell is established. Progress in the developments is closely monitored and any concerns can be raised at Lovell main board level.
Partnering company gains commercial advantage	The Partnership Agreement contains KPI criteria that are monitored in relation to bench-mark prices, also exclusivity is reviewed every five years and after the second renewal construction services must open market tendered.
Poor construction leads to after sales reputation	Lovell has 50 years' experience in housing development and a quality/aftercare.

# 8. Policy alignment and compliance

#### 8.1 Our Council Plan

A central part of the Kinsted LLP Business Plan is formally documented to support the objectives of the Council in achieving its key priorities for the period to 2026, all of which are underpinned by an awareness of climate change and in the groups of: -

- 1) Keeping people safe from vulnerable situations
- 2) a sustainable and prosperous economy
- 3) helping people and communities to fulfil their potential
- 4) making the best use of resources.

These priorities are central to the design briefing process and can be evidenced in audit.

#### 8.2 Legal implications

The legal adviser Sharpe Pritchard has an on-going oversight in contracts and performance. The County Council's Director of Law is a director and

chairman of Edes Estates Limited, thereby remaining in close contact with commitments and obligations.

# 8.3 Equality duty and human rights assessment

The Kinsted LLP is an independent operation, but fully sighted on the Council's policies and commitments. Lovell, in the Morgan Sindall Group plc, has responsible, and market aligned polices in human rights. This area was part of the tendering selection assessment.

#### 8.4 Climate change

The Government's vision, to climate change and protection of the environment, is set through statutory standards such as in the Building Regulations and the Environment Act, which work towards the target of all new homes being 'net zero ready' by 2025.

The Kinsted LLP schemes are all designed to fully comply with the latest Building Regulations, which for example from June 2022 require 31% lower carbon dioxide emissions from dwellings than previously, with a particular emphasis on low carbon heating. This will include, where practicable Air/Ground Source Heat Pumps and photo-voltaic solar panels.

To move forward each scheme must have a commercially viable business case. Inclusion of enhanced environmental standards will be measured against this requirement.

#### 8.5 Crime and disorder

The schemes are reviewed by Secured by Design SBD throughout the design process and the features for security incorporated. Housing Associations for the affordable provision generally require Section 2 which is achieved.

#### 8.6 Public health

The developments meet all standards and in the early design stages are dialogued with local authorities.

#### 8.7 Social value

The tendering documentation and Partnership Agreement for the JV set out a comprehensive programme of social impact activities to support the County Council in delivering its key objectives towards improving the quality of life for its residents. Lovell as part of the Morgan Sindall Group has its own 'Total Commitments' programme supporting social value and the JV approach will align the two and generally support Sustainable Development Goals.

Typical areas in an overarching approach will be to visibly demonstrate social value credentials, and to include these in a marketing approach to create a brand that is respected and valued:

 Using the Supply Chain Social Value Bank or other agreed measurement tool to reliably forecast and calculate the

- economic, environmental and social value created from the West Sussex projects, in line with best practice valuation methodology as used by HM Treasury in its Green Book.
- Agree and set targets and measure performance against them: at an overall business plan level and on a project by project level.
- Create a Social Value Charter within its first year to illustrate the aims to be achieved in the delivery of the projects; focussing on the five West Sussex strategic priorities through our social value process.
- Set clear targets based upon the Charter commitments within the JV Business Plan and be accountable for achieving them.

# **Assistant Director of Property and Assets.:** Andrew Edwards

**Contact Officer:** Malcolm Mayo

malcolm.mayo@westsussex.gov.uk 07770 676862

#### Appendices: -

Appendix 1 - Joint Venture structure chart

Appendix 2 - Internal Audit report on governance

#### **Background papers - none**

## The structure of governance for Edes Estates and the JV LLP



#### **Shareholder Group**

# Cabinet Member making reserved matter and key decisions

The Shareholder Group acts in an advisory capacity to the Cabinet Member also oversees and comments on alignment to vision and direction of the County Council

Internal decision-making process followed is as Standing Orders

Receives reserved matters elevated from the JV LLP and Edes Estates Limited decisions

#### **Shareholder Group**

Leader/Cab Member

Chief/Dep Exec

**Directors of Law and Finance** 

**Director of Place** 

Reserved Matters, reviews and advice to Cabinet Member the decision-maker



# The Council WOC

#### **Edes Estates LLC**

WSCC officers as directors

Tony Kershaw, Andrew Edwards,

Non-voting on LLP matters - Malcolm Mayo, Co Sec Clare Williams

Reviews land in options and full business cases sent as reserved matters from the JV LLP

All decisions within criteria of WSCC Standing Orders are reserved matters to the Cabinet Member



Morgan Sindall plc/Lovell Partnerships main board

Receives reserved matters elevated for decisions

50% 50% Shares Shares

The JV LLP (Kinsted LLP) management board

Three officers from the Council, Malcolm Mayo, Clare Williams and Nick Burrell and three from the partnering company Lovell Partnerships Limited, Mary Parsons, Stuart Gibbons and Steve Breslin.

All matters relating to spend/development approval are reserved up to both WSCC and Lovell WOCs

The Private Sector
WOC Partnering
company Lovell
Partnerships Limited
from OJEU
competitive tender.
Lovell Partnerships
Limited has parent
company guarantee
from Morgan Sindall
plc, it's shareholder

Provides skilled resources and construction funding



#### Project Director (Leanne Smith) appointed by and reports to JV LLP Board

Employed by the partnering company with staff from the partnering company to run the delivery operation. The cost is paid for under the Development Management Services Agreement, which is a fixed % and was tendered.

The design and construction development work costs are funded by Morgan Sindall Group plc/Lovell Partnerships Limited, up to the value of the land. This is paid for as 'loan notes', the interest coupon is fixed and was tendered. The land value attracts the same coupon from the transfer of land to start construction. All construction costs are open book, package tendered, benchmarked by KPIs set in the tender. To maintain value, the 'exclusivity' is reviewed every five years and can only be renewed twice before open tender.



# Southern Internal Audit Partnership

Assurance through excellence and innovation

# **West Sussex County Council**

**Internal Audit Report** 

**Company Governance Framework 2022/23** 

27 October 2022

**Prepared by: Hazel Collyer** 

**FINAL REPORT** 

Confidential



#### 1. Introduction

- 1.1. As part of the Internal Audit Plan for 2022/23, we have undertaken a review of Company Governance Framework.
- 1.2. The purpose of the audit was to ensure the setup of the joint venture partnership (West Sussex Property Development LLP) between WSCC through Ede's Estates Limited and Lovell Partnerships Limited has a robust governance framework in place. As part of the scope of the audit we have not looked at detailed transactional items as the Partnership is in its infancy regarding transactions and this is a high-level governance review.
- 1.3. We are grateful to Malcolm Mayo for their assistance during the course of the audit.

# 2. Objectives

- 2.1. This review has sought to assess the effectiveness of controls in place focusing on those designed to mitigate risk in achieving the following key objectives:
  - There is a clear and approved business case for the setup of the Property Company / Joint venture.
  - Governance arrangements are clearly defined, documented, agreed, and communicated to allow transparency and accountability
  - Accounting arrangements for the JV/Property Company have been developed and agreed and adhere to local authority accounting regulations



#### 3. Circulation List

Southern Internal **Audit Partnership** 

- 3.1. This document has been circulated to the following:
  - Lee Harris Director of Place Services
  - Tony Kershaw Director of Law and Assurance
  - Tony Kirkham Interim Director of Finance and Support Services
  - Andrew Edwards Assistant Director (Property & Assets)
  - Malcolm Mayo Technical Project Manager
  - Clare Williams Deputy Chief Finance Officer



The Southern Internal Audit Partnership conforms to the IIA's professional standards and its work is performed in accordance with the International Professional Practices Framework (endorsed by the IIA).



# 4. Summary Findings

Assurance Opinion		
Reasonable	There is a generally sound system of governance, risk management and control in place. Some issues, non-compliance or scope for improvement were identified which may put at risk the achievement of objectives in the area audited.	

Management Actions		
High	0	
Medium	1	
Low	3	
Total	4	

# **Key Observations**

## Areas assessed to be working well/controls are effective

- There is a draft Partnership Business Plan in place which outlines the objectives of the partnership however, the business plan is due to be reviewed again as KPI's are going to be added as well as a clear reference to the Our Council Plan published by WSCC.
- A key decision was approved through the appropriate channels in order to develop a property company joint venture.
- The Partnership has a clear reporting structure back to the Council via its Shareholder Group which meets quarterly along with having a quarterly Board of Directors meeting.
- The board structure demonstrates the decision-making process in order to ensure that there are no conflicts of interest.
- A Shareholder Agreement is in place between West Sussex County Council and Ede's Estates which clearly outlines the key roles and responsibilities as well as having a defined reporting framework.



- Conflicts of Interest training is programmed in for all Directors in November 2022.
- A Partnership Agreement is in place and has been signed by all parties (Edes Estates, Lovell Partnership Limited and West Sussex Property Development LLP). The Agreement defines the services and obligations for each party.
- Transparency and accountability of council key decisions relating to the surplus land to be developed and other decisions relating to the JV are accessible through West Sussex County Council's website.
- A Development Management Services agreement is in place and lays out the financial obligations and liability detailed for each party whilst in the development phase.

## Areas where the framework of governance, risk management and control could be improved

- Risk management arrangements are captured in the various documents relating to the joint venture set up including the Edes Estate
  draft Business Plan along with an example risk register, the Joint Venture draft business plan and a standalone JV risk register which is
  currently incomplete with no entries for risk owners, target dates and residual risk scores. With the various references to risk including
  the JV risk register it is not clear what the overall risk management arrangements are for the JV project for WSCC.
- Procurement and Financial procedures are yet to be completed for Edes Estates (which is a limited company and therefore reporting and accounting should be defined by the Companies Act). Through discussion it was confirmed that these will be in line with the council's procedures and that management accounts will be produced and presented to the board, however there is no written evidence to support this.



#### 5. Added Value

- 5.1. One of the Core Principles that underpin the Professional Practice of Internal Auditing is to 'promote organisational improvement'. The Added Value section of the report provides insight, opportunities and collaborative learning (best practice) that the organisation may wish to consider moving forwards. We do not consider the issues raised in this section to adversely impact the control environment in the achievement of objectives reviewed.
- 5.2. The points raised below are for management to discuss and consider within the context of the organisation, and Internal Audit do not require a response on these.

#### **Added Value**

- Edes Estates and the partnership may wish to publish board meeting dates in advance and also publish meeting minutes for increased transparency and accountability.
- At all formal meetings 'Declaration of Interests for individuals' in the agenda items could be considered as a standard agenda item.



# Observation – 1 – Risk Management

During the audit we sought to confirm that there are risk management arrangements in place that effectively maintain and monitor the risks associated with the JV project.

Risk Management arrangements are articulated within draft business plans for Edes Estates and the Joint Venture. There is also a JV risk register available which is incomplete. With the various references to risks including the registers, there is a lack of clarity for the overall risks to WSCC and where these are managed, including risks associated with either Edes Estates or the Joint Venture and their impact on WSCC.

Risk

Lack of clarity and ownership of risk management processes.

Management Response			
Action	Priority	Responsible Officer	Target Date
1.1 The Risk Register to be further assessed after specialist assessment, processes put in place with advisers appointed to provide direct assistance to Edes Estates/WSCC. Advisers have been selected and briefed to commence start of September. The outcome is appointed advisers that review the business cases, management controls in place and check/amend the initial risk and issues registers.	Low	Malcolm Mayo	November 2022
1.2 The proposed action is to further review the current register, assess the present list and status of entries, identify additions, identify risk owners and confirm empowered to act, create realistic target dates informed by the recent revisions to the programme and provide actions that are costed then residual risk scores/issues.	Low	Malcolm Mayo	February 2023



Action	Priority	Responsible Officer	Target Date
1.3 It is also proposed to review the risk registers of the partnering company, Lovell and the JV's advisers, to identify common risks in those that have potential impact to Edes Estates/WSCC, including political and reputational. This will progress to link the registers. Following on will be Priorities Schedule and Issues Register that are connected to this information. The outcome is linked registers across all contributors to the joint venture.	Low	Malcolm Mayo	February 2023
1.4 It is proposed, with advisers to Edes Estates, the JV and the JVA to review the registers bi-monthly and link to programme and product strategy to report to the boards.	Low	Malcolm Mayo	March 2023
	1	1	

# Auditor assessment of managements response

Management actions, once implemented, should help mitigate identified risk.



# Observation – 2 – Accounting Arrangements

Our audit identified that although governance arrangements are being progressed there are currently no written financial or procurement procedures in place for Edes Estates. Therefore, there is a risk that financial transactions may be taking place within the partnership and that they are not being fully discussed or recorded appropriately.

The Council has outsourced the financial management arrangements for Edes Estate to a local firm of Accountants who will produce monthly management accounts and prepare the annual statement of accounts. The Joint Venture has recently prepared their annual statement of accounts however there has been no approval of expenditure through the shareholder board and consequently no transactions to be recorded

Risk

Financial transactions not being appropriately recorded

Management Respo	nse
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Action		Responsible Officer	Target Date
2.1 The arrangements now in place will be formally recorded in the records of Edes Estates			
rather than relying on the record of action within the Council. The arrangements for the	Medium	Clare Williams	December
procurement of external advice and other services will be set down in a set of			2022
procurement rules for approval by the Board.			
The JV has completed outline business cases which are currently being reviewed by Edes			
Estates consultants. The costs of this review will be recorded in the accounts of Edes			
Estates.			

# Auditor assessment of managements response

Management actions, once implemented, should help mitigate future risk.



# **Appendix 1 – Definitions of Assurance Opinions and Management Actions**

We use the following levels of assurance and prioritisations in our audit reports:

Assurance Opinion	Framework of governance, risk management and management control		
Substantial	A sound system of governance, risk management and control exists, with internal controls operating effectively and being consistently applied to support the achievement of objectives in the area audited.		
Reasonable	There is a generally sound system of governance, risk management and control in place. Some issues, non-compliance or scope for improvement were identified which may put at risk the achievement of objectives in the area audited.		
Limited	Significant gaps, weaknesses or non-compliance were identified. Improvement is required to the system of governance, risk management and control to effectively manage risks to the achievement of objectives in the area audited.		
No	Immediate action is required to address fundamental gaps, weaknesses or non-compliance identified. The system of governance, risk management and control is inadequate to effectively manage risks to the achievement of objectives in the area audited.		

Management Action	Current risk		
High Brigaites	An immediate risk of failure to achieve objectives; system breakdown; or loss. Such risk could lead to an adverse		
High Priority	impact on the organisation or exposure to criticism.		
Medium Priority	Although not immediate, there is risk of failure to achieve objectives; system breakdown; or loss.		
Low Deignitus	Areas that individually have no immediate risk impact, but where management would benefit from enhanced		
Low Priority	process/control or efficiencies.		

# **Performance & Finance Scrutiny Committee**

#### **28 November 2022**

# **Multi-Disciplinary Consultant - Plans for the New Contract**

# Report by: Andrew Edwards, Assistant Director Property and Assets

## Summary

Following a rigorous procurement exercise, West Sussex County Council has appointed Faithful+Gould as its supplier for construction consultancy services with the contract to commence in July 2023 and continue for up to ten years, subject to performance. As the current incumbent, Faithful+Gould delivers construction consultancy services for the Council's built Capital Programme. The new contract comes into force in July 2023 whereupon Faithful+Gould will continue to deliver its services for the Council. Notwithstanding the continuity of supplier, a transition to the new contract will present an opportunity for changes, both minor and significant, in both process and innovation. It is the Council's intention to build on the strong performance and benefits delivered to date, improving the delivery of services where possible.

# **Focus for Scrutiny**

The committee is asked to consider and comment on this report. Key lines of enquiry for scrutiny include:

- That the aims and ways of working of the partnering arrangement are clear and that they meet the needs of the Council Plan and the Capital Programme to ensure the priorities and targets of the County Council can be met. This should cover:
  - How the revised working arrangements will improve outcomes for the Council
  - How performance of the contract and its benefits will be measured and monitored
  - What other changes have been made and what these seek to achieve for the Council
- How value for money from the working arrangements with the Multi-Disciplinary Consultant (MDC) will be shown and what assurances Members can be given over the effectiveness of the contribution the MDC brings to capital projects and the asset strategy
- What will be the MDC's role in the Council's climate change strategy and plans for reducing the carbon footprint of the Council
- Whether any significant risks have been identified and to seek assurance of the effectiveness of actions planned to manage these

#### 1. Background

1.1 A rigorous procurement exercise was carried out from May to August 2022 to appoint a supplier to deliver the multi-disciplinary consultancy (MDC) services for the Council's built Capital Programme using a single-supplier partnership model of delivery. This model of delivery has been in place with Faithful+Gould from

- July 2018 to present, delivering value and benefits for the Council. The current contract is due to expire in July 2023, so it was essential to procure a supplier to deliver the required consultancy services upon expiration of the current agreement.
- 1.2 Considerable research, engagement and planning took place prior to the procurement exercise, with all departments that deal with the MDC asked to contribute during the process. Other delivery models and options were considered. It was determined the single-supplier partnership model of delivery was the best solution for the Council's requirements. This approach was endorsed by the Cabinet Member for Finance and Property in May 2022. Decision notice FP04-22-23 refers.

#### 2. The Procurement

- 2.1 The procurement was through a compliant framework via a mini-competition process. Four tenders were submitted. Tenders were scored based on a set of scoring criteria, marking across both commercial and quality questions, including social value.
- 2.2 Having learned the lessons of the previous procurement in 2017/18, this exercise involved a broad array of Council officers in the evaluation process. Considerable effort was made to bring in officers from across the organisation who would deal with the MDC in practice. A range of perspectives and requirements contributed to the robust evaluation.
- 2.3 Faithful+Gould's tender received the highest overall score, making its tender the most economically advantageous offer received.
- 2.4 Faithful+Gould's tender included offers of innovation and added value, comprising but not limited to:
  - Implementation of digital solutions for programme management, quality control, market insights, contract management and others
  - Mentorship and training for Council staff members, including support with professional qualifications
  - Project pipeline reviews for prioritisation and alignment with strategic priorities
  - Social value advisory, delivery systems and planning and support

#### 3. Plans for Working with the New Partner

- 3.1 The County Council and Faithful+Gould together will build on the successes of the first version of the partnership while making refinements, improvements and innovations to get the most out of the arrangement.
- 3.2 A 6-month mobilisation period will take place from January June 2023, during which time new processes may be trialled, training will be delivered and the existing contract arrangements will be wound down. By utilising the mobilisation period, the MDC partnership will be fully prepared to deliver at pace from the inception of the new contract in July 2023.
- 3.3 Firm plans for working with the delivery partner include:

- A robust onboarding and training programme will be delivered for all staff working with the partnership
- Refresher training will be delivered for all staff on an annual basis
- Governance arrangements for the contract will include routine monthly monitoring meetings, quarterly contract reviews and annual reports
- Performance in delivery will be tracked using key performance indicators across time, cost and quality
- Programme-level performance will be monitored using key performance indicators, tracking supply chain spend and locality, social value performance
- Issues will be documented in an issues log and dealt with during the monthly monitoring meetings
- Introduction of Multiple Level Risk Estimating on projects for more sophisticated planning and management of contingencies
- Where applicable, the introduction of sensitivity analysis
- 3.4 Topics still under consideration for working with the new partner include:
  - Frequency and logistics of co-locating staff, as working patterns have shifted significantly since the first partnership
  - The implementation of construction contract management and reporting software such as CEMAR for more robust and structured contract monitoring with Faithful+Gould
  - Developing the capital programme office for increased pipeline visibility, with the offer of added value from the service partner
  - The results of any pending review into Council governance and decision-making processes, and how they interact with our business with Faithful+Gould

#### 3.5 Lessons Learned from External Review

 An external review carried out by Hampshire County Council (HCC) Property Services identified several areas where West Sussex County Council has the opportunity to make improvements and learn from its past projects, including project approvals, governance and decision-making processes. The Council and Faithful+Gould will work together to implement improvements arising from lessons learned.

# 4. Key Risks

- 4.1 Key risks at this stage include ensuring the contract is executed in November 2022, and the potential disruption to projects as the commissions transfer to the new agreement.
- 4.2 The Council's Legal Services is treating this contract as a priority item and has been involved at every stage of the consultation and procurement, so they are well placed to deliver the contract in time.
- 4.3 Projects will be transferred to the new agreement on a project-by-project basis, at the point of least disruption for each piece of work. Forward planning will take place to ensure that new projects starting in the Spring and Summer 2023 are started on the new agreement's terms, where possible.

# 5. Transition Arrangements

5.1 A period of transition will take place during which existing projects with live task orders will continue under the existing contract terms and rates. At the point of

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least disruption, on a project-by-project basis, live projects will be transitioned to the new contract terms and rates. Every effort will be made to ensure project teams are kept consistent.

- 5.2 A review of live projects will take place during the mobilisation period, with a transition plan made for each one as to when the most appropriate time is to instruct new work under the future agreement.
- Contact Caroline Bridges, Cost Control and Capital Monitoring Manager <a href="mailto:Caroline.bridges@westsussex.gov.uk">Caroline.bridges@westsussex.gov.uk</a>

T: 03302225691



# **Forward Plan of Key Decisions**

The County Council must give at least 28 days' notice of all key decisions to be taken by councillors or officers. The Plan describes these proposals and the month in which the decisions are to be taken over a four-month period. Decisions are categorised according to <u>Cabinet Member</u> portfolios.

The most important decisions will be taken by the Cabinet sitting in public. The meetings are also available to watch online via our <u>webcasting website</u>. The <u>schedule of monthly Cabinet meetings</u> is available on the website.

The Forward Plan is updated regularly and key decisions can be taken on any day in the month if they are not taken at Cabinet meetings. The <u>Plan</u> is available on the website. <u>Published decisions</u> are also available via the website.

A key decision is one which:

- Involves expenditure or savings of £500,000 or more (except treasury management); and/or
- Will have a significant effect on communities in two or more electoral divisions in terms of how services are provided.

The following information is provided for each entry in the Forward Plan:

Decision	A summary of the proposal.
<b>Decision By</b>	Who will take the decision - if the Cabinet, it will be taken at a Cabinet meeting
-	in public.
Date added	The date the proposed decision was added to the Forward Plan.
Month	The decision will be taken on any working day in the month stated. If a Cabinet
	decision, it will be taken at the Cabinet meeting scheduled in that month.
Consultation/	How views and representations about the proposal will be considered or the
Representations	proposal scrutinised, including dates of Scrutiny Committee meetings.
Background	The documents containing more information about the proposal and how to
Documents	obtain them (via links on the website version of the Forward Plan). Hard copies
	are available on request from the decision contact.
Author	The contact details of the decision report author
Contact	Who in Democratic Services you can contact about the entry

#### Finance, assets, performance and risk management

Each month the Cabinet Member for Finance and Property reviews the Council's budget position and may take adjustment decisions. A similar monthly review of Council property and assets is carried out and may lead to decisions about them. These are noted in the Forward Plan as 'rolling decisions'.

Each month the Cabinet will consider the Council's performance against its planned outcomes and in connection with a register of corporate risk. Areas of particular significance may be considered at the scheduled Cabinet meetings.

Significant proposals for the management of the Council's budget and spending plans will be dealt with at a scheduled Cabinet meeting and shown in the Plan as strategic budget options.

For questions contact Katherine De La Mora on 033 022 22535, email katherine.delamora@westsussex.gov.uk.

Published: 10 November 2022

# **Finance and Property**

#### Cabinet

## **Emergency Central Government Funding (Rolling Entry)**

Due to the ongoing public health emergency the County Council has received a number of support packages from Central Government. As funds are received the Council needs to determine arrangements to distribute, allocate or make other preparations for the appropriate use of funds received.

The relevant decision maker will be determined by the intended use of the allocated funds. The Council may be required to comply with a number of conditions set out in the terms of the grant which may mean decisions need to be taken quickly due to the need to provide timely financial support related to the Covid-19 pandemic. Members will be consulted or advised of planned decisions with as much notice as can be provided.

Decision by	
Date added	15 February 2021
Month	Before December 2022
Consultation/ Representations	Representations can be made to the officer contact.
Background documents (via website)	None
Author	Tony Kershaw Tel: 033 022 22662
Contact	Suzannah Hill Tel: 033 022 22551

#### Cabinet, Leader, Cabinet Member for Finance and Property

#### Award of Contract(s) Information Technology Services (Rolling Entry)

The Performance and Resources Report (PRR) details the Council's position in relation to revenue and capital spending, budget planning, workforce projections, performance and risk management by portfolio against the County Council's priorities. The Leader, Cabinet Member for Finance & Property, or Cabinet will be recommended to approve the PRR and any decisions required in relation to budget (revenue or capital), resources and performance management.

Decision by	Cabinet Member for Finance and Property (Councillor Jeremy Hunt)
Date added	31 March 2022
Month	Before April 2023
Consultation/	The following will be consulted:
Representations	All Scrutiny Committees

	Cabinet  Representations concerning this proposed decision can be made to the decision-maker via the report author, by the beginning of the month in which the decision is due to be taken.
Background documents (via website)	None
Author	Fiona Morris Tel: 033 022 23811
Contact	Suzannah Hill 033 022 22551

#### **Cabinet Member for Finance and Property**

#### Property and Assets: (Rolling Entry)

The <u>Council Plan</u> sets out the Council's ambition to minimise the burden of local taxation, delivering the agreed priorities for residents within the approved budget and capital programme. The Council maintains an <u>Asset Management Policy and Strategy</u> that details how the Council's Assets will be managed and developed to deliver against the targets within the Council Plan. An objective of the Asset Management Strategy is to acquire, manage, maintain and dispose of property effectively, efficiently and sustainably, together with optimising financial and commercial opportunities. Decisions may be taken by the Cabinet, the Cabinet Member for Finance and Property or by the relevant Cabinet Member in relation to assets under the control of the County Council in accordance with the approved and published Asset Management Strategy.

Decision by	Cabinet Member for Finance and Property (Councillor Jeremy Hunt)
Date added	31 March 2022
Month	Before April 2023
Consultation/ Representations	The following are being consulted: Local members  Representation can be made via the officer contact in the month prior to that in which the decision is due to be taken.
Background documents (via website)	None
Author	Elaine Sanders Tel: 033 022 25605
Contact	Suzannah Hill Tel: 033 022 22551

#### **Cabinet Member for Finance and Property**

## **Endorsement Community Asset Transfer Lease: Phoenix Centre**

The County Council's <u>Asset Management Strategy</u> supports the principle of the transfer of community assets in order to empower and strengthen local communities. The Council believes that transferring appropriate public assets to communities leads to more responsive services that better meet local people's priorities. The following vacant property has been identified as suitable for Community Asset Transfer:

 Phoenix Centre, Westloats Lane, North Bersted, Bognor Regis, West Sussex, PO21 5JD

This has been declared surplus to operational requirements following the redesign of the Council's Early Help Centres (CAB02 21/222).

Constituted community groups, charitable organisations, voluntary groups and Town and Parish Councils working in partnership with local community groups have been invited to apply for transfer of this property. The Council is looking to work with suitable organisations that are able to demonstrate, through a selection process, the ability to take on, manage and maintain these assets through a Full Repairing and Insuring Lease, with terms to be agreed, subject to contract. Providing a suitable proposal comes forward, a preferred lessee will be chosen.

The Cabinet Member for Finance and Property will be asked to approve the granting of a lease of the property of over 14 years in term at nil rent.

Decision by	Cabinet Member for Finance and Property (Councillor Jeremy Hunt)	
Date added	9 March 2022	
Month	December 2022	
Consultation/ Representations	The following are being consulted: local member  Representation can be made via the officer contact in the month prior to that in which the decision is to be taken.	
Background documents (via website)	None	
Author	Elaine Sanders Tel: 033 022 25605	
Contact	Suzannah Hill Tel. 033 022 22551	

#### **Cabinet, County Council**

## Council Plan and Revenue Budget 2023/24

The Council Plan and Budget report details a refreshed Council Plan, the County Council's revenue budget, the level of council tax proposed for 2023/24 and the nature of its expenditure, income and savings for a balanced budget. It will also outline the County Council's Capital Programme to cover the period 2023/24 to 2027/28 which will update the programme previously agreed by County Council.

Cabinet will be asked to endorse the refreshed Council Plan, Revenue Budget and Capital Programme to deliver the Council Plan for approval at County Council on 17 February 2023.

Decision by	Councillor Jacquie Russell, Councillor Joy Dennis, Councillor Nigel Jupp, Councillor Paul Marshall, Councillor Deborah Urquhart, Councillor Steve Waight, Councillor Jeremy Hunt, Councillor Amanda Jupp, Councillor Bob Lanzer, Councillor Duncan Crow
Date added	27 October 2022
Month	January 2023
Consultation/ Representations	The following are being consulted:  Performance and Finance Scrutiny Committee  All Member sessions  Representations concerning this proposed decision can be made to the decision-maker via the report author, by the beginning of the month in which the decision is due to be taken.
Background documents (via website)	None
Author	Taryn Eves Tel: 033 022 23564
Contact	Natalie Jones-Punch Tel: 033 022 25098

# **Support Services and Economic Development**

## **Director of Finance and Support Services**

## Award of Contract(s) Information Technology Services (Rolling Entry)

In December 2020 the Cabinet Member for Economy & Corporate Resources approved a proposal via decision <u>ECR04 20-21</u>, to insource and recommission, through new contracts, the services currently provided by Capita through the Information Technology outsource contract.

The Cabinet Member delegated authority to the then Director of Finance and Support Services to progress the programme and commence procurement of the Service Desk and End User Compute Services, Networks, Telephony, Cloud Hosting and Infrastructure and Application Management Services. In accordance with the decision a procurement exercise is being undertaken.

Contract(s) will be awarded to the successful bidder(s) from June 2021 and such dates as contractually needed. Initial service transitions commenced in July 2021.

Decision by	Director of Finance and Support Services (Taryn Eves)
Date added	14 April 2021
Month	Before April 2023
Consultation/ Representations	The following are to be consulted: External consultants SOCITM  Representation concerning this proposed decision can be made to the decision-maker via the report author, by the beginning of the month in which the decision is due to be taken.
Background documents (via website)	None
Author	Stewart Laird Tel: 033022 25310
Contact	Suzannah Hill 033 022 22551

#### **Director of Finance and Support Services**

#### Award of Contract: Data Archiving Solution for SAP

In preparation for decommissioning of the SAP Enterprise Resource Planning System (when replaced with Oracle Fusion via the SmartCore programme), the Council has undertaken a procurement process for a data archive solution to retain historic Finance, Human Resources and Procurement records in line with data retention obligations.

Decision <u>SSED02 22-23</u> delegated authority to the Director of Finance & Support Services to award the decision.

Decision by	Director of Finance and Support Services (Taryn Eves)
Date added	7 July 2022

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Month	January 2023
Consultation/ Representations	SME's within the Business, Market suppliers.
	Representation can be made via the officer contact.
Background documents (via website)	None
Author	Stewart Laird Tel: 033022 25310
Contact	Suzannah Hill Tel: 033 022 22551



# Performance and Finance Scrutiny Committee Work Programme November 2022 - March 2023

Topic	Type of scrutiny	Timing
Quarterly Performance and Resources Report (PRR)  Performance, risk and budget monitoring: ongoing strategic monitoring of performance, finance, workforce, risk, transformation programme and capital programme.	Performance	Qtr2 November 2022 Qtr3 March 2023
Council Plan and Medium Term Financial Strategy  Committee to scrutinise the Council Plan and MTFS as part of the 2023/24 budget development process.  Focus for scrutiny – agreed by the BPG  • That the progress made in achieving the aims/objectives of the Council Plan are on target.  • That the work underway to refresh the Council Plan takes into account both internal and external factors to ensure it remains relevant and appropriate.  • That the MTFS considers the implications of national changes on the County Council's financial position and that these are monitored to ensure the Council's financial position is understood and amended as necessary  • That the financial position of the Council is clearly set out and any growth and/or savings requirements are identified  • That the assumptions being made when setting out the MTFS are clear  • That the objectives of the Council Plan are reflected in the available financial envelope  • That there is sufficient information in terms of risks and how these will be managed and mitigated	Budget	November 2022
Multi-Disciplinary Consultant	Performance	November 2022

Topic	Type of scrutiny	Timing
Scrutiny of the new working arrangements established with the consultant as a result of the recent re-procurement exercise.	·	
<ul> <li>Focus for scrutiny – agreed by the BPG</li> <li>That the aims and ways of working of the partnering arrangement are clear and that they meet the needs of the Council Plan and the Capital Programme to ensure the priorities and targets of the County Council can be met. This should cover:</li> </ul>		
<ul> <li>How the revised working arrangements will improve outcomes for the Council</li> </ul>		
<ul> <li>How performance of the contract and its benefits will be measured and monitored</li> </ul>		
<ul> <li>What other changes have been made and what these seek to achieve for the Council</li> </ul>		
<ul> <li>How value for money from the working arrangements with the MDC will be shown and what assurances members can be given over the effectiveness of the contribution the MDC brings to capital projects and the asset strategy.</li> </ul>		
What will be the MDC's role in the Council's climate change strategy and plans for reducing the carbon footprint of the Council		
Whether any significant risks have been identified and to seek assurance of the effectiveness of actions planned to manage these		
Property Joint Venture Partnership and Development Projects (postponed from June 2022)	Performance	November 2022
Review of the progress of setting up the JV partnership and achievement of the partnership aims.		
Focus for scrutiny agreed by the BPG:-		

Topic	Type of scrutiny	Timing
<ul> <li>That satisfactory progress has been made in establishing the Joint Venture partnership arrangement</li> <li>That the aims/objectives of the arrangements are clear and that they meet the needs of the Council Plan and the Capital Programme to ensure the priorities and targets of the County Council can be met</li> <li>That governance arrangements and working practices have been agreed to ensure that the performance and outcomes can be managed and monitored effectively</li> <li>That a plan of development sites has been agreed and work is underway to commence work on these to ensure the best outcomes for the Council can be achieved</li> <li>That the strategy/proposals include a plan or commitment in relation to the Council's climate change priorities</li> <li>How evidence or learning from other areas that have implemented similar arrangements have been considered</li> <li>Whether any significant risks have been identified and to seek assurance of the effectiveness of actions planned to manage these</li> <li>Plans to monitor the implementation and impact of the proposal/strategy and identify how scrutiny could add value to this process in the future.</li> <li>How any implications for key areas of Council policy or its overarching legal responsibilities have been assessed (legal implications, equality duty, climate change, crime and disorder, public health, social value) and the effectiveness of any mitigations put in place to address these (do these provide assurance that potential adverse impacts are understood and being addressed?).</li> <li>The Committee may scrutinise individual projects as they arise.</li> </ul>		
Treasury Management Mid-year Review		November
As agreed with BPG and Finance Officers the Mid- year report will be circulated virtually to the committee for scrutiny. Member questions to be		2022

Topic	Type of scrutiny	Timing
submitted for answers, these will be shared with the whole committee.		
Council Plan and Budget 2023/24		January 2023
Scrutiny of the Council Plan and draft budget ahead of agreement at Cabinet and approval at County Council in February 2023		
<ul> <li>Proposed Focus for scrutiny:-</li> <li>That the Council Plan remains relevant and appropriate and continues to prioritise the outcomes we want to achieve for the people in West Sussex;</li> <li>Ensuring that the budget presented, including the additional investment to meet demand and other pressures and any proposed savings, are realistic and enable the achievement of the priorities and objectives agreed in the Council Plan;</li> <li>Ensuring that the level of reserves held ensures the County Council remains financially resilient;</li> <li>That any risks in achieving the Council Plan and meeting the budget have been recognised and mitigating actions identified;</li> <li>That the change to Council Tax is justified and appropriate to meet the needs of the residents of West Sussex;</li> <li>That the Capital Programme and Strategy meet the anticipated future needs of the County Council;</li> <li>That the Treasury Management Strategy ensures financial risks are minimised, security of capital is ensured and that the borrowing needs of the capital programme are met within the authorised borrowing limit and the efficient management of funds;</li> <li>That the proposed changes to fees and charges:- <ul> <li>meet the objectives of cost recovery or meet other financial or policy objectives,</li> <li>are reasonable and meet the needs and priorities of the Council, and</li> <li>that the impact of changes have been considered, with any unintended consequences, and mitigations to address these, identified.</li> </ul> </li> </ul>		

Topic	Type of scrutiny	Timing
Smarter Working Programme	•	March 2023
Scrutiny of the findings and recommendations of the Smarter Working Programme with particular reference to the implications for the services within the committee's portfolio responsibility; HR, Property, IT and Finance.		
Focus for Scrutiny to be agreed.		
IT Policy		March 2023
Scrutiny of the up-dated IT Policy and the changes required as a result of the changing way the Council operates and how IT will support this. Committee to provide input to the changing Policy.		
Focus for Scrutiny to be agreed.		
SmartCore		June 2023
Scrutiny post-implementation of the Smartcore system to ensure aims, benefits and objectives of the new system have been achieved and that lessons have been learnt for future large-scale projects.		
Focus for Scrutiny to be agreed.		
<b>Business Planning Group</b>		
Committee and BPG to monitor PRR in relation to Capital Programme (including Horsham Enterprise Park and Broadbridge Heath Retail Park), cyber security, Economy Plan, savings, change programmes and climate change to identify any issues arising for future scrutiny.	Performance	TBC
Grant funding	Budget	TBC
BPG to determine whether scrutiny is required and how this may be carried out in relation to how we seek additional funding to bridge budget challenges.		
TFG proposed to review arrangements in relation to commissioning/procurement/contract management.	Performance	TBC

# Agenda Item 9b

Topic	Type of scrutiny	Timing
BPG to consider outcomes required. Potential timescale of March 2023.		

Appendix A - Checklist

# **Scrutiny Business Planning Checklist**

Priorities	<ul> <li>Is the topic:</li> <li>a corporate or service priority? In what way?</li> <li>an area where performance, outcomes or budget are a concern? How?</li> <li>one that matters to residents? Why?</li> <li>key decision preview, policy development or performance?</li> </ul>
What is being scrutinised and why?	<ul> <li>What should the scrutiny focus be? What key lines of enquiry should be covered?</li> <li>Where can the committee add value, what impact can scrutiny have?</li> <li>What is the desired outcome from scrutiny?</li> </ul>
When and how to scrutinise?	<ul> <li>When can the committee have most influence? (Is the committee getting involved at the right time, or the earliest opportunity?)</li> <li>What is the best approach - committee, TFG, one-off small group, informal briefing or written update?</li> <li>What research, visits or other activities are needed could complement the scrutiny?</li> <li>Would scrutiny benefit from external witnesses or evidence?</li> </ul>
Is the work programme focused and achievable?	<ul> <li>Have priorities changed – should any work be brought forward, stopped or put back?</li> <li>Can there be fewer items for more in-depth consideration?</li> <li>Is there a balance between policy development, performance monitoring and key decision preview?</li> <li>Has sufficient capacity been retained for future work?</li> </ul>

